### EVIDENTIARY HEARING

BEFORE THE

## CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

VOLUME V

505 VAN NESS

SAN FRANCISCO, CALIFORNIA

WEDNESDAY, JULY 24, 2002 10:08 a.m.

Reported by: Peter Petty Contract No. 170-01-001

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#### COMMITTEE MEMBERS PRESENT

Robert Pernell, Commissioner, Presiding Member

HEARING OFFICER AND ADVISOR PRESENT

Stanley W. Valkosky, Hearing Officer

Michael Smith, Advisor to Commissioner Keese

STAFF AND CONSULTANTS PRESENT

William W. Westerfield, III, Staff Counsel

Mark Pryor, Project Manager

Mike Ringer, Planner III Air Quality, Health, & Waste Management Unit

#### APPLICANT

Michael J. Carroll, Attorney Latham & Watkins

Dale Shileikis Kelly Haggerty Ray Rice, Principal Engineering Geologist URS Corporation

Marcus Young Singer and Associates

#### INTERVENORS AND CONSULTANTS

Jacqueline Minor, Deputy City Attorney City and County of San Francisco

William B. Rostov, Staff Attorney Communities for a Better Environment

Alan Ramo Our Children's Earth Foundation & Southeast Alliance for Environmental Justice

# INTERVENORS AND CONSULTANTS (continued)

Carol Bach, Assistant Deputy Director Environmental Health and Safety Programs Port of San Francisco

Dr. John Fetzer, Founder & Principal FETZPAHS Consulting

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1	PROCEEDINGS
2	10:08 a.m.
3	COMMISSIONER PERNELL: Good morning.
4	This is the continuation of the evidentiary
5	hearings for the proposed Potrero Unit Seven
6	project. My name is Commissioner Pernell. I am
7	the presiding member of the committee. The other
8	member of the committee is Commissioner Keese who
9	is unable to be here this morning.
10	To my right is our hearing officer,
11	Mr. Valkosky. To his right is Chairman Keese's
12	advisor, Mr. Smith.
13	This morning what we'll do is have the
14	participants introduce themselves and their team
15	for today, starting with the applicant,
16	Mr. Carroll.
17	MR. CARROLL: Thank you. Mike Carroll,
18	Latham and Watkins, on behalf of Mirant. With me
19	here today are Dale Shileikis and Kelly Haggerty
20	with URS Corporation, Mirant's environmental
21	consultants; also with URS and our witness today
22	on waste management is Mr. Ray Rice, and also
23	Marcus Young with Singer and Associates, who has
24	stepped out of the room. Good morning.
25	COMMISSIONER PERNELL: Good morning.

1	Staff.	please.
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- 2 MR. WESTERFIELD: Thanks, Commissioner
- 3 Pernell. Bill Westerfield --
- 4 COMMISSIONER PERNELL: Mr. Westerfield.
- 5 MR. WESTERFIELD: -- on behalf of the
- 6 Energy Commission staff, and with me here today is
- 7 Mark Pryor, who is the project manager. And to my
- 8 right is Mike Ringer, who will testify today on
- 9 waste management.
- 10 COMMISSIONER PERNELL: Good morning.
- 11 And intervenors, starting with the City
- 12 and County of San Francisco.
- MS. MINOR: Good morning. Jackie Minor
- 14 for the City Attorney's Office, and with me today
- are our two witnesses, Dr. John Fetzer and Carol
- 16 Bach, who is a deputy director at the San
- 17 Francisco Port.
- 18 COMMISSIONER PERNELL: Okay. Good
- 19 morning.
- MR. RAMO: Good morning. Alan Ramo, for
- Our Children's Earth and Southeast Alliance for
- 22 Environmental Justice.
- MR. ROSTOV: William Rostov for
- 24 Communities for a Better Environment. We have
- 25 Mike Thomas and Greg Karras in the audience as

- 1 well.
- 2 COMMISSIONER PERNELL: Good morning.
- 3 Are there any other intervenors? Any elected
- 4 officials? Anyone else representing other
- 5 agencies?
- 6 Seeing none, I'll now turn the hearing
- 7 over to our hearing officer, Mr. Valkosky.
- 8 HEARING OFFICER VALKOSKY: Thank you,
- 9 Commissioner Pernell. The only topic on today's
- 10 agenda is waste management, and after the
- 11 conclusion of this topic we will conduct a status
- 12 conference/prehearing conference, as previously
- 13 noticed.
- 14 I'd like the parties to look at
- 15 Attachment D under the topic of waste management
- and let me know if there are any changes in terms
- of witnesses or anything that may be incorrect on
- 18 the agenda.
- MR. WESTERFIELD: No changes by staff.
- 20 MR. CARROLL: None from the applicant.
- 21 MS. MINOR: The City does have a change
- in witnesses. Our two witnesses are John Fetzer
- 23 and Carol Bach. Jay Ach and Cynda Maxon, who were
- 24 previously noticed as witnesses, both had
- conflicts and are not available.

1 HEARING OFFICER VALKOSKY: Okay.	So
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- 2 that's Bach and Fetzer as the witnesses.
- MS. MINOR: That's correct.
- 4 MR. RAMO: The only change I would make
- is after reviewing the City's testimony, I'm going
- 6 to raise my estimate to 60 minutes, though I'll
- 7 remain optimistic and try to do it quickly.
- 8 HEARING OFFICER VALKOSKY: Thank you,
- 9 Mr. Ramo.
- Mr. Rostov, any changes?
- MR. ROSTOV: No changes.
- 12 HEARING OFFICER VALKOSKY: Okay. With
- that, we'll begin with the topic of waste
- 14 management. Mr. Carroll, call your witness and
- 15 have him sworn, please.
- MR. CARROLL: Thank you.
- 17 Applicant calls Mr. Ray Rice in the
- 18 topic area of waste management.
- 19 THE REPORTER: Would you remain standing
- and raise your right hand, please.
- 21 Whereupon,
- 22 RAY RICE
- 23 Was called as a witness herein and, after first
- 24 being duly sworn, was examined and testified as
- 25 follows:

L	MR. CARROLL: Before beginning with
2	Mr. Rice, I wanted to write a brief explanation of
3	the scope of the testimony that we plan to present
1	today. We have identified on the list of topics
5	together and provided by the committee, the topic
ố	obviously of waste management, and the topic of
7	water and soils.

In the application for certification, issues related to contaminated soils, contaminated sediments and those sorts of things were dealt with in our soils and water sections. They're touched upon but only lightly in our waste section. So I know all of the parties handle a little bit differently. For example, the FSA tends to deal with contaminated soils and sediments in both the waste section and the soil section.

Our testimony is going to be fairly consistent with the way we organized our AFC, and by that I mean we don't intend to get into a great deal of detail about contaminated soils and sediments today, as you'll note we identified a pretty significant panel of six witnesses on soil and water, and that's where we intended to present the bulk of our testimony on how contaminated

1	soils wou	ld be har	ndled duri	ng consti	ruction and
2	sediment,	offshore	e and that	sort of	thing.

- 3 So I just wanted to -- That's probably
- 4 clear from reading the prepared testimony, but I
- 5 wanted to make it clear, the scope of the topics
- 6 that Mr. Rice is testifying on, and it's really
- 7 primarily limited to section 8.13 of the AFC.
- 8 HEARING OFFICER VALKOSKY: Thank you for
- 9 that clarification, Mr. Carroll.
- 10 DIRECT EXAMINATION
- 11 BY MR. CARROLL:
- 12 Q Mr. Rice, could you please state your
- full name, title, and employer.
- 14 A Raymond H. Rice, and I'm a principal
- 15 engineering geologist with URS Corporation in San
- 16 Francisco.
- 17 Q Thank you. Would you briefly summarize
- 18 your qualifications.
- 19 A I have a masters in geology, and a
- 20 bachelors in civil engineering and also in
- 21 geology. I'm registered as a geologist and
- 22 certified as an engineering geologist in
- 23 California. I have about 35 years of experience
- 24 in a variety of consultant capacities, including
- 25 site investigations, remedial investigations,

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        characterization of soil and groundwater problems,
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        including waste management issues.
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- 3 And are you the same Ray Rice that submitted prepared testimony in these proceedings 5 regarding the topic of waste management?
- 6 Yes, that's correct.

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- MR. CARROLL: Before proceeding with Mr. Rice's testimony, I'd like to make a couple of corrections to exhibits that were identified in his prepared testimony. In section 8.13 of the application for certification, waste management, on page 8.13-17 in table 8.13-3, the very bottom row of that table identifies ammonia wastes. I'd like to delete that entire row, and Mr. Rice will 15 explain the basis for that in his testimony.
- Mr. Rice is also sponsoring a response to data request from Southeast Alliance for 17 18 Environmental Justice, data request number 126. 19 In that response there is a table, 126-1, which is 20 similar to the table that I just referred to and 21 the very first row of that identifies ammonia 22 waste and I would like to simply eliminate that 23 entire row.
- BY MR. CARROLL: 24
- 25 Mr. Rice, if I were to ask you the Q

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1 questions contained in your prepared testimony
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- 2 today under oath, would your answers be
- 3 essentially the same as what you stated in your
- 4 prepared testimony?
- 5 A Yes, they would.
- 6 Q And does that take into consideration
- 7 the corrections to the two exhibits that you're
- 8 sponsoring that I just made?
- 9 A That's correct.
- 10 Q And will there be any ammonia waste
- 11 associated with the construction or operation of
- 12 Potrero Unit Seven?
- A No, there won't.
- 14 Q And am I correct that you are also
- sponsoring a number of other exhibits identified
- in your prepared testimony today?
- 17 A Yes.
- 18 Q And section 8.3 of the AFC pertaining to
- 19 waste management that you're sponsoring today, is
- 20 that as amended by the station A amendment,
- 21 Exhibit Number 15?
- 22 A I believe it's 8.13, yes, that's
- 23 correct.
- Q 8.13, yes, I'm sorry if I misstated
- 25 that.

1	Could you provide a brief description of
2	the analysis that you completed and your
3	conclusions.

A Okay. We evaluated the impacts associated with both generation of hazardous and non-hazardous waste, associated with the construction and operation of Unit Seven, including the underground transmission cable between the Potrero power plant and the Hunter's Point station. We discussed source reduction measures and also recycling measures that, when implemented, will reduce impacts due to the construction and operation of Unit Seven.

Through proper monitoring of hazardous wastes which we will follow as well as proper procedures for the handling, labeling, storage, packaging, recordkeeping, and disposal of hazardous wastes, we will prevent human health impacts.

I conclude that the increase in the disposal volume of both hazardous and non-hazardous wastes from construction and operation of Unit Seven will not significantly affect available recycling facilities and landfill capacities. And overall, given these proposed

waste management measures for generating hazardous

- 2 and non-hazardous wastes during construction and
- 3 operation of Unit Seven, the project will be less
- 4 than significant impact.
- 5 Q Thank you, and are you familiar with the
- 6 proposed conditions of certification set forth in
- 7 the CEC staff's final staff assessment?
- 8 A Yes, I am.
- 9 Q And do you have any objections to those
- 10 proposed conditions?
- 11 A I have one request that waste ten, which
- deals with the storage of materials within the
- 13 BCDC jurisdiction and requests that they be
- 14 removed daily, I would request that that be
- 15 extended to a weekly period, because a daily seems
- 16 somewhat burdensome.
- 17 MR. WESTERFIELD: Mr. Rice, excuse me, I
- 18 didn't quite hear all of that. Did you say you're
- 19 requesting that the requirement to remove daily be
- changed to weekly?
- 21 THE WITNESS: Correct, yes.
- MR. WESTERFIELD: All right.
- 23 BY MR. CARROLL:
- 24 Q Thank you. Does that complete your
- 25 testimony today?

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- 2 MR. CARROLL: Ray Rice is now tendered 3 for cross-=examination in the topic area of waste
- 4 management.
- 5 HEARING OFFICER VALKOSKY: I have a few
- 6 questions first.
- 7 Mr. Rice, will the same construction
- 8 practices and the waste disposal practices be
- 9 implemented regardless of which underground
- 10 transmission line route is ultimately used by
- 11 applicant?
- 12 THE WITNESS: Yes, as far as I'm aware.
- 13 There is only one under primary consideration, but
- 14 the same procedures would have to apply, no matter
- 15 where the actual route is.
- 16 HEARING OFFICER VALKOSKY: Okay, thank
- 17 you. Regarding your proposed change to condition
- 18 waste ten, do you know whether the requirement for
- daily removal is something that was proposed by
- staff, or is it, in fact, a requirement that BCDC
- 21 wants imposed?
- 22 THE WITNESS: I don't believe that it
- 23 was requested by BCDC, I believe it was a staff
- requirement, but I'm not 100-percent sure.
- 25 HEARING OFFICER VALKOSKY: Okay, thank

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1 you. Are you qualified to comment on the scope of
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- 2 the remediation efforts which PG&E is obligated to
- 3 undertake?
- 4 THE WITNESS: No, I'm not. That's not
- 5 part of my responsibility.
- 6 HEARING OFFICER VALKOSKY: Do you have
- 7 any opinion on the acceptability of the various
- 8 elements of the City and County's proposed
- 9 condition of certification waste nine?
- 10 THE WITNESS: We're opposed to this in
- 11 its entirety.
- 12 HEARING OFFICER VALKOSKY: I'm sorry,
- 13 could you repeat that.
- 14 THE WITNESS: We're opposed to this in
- its entirety.
- 16 HEARING OFFICER VALKOSKY: And your
- 17 reasons?
- THE WITNESS: This places an undue
- 19 burden on the applicant for problems that were not
- of their making, and a full remediation would
- 21 certainly not be required in order to accomplish
- 22 the work necessary for construction of Unit Seven.
- 23 HEARING OFFICER VALKOSKY: Okay, but
- you're not prepared to testify to the particulars
- on the remediation plan; is that correct?

1	THE WITNESS: Well, at this point I'm
2	not sure what the remediation plan is, if, in
3	fact, it has been developed by PG&E.
4	HEARING OFFICER VALKOSKY: Okay, thank
5	you.
6	COMMISSIONER PERNELL: Mr. Rice, is
7	there You're requesting rather than remove the
8	material daily, you'd like to do it weekly.
9	THE WITNESS: That's correct.
10	COMMISSIONER PERNELL: Have you
11	identified a site on the project to store it
12	weekly?
13	THE WITNESS: That has not been resolved
14	yet. That would be part of the process, once the
15	application is approved and design proceeds.
16	COMMISSIONER PERNELL: And so in terms
17	of safety of the workers around the proposed site
18	which haven't been identified, all of the safety
19	measures in accordance with all of the laws and
20	regulations of storing this stuff will be adhered
21	to?
22	THE WITNESS: Yes, sir, they will be.

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your response to the hearing officer, one of

your -- you said that you disagree in its entirety

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COMMISSIONER PERNELL: Okay, and then on

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because it wasn't of your making? It wasn't the
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- 2 applicant's fault? I didn't quite understand
- 3 that.
- 4 THE WITNESS: No. What I said was we
- 5 don't believe that the applicant should be
- 6 responsible for remediating issues that were
- 7 caused during the prior history of the property by
- 8 a prior owner.
- 9 MR. CARROLL: If I could interject, I
- 10 think applicant's objection is -- the basis for
- 11 the objection is more of a legal one, frankly,
- 12 than a technical one. As we see the proposed
- 13 waste condition nine, it shifts all liability for
- 14 remediation over the entirety of the site to
- 15 Mirant, and that liability currently, under law
- and under agreement between PG&E and Mirant, does
- 17 not rest with Mirant.
- 18 So our primary objection to this is not
- on a technical basis but on a legal basis.
- 20 COMMISSIONER PERNELL: And at what time
- 21 do you think you'll have that legal disagreement
- 22 worked out? I mean, the fact of the matter is,
- 23 the stuff has to be --
- MR. CARROLL: Well, we think it is
- 25 worked out. PG&E retains liability for mediation

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1	at	the	site.
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- 2 COMMISSIONER PERNELL: And they've
- 3 agreed to that?
- 4 MR. CARROLL: Yes, they have.
- 5 HEARING OFFICER VALKOSKY: Last
- 6 question, Mr. Rice, referring to proposed
- 7 condition waste five at page 5.13-21 of staff's
- 8 testimony --
- 9 MR. CARROLL: Could you give us the page
- 10 number again, Mr. Valkosky?
- 11 HEARING OFFICER VALKOSKY: Yes, it's
- 12 5.13-21 of Exhibit Three. Basically, staff's
- waste management testimony.
- 14 Okay. The last full sentence beginning,
- 15 "If, in the opinion of registered professional
- 16 engineer or geologist," etc., and what I'm
- interested in is your understanding of how the
- 18 requirement for contacting representatives of the
- 19 San Francisco Department of Public Health,
- 20 Berkeley Office of DTSE, and the Regional Water
- 21 Quality Control Board for guidance and possible
- 22 oversight really works.
- I mean, what is involved? This language
- seems pretty broad to me.
- 25 THE WITNESS: It's a notification

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1	requirement to the relevant agencies that
2	something has been, some anomalous condition has
3	been identified, and a consensus must be reached
4	as to how to proceed. So it's really a
5	notification process.
6	HEARING OFFICER VALKOSKY: Okay, and
7	when you say a consensus must be reached, how
8	is what is the process for reaching that
9	consensus?
10	THE WITNESS: The City and County of San
11	Francisco has responsibility for soil
12	contamination issues through the Maher ordinance,
13	and the Regional Water Quality Board has overall
14	site responsibility for total site issues.
15	I believe this refers to a soil incident
16	which then would come under the auspices of City
17	and County of San Francisco, and they would
18	presumably consult with the board to make sure
19	that their rulings are consistent with the board
20	approval.
21	HEARING OFFICER VALKOSKY: Consult with
22	the Regional Water Quality Control Board?

THE WITNESS: Yes, sir.

24 HEARING OFFICER VALKOSKY: And is this

25 essentially a technical staff level consultation,

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or what I'm looking for is who makes the final decision on what is or is not acceptable in this
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- 3 context?
- 4 THE WITNESS: My understanding is that
- 5 would be the lead representative at the water
- 6 board, which is a technical person, approving a
- 7 decision made by City and County personnel.
- 8 HEARING OFFICER VALKOSKY: Okay, thank
- 9 you.
- 10 ADVISOR SMITH: A quick question. In
- 11 terms of the agreement with PG&E, is there a limit
- 12 to what PG&E has agreed to remediate at the site?
- MR. CARROLL: If it's acceptable to the
- 14 parties, I'll explain the legal relationship
- between the entities, as it relates to
- 16 contamination, though we will, when we get into
- 17 the soil and water section, present exhibits and
- 18 correspondence that confirm this relationship.
- 19 But the relationship in essence is that
- 20 PG&E retains liability for remediation of the
- 21 site. The Regional Water Quality Control Board
- 22 has been identified as the lead agency, and there
- 23 are ongoing discussions, details of which I'm not
- familiar with, but I know that they're occurring
- 25 between PG&E and the Regional Board.

1	There probably are disputes over the
2	scope of the work that will be undertaken, we're
3	not really part of that, but under law and under
4	the agreement pursuant to which Mirant acquired
5	the Potrero site, PG&E retained all liability for
6	remediation of the site.
7	Now, if you heard Mr. Stone testify a
8	couple of days ago about 60,000 cubic yards, I
9	think it was, obviously when Mirant starts
10	construction of Unit Seven, the potential exists
11	for contaminated soils to be excavated, and we're
12	going to have to deal with those. So Mirant will
13	be responsible for handling any contaminated soils
14	that are excavated in connection with the
15	construction of Unit Seven. Those will be handled
16	in accordance with all applicable laws.
17	The 60,000 cubic yards that PG&E is on
18	the hook for reimbursing Mirant for the cost of is
19	dealing with up to 60,000 yards of contaminated
20	soils excavated in connection with Unit Seven.
21	ADVISOR SMITH: So just the soils under
22	the actual Unit Seven facilities.
23	MR. CARROLL: Right, right.

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MR. CARROLL: And there's recognition

ADVISOR SMITH: Okay.

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that, although PG&E retains overall liability for

- 2 remediation of the site that, as a practical
- 3 matter, once Mirant starts construction on Unit
- 4 Seven, if we get into contaminated soils, we can't
- 5 turn to PG&E and say, you know, deal with this.
- 6 Mirant will have to deal with it.
- 7 But we have a contractual arrangement
- 8 with PG&E that they'll reimburse us for dealing
- 9 with up to 60,000 cubic yards of that.
- 10 ADVISOR SMITH: And that's any
- 11 facilities, any new facilities related to Unit
- 12 Seven, not just strictly the turbines and --
- MR. CARROLL: That's right.
- 14 ADVISOR SMITH: -- the cooling
- structures, for example, if there were an
- 16 alternative cooling, etc.
- 17 MR. CARROLL: That's right.
- 18 ADVISOR SMITH: Okay.
- 19 HEARING OFFICER VALKOSKY: Would or does
- 20 PG&E's liability extend only to onshore or to
- offshore contamination as well?
- MR. CARROLL: I cannot answer that
- 23 question. I believe there is some dispute between
- 24 PG&E and the Regional Water Quality Control Board
- as to that issue.

1	HEARING OFFICER VALKOSKY: And how will
2	that dispute be resolved?
3	MR. CARROLL: I assume that will be
4	resolved over time between PG&E and the Regional
5	Water Quality Control Board.
6	HEARING OFFICER VALKOSKY: Okay, but
7	under your understanding of the contractual
8	provision, the offshore elements are not included?
9	MR. CARROLL: Oh, you mean in the 60,000
10	cubic
11	HEARING OFFICER VALKOSKY: Well, under
12	your agreement with PG&E, does that include any
13	liability on PG&E's part for offshore
14	contamination?
15	MR. CARROLL: The 60,000 cubic yard
16	agreement, or
17	HEARING OFFICER VALKOSKY: Any agreement
18	you would have.
19	MR. CARROLL: No. Well, PG&E I don't
20	want to speak for PG&E, but my general
21	understanding of PG&E's position is they have not
22	accepted responsibility for offshore
23	contamination; however, in our agreement, we did
24	not accept it. So whatever is there, as far as

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25 Mirant is concerned, PG&E retained. And Mirant

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didn't pick up any of it.
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2	Whether or not PG&E has responsibility
3	for offshore sedimentation is a matter of debate,
4	I guess, between the Regional Board and PG&E and
5	would be resolved between them. But in any event
6	it didn't transfer to Mirant.
7	HEARING OFFICER VALKOSKY: Okay. And

insofar as the 60,000 cubic yard agreement, you gave your understanding; is it fair to say that PG&E agrees with your interpretation of it?

MR. CARROLL: Yes.

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manner.

12 HEARING OFFICER VALKOSKY: Thank you.

13 COMMISSIONER PERNELL: I have just one
14 followup. This is kind of a general statement,
15 but this committee is going to be very interested
16 in, quite frankly, we don't care who cleans it up,
17 but we want to make sure that the site, the
18 contamination on the site is handled in the proper

Now, if PG&E doesn't do it, it falls to Mirant, as far as I'm concerned. So I would suggest that that gets worked out. Because regardless of who has responsibility, the fact of the matter is the site, remediation of the site has to be done. You can't have this stuff laying

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1 around and someone saying, well, this is not mine,
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- So the committee wants to know that

  whatever contamination is out there that it gets
- 5 cleaned up, and somebody has responsibility.
- 6 MR. CARROLL: And let me be clear about
- 7 Mirant's commitment. Mirant is committed to
- 8 undertaking any remediation that is necessary for
- 9 the construction of Unit Seven, and we accept all
- 10 responsibility for that. We have an agreement
- 11 with PG&E --

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- 12 COMMISSIONER PERNELL: And that's -- I'm
- sorry, that's disposal as well.

this is his, etc.

- MR. CARROLL: Yes. Any remediation,
- disposal, handling of contaminated soils or
- 16 sediments that needs to be done in connection with
- 17 the construction of Unit Seven, Mirant is
- 18 responsible for. And frankly, the fact that we
- 19 have an agreement with PG&E for 60,000 cubic yards
- of that probably isn't a matter that you all need
- 21 to be concerned about, that's a financial issue,
- 22 but Mirant accepts the responsibility for
- 23 everything related to the construction of Unit
- 24 Seven.
- Now, what we don't accept, and the basis

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of our objection to some of the changes of nine,
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- 2 is that in areas completely unrelated to the
- 3 construction of Unit Seven we're not going to pick
- 4 up all of PG&E's existing liability for that
- 5 cleanup. So everything related to the project in
- front of this Commission we'll take responsibility
- for, but we're not going to accept PG&E's
- 8 liability over the entirety of the site.
- 9 HEARING OFFICER VALKOSKY: And when you
- say everything related to the construction of Unit
- 11 Seven, you're including everything both onshore
- 12 and offshore?
- MR. CARROLL: Yes, sir.
- 14 HEARING OFFICER VALKOSKY: Thank you.
- 15 MS. MINOR: Is it appropriate to ask
- 16 Mike further clarifying questions at this point?
- 17 Maybe you can clarify how we're going to
- 18 proceed --
- 19 HEARING OFFICER VALKOSKY: Can we go off
- 20 the record.
- 21 (Brief recess.)
- 22 HEARING OFFICER VALKOSKY: While off the
- 23 record we discussed certain procedural items,
- 24 including the scope of the testimony. The result
- 25 was that the parties have achieved a better

1	understanding
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- 2 And with that, cross-examination,
- 3 Mr. Westerfield?
- 4 MR. WESTERFIELD: No cross-examination
- 5 by staff.
- 6 HEARING OFFICER VALKOSKY: Ms. Minor?
- 7 MS. MINOR: Okay.
- 8 Good morning.
- 9 THE WITNESS: Good morning.
- 10 CROSS-EXAMINATION
- 11 BY MS. MINOR:
- 12 Q If I could direct you to page 8.13-3 of
- 13 the AFC --
- 14 A Yes.
- 15 Q -- there is an indication that three
- 16 months after commencement of construction, six
- 17 structures are going to be demolished. What six
- structures are those?
- 19 A These would be the structures in the
- 20 station A complex.
- Q Okay, and are there six of those? I
- 22 couldn't count six; that's why I was wondering
- what the sixth structure was. Are there six?
- 24 A I can account for five, certainly. The
- 25 sixth --

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1 Q Yes, I could account for five as well.
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- 2 A Yes, all the structures associated with
- 3 station A, which is the main building, the meter
- 4 house, the compressor building, the office, and
- 5 then the old pump house that's on 23rd Street,
- 6 which is five.
- 7 Q Okay, that's five. Do you know where we
- 8 would look to find out what the sixth one is? Is
- 9 it someplace in the AFC?
- 10 A This could be a typo. If we can only
- 11 account for five, I'm not sure.
- 12 Q Okay. Do you know who at Mirant would
- 13 know? How would we verify if that six should be
- 14 five?
- 15 A We'll find out. I'm not sure who the
- 16 best person would be.
- MS. MINOR: Mr. Carroll, is that a
- 18 question for either Mr. Stone or Ms. Zambito?
- 19 MR. CARROLL: What I would suggest is if
- 20 you can continue with your cross examination
- 21 without having that piece of information to do
- 22 that, and I think over the course of your cross-
- examination we'll probably find the answer.
- MS. MINOR: Okay.
- 25 MR. CARROLL: I'm going to look in the

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1 cultural resources section right now.
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- MS. MINOR: Okay, thank you.
- 3 BY MS. MINOR:
- 4 Q And, Mr. Rice, you have previously
- 5 indicated that you don't have current information
- on the status of the site remediation plan?
- 7 A That's correct.
- 8 Q Okay. And do you have any more current
- 9 information about the time frame for the
- 10 remediation?
- 11 A No, I do not.
- the time frame for the remediation would be set?
- 14 A No, I don't. That's something that
- presumably is being worked out between PG&E and
- 16 the Water Board.
- 17 Q Okay. Do you have any specific
- 18 knowledge about the site assessment documents that
- 19 are referenced in 8.13? If I could direct you
- specifically to the bottom of 8.13-1, there is a
- 21 reference to a phase one site assessment?
- 22 A Yes. This has been reproduced in its
- entirety as Appendix M to the AFC.
- Q And do you have firsthand knowledge
- about the specifics of those documents?

1 A I've reviewed them. I didn't prepare

- 2 them.
- 3 Q Okay. I'm going to ask you a couple of
- 4 questions about Exhibit M, if I can find it.
- 5 A Appendix M?
- 6 Q Yes, Appendix M to the AFC. And if I
- 7 can't find it, I won't ask you any questions about
- 8 it. I'm sorry, I'm hunting for my copy of
- 9 Appendix M.
- 10 MR. WESTERFIELD: Jackie, we may not all
- 11 have Appendix M handy, so when you do ask
- 12 questions about it, could you state explicitly
- what part of Appendix M you're asking so that we
- 14 can --
- MS. MINOR: I'm sorry, I don't appear to
- 16 have my copy of it either.
- 17 Can we go off the record for just a
- 18 minute?
- 19 HEARING OFFICER VALKOSKY: Off the
- 20 record.
- 21 (Brief recess.)
- 22 BY MS. MINOR:
- 23 Q If you would turn to the table at page
- 24 8.13-3.
- 25 A Yes.

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1
                  It is not clear to me whether the list
         that's on page 8.13-3 as well as table 8.13-3,
 2
 3
         whether those lists include hazardous waste
         generated by the remediation. Would you clarify
         that. Do you follow my question?
 5
              A I believe so. Table 8.13-3 does not
 6
         include soils specifically that would be generated
 7
 8
        during construction.
                  If you look at the CEC staff waste
 9
        management testimony, page 5.13-4 through -5,
10
11
        there is a list of contaminants that have been
        identified --
12
13
                   MR. CARROLL: I'm sorry, Jackie, page
14
        number again?
15
                  MS. MINOR: 5.13-4.
16
                  MR. CARROLL: 5.13-4?
                  MS. MINOR: Mm-hmm.
17
18
                  MR. CARROLL: Okay.
        BY MS. MINOR:
19
20
                And it's the section that's entitled
21
         Phase Two ESA.
22
             A
                  Yes.
23
                  The bullets represent either the
```

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24

25

location or types of contaminants that have been

identified, that were identified in the phase two

- 1 assessment.
- 2 A That's correct.
- 3 Q And what I'm trying to determine is
- 4 whether or not the contaminants that are listed
- 5 under the phase two ESA section of the FSA are
- 6 also identified by Mirant in its list of hazardous
- 7 waste in section 8.13 of the AFC.
- 8 A As I indicated, the materials resulting
- 9 from construction activities, excavation of the
- site are not included in this table 8.13-3.
- 11 Q Is there a section of the AFC that
- identifies, where there is a chart that identifies
- 13 contaminants that have been identified as a part
- of the various site assessments?
- 15 A Yes.
- 16 Q Do you know -- Can you point me to it?
- 17 A Well, at the very least it's in Appendix
- D of the soil management and implementation plan.
- 19 Q Appendix D, okay. If you would go to
- 20 page 5.13-7 of the staff's waste management
- 21 testimony.
- 22 A Yes.
- 23 Q It's the section that's entitled
- 24 Offshore Sediment Characterization July 2000.
- 25 A Yes.

- 2 paragraph in that section, "Two primary areas were
- 3 identified that were impacted by contamination."
- 4 A Yes.
- 5 Q Do you have an opinion as to why these
- 6 are the two areas that appear to have the highest
- 7 levels of contamination?
- 8 A I really was not involved in the
- 9 offshore aspects of the project, so I wouldn't
- 10 want to speculate.
- 11 Q Okay. Do you know who I should ask that
- 12 question to?
- 13 A That would certainly be covered under
- soil and water resources hearings.
- 15 MR. CARROLL: Mr. Ian Austin will be one
- of those panelists. He was primarily responsible
- for the offshore sediment characterization.
- MS. MINOR: Okay.
- 19 COMMISSIONER PERNELL: Mr. who?
- 20 MR. CARROLL: Ian Austin, actually
- 21 Dr. Ian Austin.
- 22 HEARING OFFICER VALKOSKY: Mr. Rice,
- 23 could you move the microphone a little closer.
- 24 I'm having some difficulty hearing.
- THE WITNESS: Sure.

1 HEARING OFFICER VALKOSKY: Thank you.

- THE WITNESS: Okay.
- 3 MS. MINOR: I think I've found the
- 4 answer to the question of what the sixth building
- 5 is.
- 6 MR. CARROLL: As did I.
- 7 MS. MINOR: Okay.
- 8 BY MS. MINOR:
- 9 Q There is a prefab metal shop building
- 10 located west of the meter house and compressor
- 11 house that apparently Mirant also intends to
- 12 demolish.
- 13 A I see, yes.
- 14 Q Okay.
- 15 COMMISSIONER PERNELL: You can scratch
- that one off your list.
- 17 THE WITNESS: It's not historic, by any
- means.
- 19 HEARING OFFICER VALKOSKY: Although it
- 20 may be by the time we get through here.
- 21 (Laughter.)
- MS. MINOR: Okay.
- 23 BY MS. MINOR:
- 24 Q You know, let me just look quickly at my
- 25 notes. I think most of my other questions will

1 carry over to other witnesses, Mr. Rice. Let me

- 2 look.
- MS. MINOR: That's it for my questions.
- 4 Thank you.
- 5 THE WITNESS: You're welcome.
- 6 HEARING OFFICER VALKOSKY: Mr. Rostov?
- 7 MR. ROSTOV: Yes.
- 8 Good morning, Mr. Rice.
- 9 CROSS-EXAMINATION
- 10 BY MR. ROSTOV:
- 11 Q On page, replacement page 8.13-3 of the
- 12 AFC, in fact, it's Ms. Minor pointed to --
- 13 A Yes.
- 14 Q -- it says, "The demolition of these six
- structures will generate approximately 18,000
- 16 cubic yards of concrete and brick debris."
- 17 A Yes.
- 18 Q Okay. Is that the same number as the
- 19 numbers in response to the CEC data request number
- 20 140 in table 140-2?
- 21 A That is correct, although table 140-2
- indicates a range of both brick and concrete.
- 23 Q Right, so table 140-2 says concrete
- debris is 6- to 8,000 yards, and brick debris
- 8,000 to 10,000 yards, so they took the maximums?

- 1 A Correct.
- 2 Q And said 18,000, okay. And then the
- 3 next paragraph it says, "Approximately 100 tons of
- 4 excess concrete will be generated during Unit
- 5 Seven construction." What is this 100 tons, is
- 6 that different than the 18,000 cubic yards, or is
- 7 it that just saying it in a different way?
- 8 A No, it's different. And this would
- 9 relate to overpours during construction, when they
- 10 have to clean out the trucks and excess material
- 11 developed during the construction process -- wet
- 12 concrete as opposed to demolition of existing
- 13 buildings.
- 14 Q Okay, and then in the next sentence you
- say as much of the concrete as possible you
- 16 recycle by using this, so what do you mean by
- 17 recycle? I mean, I guess you're just -- you
- 18 accidentally overfill it and then you're going to
- 19 try to move it somewhere else real fast?
- 20 A Perhaps reused would be a better term,
- and it wouldn't necessarily have to be used in its
- 22 wet form. It could be broken up and recycled in
- that sense.
- Q When you mean broken up, do you mean
- 25 crushed?

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1 A Yes, that's one way.
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- 2 Q Okay. So according to the FSA -- Let me
- just give you the page -- and according to
- 4 Ms. Zambito, who testified during the project
- 5 description, Mirant may be planning on doing on-
- 6 site recycling of the concrete debris and the
- 7 brick debris; is that true? On-site crushing?
- 8 A I believe that's under consideration,
- 9 yes.
- 10 Q Have you decided yet?
- 11 A I don't know the answer to that.
- 12 Q Okay. But according to the FSA on page
- 13 5.13-8, it essentially repeats those first numbers
- 14 6- to 8,000 yards of concrete debris and 8- to
- 15 10,000 yards of brick debris?
- 16 A Yes.
- 17 Q And then it says it will be either
- 18 crushed on site for recycling as fill material or
- 19 transported to a recycling plant in Half Moon Bay;
- 20 is that correct?
- 21 A Yes, that's correct.
- Q Okay, but you're testifying today that
- there could be another -- What was that?
- 24 A On-site reuse?
- 25 Q -- reuse of approximately 100 tons of

1 excess concrete generated during the construction;

- 2 is that true?
- 3 A There are 100 tons of excess concrete
- 4 estimated, and how it is disposed of could happen
- 5 any number of ways.
- 6 Q Is that discussed in the AFC or in your
- 7 testimony?
- 8 A No more than is indicated here, that I'm
- 9 aware of.
- 10 Q Okay. So just for me to be clear, you
- 11 could end up doing on-site crushing of this 100
- 12 tons of concrete as well.
- 13 A That is true, or certainly a portion of
- 14 it.
- 15 Q Okay.
- MR. ROSTOV: I think those are all of my
- 17 questions.
- 18 HEARING OFFICER VALKOSKY: Thank you.
- Mr. Ramo.
- 20 CROSS-EXAMINATION
- 21 BY MR. RAMO:
- 22 Q Mr. Rice, could I have you turn to page
- one of your prepared testimony.
- 24 A Yes.
- 25 Q And in response to question four, you

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1 state in part, at lines 27 and 28, "The analysis
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- 2 evaluates potential impacts of non-hazardous and
- 3 hazardous waste associated with the construction
- 4 and operation of the Unit Seven project."
- 5 Do you see that response?
- A Yes, I do.
- 7 Q Is it fair to say, based on your
- 8 counsel's comments, that that should be limited to
- 9 onshore construction and operation activities?
- 10 A Yes, sir.
- 11 Q I also gather from your previous
- 12 answers -- Well, let me start this way. You're
- generally familiar that there was a sediment
- 14 contamination analysis done at the site.
- 15 A Yes.
- 16 Q And are you generally aware that the
- 17 analysis located spots where there were elevated
- 18 levels of contaminants?
- 19 A Yes.
- 20 Q But I gather that you didn't participate
- in attempting to identify potential sources of
- that contamination; is that correct?
- 23 A That's correct.
- 24 Q So as part of developing your waste
- 25 management protocols, you didn't consider whether

1 activities on site might have caused offshore
2 contamination.

- 3 A Not directly, no.
- 4 MR. CARROLL: I'm sorry, Mr. Ramo, to
- 5 interrupt you. I wanted to ask clarification of
- 6 your question. Was your question might have --
- 7 Are you talking about past activities or future
- 8 activities?
- 9 MR. RAMO: I was referring to past
- 10 activities that might have caused contamination
- off shore.
- 12 BY MR. RAMO:
- 13 Q Does that change your answer?
- A No, it doesn't.
- 15 Q Okay. So to the extent that you
- 16 referred to Appendix D, which is the site
- 17 mitigation plan, or Appendix M, the phase one
- 18 evaluation, those are referred -- those references
- 19 should not include any discussion of sediment
- 20 contamination in those topics; is that correct?
- 21 A We're talking about Appendix D and
- 22 Appendix M. I don't believe Appendix M, the phase
- one, had any comment on offshore sediments. And
- 24 Appendix D, which was the site mitigation plan, we
- 25 drew upon available information for a discussion

of past activities and constituents identified on

- 2 site for the compliance with Maher ordinance
- 3 ultimately.
- 4 And I don't recall whether -- I don't
- 5 believe that offshore information was factored
- 6 into that document. I don't believe so.
- 7 Q Let me refer you to page, and this is
- 8 page 5.13-9 of the final staff assessment.
- 9 MS. MINOR: Excuse me, what is the page
- 10 number again?
- 11 MR. RAMO: I'm sorry, it's 5.13-9, which
- is Mr. Rainer's testimony.
- MS. MINOR: Okay.
- 14 BY MR. RAMO:
- 15 Q And if you see in the middle of the
- page, it discusses the main mitigation objectives
- of the SMIP, and would you agree the SMIP refers
- 18 to Appendix D?
- 19 A Yes.
- 20 Q And the third bullet indicates that one
- of the objectives, and I understand this is the
- 22 staff testimony, includes management, appropriate
- 23 reuse, and/or disposal of sediments excavated
- 24 during construction.
- 25 Is it your view that that portion of

- their testimony is incorrect?
- 2 A I think there is perhaps some confusion
- 3 and perhaps clarification is required. The SMIP
- 4 in Appendix D refers to onshore construction.
- 5 Now, that would include the intake structure, the
- 6 onshore portion of it. And so to that extent,
- 7 whatever materials would be excavated within the
- 8 cofferdam for the intake structure, we're
- 9 considering that an onshore location where they
- 10 called them sediments. They're clearly not the
- 11 offshore sediments along the discharge pipe and
- 12 the collection pipe, so perhaps it's semantics.
- 13 Q That's helpful. And so I gather the
- 14 extent of your testimony in that area simply has
- 15 to do with the materials excavated and how they're
- disposed of or handled; is that correct?
- 17 A In this document, that's correct.
- 18 Q Okay. And part of the construction at
- 19 the site will require excavation of soil; is that
- 20 correct?
- 21 A That's correct.
- 22 Q And let me have you turn to the AFC at
- 8.13-3. And specifically, the first paragraph
- 24 under hazardous waste.
- MR. WESTERFIELD: Alan, I'm sorry, it's

- 1 my turn to be stuck.
- 2 MR. RAMO: Okay. 8.13-3.
- 3 MR. WESTERFIELD: Okay.
- 4 BY MR. RAMO:
- 5 Q And would it be fair to summarize that
- 6 first paragraph under hazardous waste as
- 7 indicating at the time this was prepared, you
- 8 believed 46 percent of the soil excavated will be
- 9 hazardous?
- 10 A No, that's not correct. What this
- 11 basically says is that at the time of the phase
- two work completed by Fluor Daniel, another
- 13 consultant, they made an estimate of degree of
- 14 contamination but have had no reference to Unit
- 15 Seven because this is a project that evolved after
- 16 the phase two work was completed.
- So his reference is to another
- 18 consultant's estimate made several years prior to
- 19 the development of the Unit Seven project.
- 20 Q Okay, I appreciate that. So at this
- 21 point, when this was prepared, is it fair to say
- you were indicating that some contaminated soil
- 23 that would require disposal would likely be
- 24 excavated; is that correct?
- 25 A That's correct.

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1 Q And you were noting Fluor Daniel's
2 estimate in terms of the soil at the site, that
3 approximately 46 percent of the soil, according to
4 Fluor Daniel, at the site is hazardous; is that
```

- 6 A That is what Fluor Daniel said, correct.
- Q Okay, and you later came to a different conclusion regarding the soil actually being excavated; isn't that correct?
- 10 A When we looked at the proposed

  11 construction and put together the Appendix D, we

  12 had a better idea of what actually would be

  13 occurring, correct.
- 14 Q In fact, you came to the conclusion,
  15 isn't it correct, that most of the material to be
  16 excavated during construction of proposed Unit
  17 Seven will be classified as California hazardous
  18 waste?
- 19 A Yes, that was our assumption.
- 20 Q And let me have you look at Appendix M,
  21 which is phase one, and specifically page 6-3, I
  22 believe.
- MR. CARROLL: We do not have a copy of Appendix M here, so we may have to pass it down.
- 25 BY MR. RAMO:

5

correct?

Q Now, for purposes of the question, let
me hand you an excerpt from Appendix M, and
specifically what you'll see is that at the bottom
of 6-3 I've put an asterisk next to paragraph 14.

A Yes, sir.

Q And just so everybody knows where we're talking about, could you read paragraph 14 into the record.

A "According to Mr. Virdee and the Vista database, a sheen on the water was visible just east of the plant in the San Francisco Bay on two occasions in 1994. This sheen was believed to have been caused by cracks or holes in the sheet piling along the sea wall, which allowed for contaminants in the soil or groundwater from the plant to flow into the bay. The sheet piling has been repaired, but the contamination that caused the sheen has not been remediated."

Q Now, did you do any followup to determine whether the source of that sheen was remediated?

22 A I did not, no.

Q So this place is basically oozing with hazardous waste; isn't that correct?

25 MR. CARROLL: I object to the phrasing

- 1 of that question.
- 2 HEARING OFFICER VALKOSKY: Could you
- 3 restate the question, please, Mr. Ramo.
- 4 BY MR. RAMO:
- 5 Q Well, it appears when a hole is punched
- 6 into the sea wall, contamination flows from the
- 7 site; isn't that correct?
- 8 A This says that a sheen was believed to
- 9 have been caused by cracks or holes in the sheet
- 10 piling, the sheen meaning a superficial layer.
- 11 There is no indication of the volume or
- 12 significance of this in this statement.
- 13 Q And you have no basis to believe that
- 14 the same thing wouldn't occur again if there was a
- 15 crack or hole in the sea wall; is that correct?
- 16 A Well, depending upon the circumstances,
- there's a lot of sea wall out there, and it
- wouldn't necessarily imply that every hole would
- 19 yield a sheen.
- 20 Q But you don't know that, do you?
- 21 A I don't know that.
- Q Okay. So the soil that's mostly
- 23 hazardous will be stockpiled, is that correct,
- 24 during construction?
- 25 A That is correct.

- 1 Q And how high will the stockpiles be?
- 2 A That has not been determined yet. That
- 3 will be developed as the process proceeds.
- 4 Q So as far as you know, no condition and
- 5 no internal company proposal limits the height of
- 6 the stockpiles.
- 7 A I'm not aware of any restrictions on
- 8 stockpile height, but that, as I say, will be
- 9 developed when we put together the plan, so --
- 10 Q No restriction from any source that
- 11 you're aware of.
- 12 A Not that I'm aware of.
- 13 Q How long will those hazardous stockpiles
- 14 be allowed to be at the site?
- 15 A The material will be covered and
- 16 protected, using best management practices, and
- moved off the site as expeditiously as possible.
- 18 I don't have a time frame at this point.
- 19 Q So currently, as far as you know, there
- 20 are no restrictions from the staff's conditions or
- 21 in the proposal by the company that would require
- these unlimited high stockpiles of hazardous soil
- to be removed; is that correct?
- 24 A I would have to review the conditions of
- 25 certification to answer that.

1 Q As of right this moment, you're not

3 A Correct.

aware of that.

- 4 Q Now, you mentioned that there would be
- 5 best management practices. One of the areas of
- 6 concern in your analysis was stormwater; is that
- 7 correct?

2

- 8 A Yes.
- 9 Q And why is stormwater a concern?
- 10 A The control of stormwater is desirable
- 11 in order to limit any hazardous constituents from
- 12 reaching the waters of the state.
- 13 Q And is it correct that your approach
- 14 to -- And one of the techniques, one of the
- practices you discussed is bermal; is that
- 16 correct?
- 17 A I'm sorry?
- 18 Q One of the approaches, one of the best
- management practices that you're proposing for
- 20 controlling stormwater runoff is berming around
- 21 the stockpiles; is that correct?
- 22 A That's correct.
- Q Would it be fair to say that a berm is
- like a curb?
- 25 A That's a general definition, that's

- 1 correct.
- 2 Q And your proposal includes using soil as
- 3 a berm; is that correct?
- 4 A Yes.
- 5 Q And you're also proposing to use bales
- 6 of hay?
- 7 A That's correct.
- 8 Q Okay. Now, does the Regional Water
- 9 Quality Control Board have any kind of model best
- 10 management practices that includes using dirt to
- 11 control stormwater runoff from stockpile of soil?
- 12 A I'm not sure. If the berm is lined,
- however, it then is covered and protected. It is
- 14 not necessarily raw dirt underlying a lining.
- 15 Q Okay. My question was are you aware of
- 16 the Regional Water Quality Control Board having
- 17 any kind of model best management practice that
- 18 calls for soil being used as a berm around a
- 19 stockpile of soil?
- 20 A I'm not sure about that.
- 21 Q Are you aware of any regulatory agency
- that has approved as a model best management
- 23 practice using dirt as a berm around stockpiles of
- 24 soil?
- 25 A I'm not sure of that.

1 Q Are you aware of any regulatory agency
2 using bales of hay to control stormwater runoff
3 off a stockpile of soil?

- 4 A Same response.
- Q Can you explain how hay is going to stop
  a San Francisco rainstorm from causing hazardous
  roun off these stockpiles and into the bay?
- 8 A Hay acts as a retardant to flow of
  9 fluids and sediment and slows it down, and if
  10 properly contained and directed, it will be
  11 effective.
- 12 Q Can hay get saturated?
- 13 A Certainly.
- Q Certainly. Do you know how long it
  would take in a steady rainstorm for hay to be
  saturated?
- 17 A I have no idea.

available.

- 18 Q From your perspective as an
  19 environmental consultant, would there be any
  20 problem if this project were required to have
  21 berms that were concrete or asphalt?
- 22 A That's a cost issue, and if that
  23 function can be handled by other means, we would
  24 certainly look at other less expensive means if

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1 Q Now, we had some discussion regarding
2 the staff's conditions and the City's conditions
3 for certification, and I wanted to ask you about
4 the staff's condition waste nine at 5.13-22.
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- 5 A Yes.
- Q And is it correct that to your
  knowledge, does Mirant object to that condition
  for the same reasons that it objected to the
  City's conditions?
- 10 A Yes, I believe so.
- 11 Q Now, would you agree to the site

  12 mitigation plan that's in Appendix D? That's not

  13 a remedial action plan, is it?
- 14 A That's correct.
- 15 Q And as a professional in the field, is 16 it your opinion that this site has been fully 17 characterized at this point so that a remedial 18 action plan can be developed?
- 19 A No, I don't believe so.
- 20 Q And until a site is fully characterized,
  21 it's difficult to know whether construction
  22 activity will interfere with a remedial action
- 23 plan; isn't it?
- 24 A That's not entirely true. If the
- 25 construction activity is well defined in space on

- 1 the site and that area is adequately
- 2 characterized, then construction should be able to
- 3 proceed without full knowledge of the total site,
- 4 in my opinion.
- 5 Q Is it your opinion that the site where
- 6 excavation has occurred has been sufficiently
- 7 characterized at this point in time?
- 8 A I'm sorry, you mean the area that will
- 9 be excavated for Unit Seven?
- 10 Q Yes.
- 11 A No. In fact, we have included in
- 12 responses to the City an additional program to
- 13 characterize areas where there are gaps in the
- 14 data for the construction of Unit Seven.
- 15 Q So until the areas to be constructed --
- 16 Excuse me. Until the areas where construction has
- occurred is fully characterized, one cannot make a
- determination that construction will interfere
- 19 with remediation, can you?
- 20 A No, I don't believe that's true. As I
- 21 said, I believe if you are characterizing the
- 22 construction area that you can, if it's properly
- 23 characterized, conduct the construction prior to
- 24 full characterization of the site.
- 25 Q Okay. Maybe I wasn't clear and maybe I

- 1 stated -- I understand your distinction. You
- 2 would agree that before construction has occurred,
- 3 the area of construction must be fully
- 4 characterized.
- 5 A Must be adequately characterized to
- 6 allow the construction to proceed.
- 7 Q The construction to proceed. But at
- 8 this point, you don't know what activities on site
- 9 cause contamination in the bay, do you?
- 10 A There is --
- 11 MR. CARROLL: I'm sorry, is the question
- 12 cause contamination of the Bay or caused? I would
- just ask, Mr. Ramo, that you be clear about
- 14 whether we're talking about past activities that
- 15 caused existing remediation or whether we're
- 16 talking about future activities associated with
- 17 the construction of Unit Seven that could cause --
- 18 because we're jumping back and forth and I just
- 19 want to make sure that the questions are clear.
- 20 MR. RAMO: Okay. I was referring to
- 21 past activities.
- 22 BY MR. RAMO:
- 23 Q Right now, you don't know what past
- 24 activities caused contamination at the site.
- 25 A We know a variety of past, yes, we

1 certainly do. But you're drawing a distinction

- 2 between on-site contamination and off-site, and
- 3 I've already said I haven't perceived that.
- 4 Q Okay. So you wouldn't have a problem
- 5 with a condition that required full
- 6 characterization of the site to be constructed
- 7 prior to allowing construction in that area; is
- 8 that correct?
- 9 A I would use the word "adequate," if
- 10 that's synonymous with "full." Then if I
- 11 understand your question correctly, we would want
- 12 adequate characterization of the area to be
- 13 constructed to occur prior to the construction,
- 14 yes.
- 15 Q Would your answer be the same if I
- 16 defined "adequate" as sufficient to allow a
- 17 remedial action plan to be determined?
- 18 A We're talking about different things
- 19 here. What I'm talking about is construction of
- 20 Unit Seven. I believe when you say remedial
- 21 action plan, I'm assuming you're talking about a
- 22 site-wide program. And, as I've said, I don't
- 23 believe that characterization of the entire site
- for a remedial action, a site-wide remedial action
- 25 plan is necessary prior to the construction of

1	Unit	Seven	provided	that	the	area	affected	рÀ	Unit
2	Seven	n const	truction :	is ch	aract	terize	ed.		

- Q Until you know what causes contamination
  offshore and whether those kinds of sources are
  ongoing and requires measures to be taken within
  the construction area, how can you begin
  construction?
- A As I've said, if we're talking about
  characterizing construction area, which we are,
  then that information should be available. It

should allow successful construction to occur.

- 12 Q Is it your belief that the sources for 13 the offshore contamination have been fully 14 characterized?
- 15 A I'm not sure. I don't believe so.

- 16 Q So we don't know if remediation of those 17 sources might interfere with construction, do we?
- 18 A Construction can be structured in a way
  19 to be compatible with a variety of remediation
  20 alternatives. As far as I know, a remediation
  21 plan has not yet been developed.
- Q And your basis for presuming that is what?
- 24 A I have not yet seen anything documenting 25 it.

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1
                   Okay. Now, in terms of waste number
              Q
         nine, where it says, "If PG&E cannot fulfill its
 2
 3
         obligations so that all project-related
         remediation requirements are completed, Mirant
         will assume that," and your problem, you consider
 5
         that an undue burden to the applicant?
 6
                   MR. CARROLL: Let me just interject
7
         here. We did not have a chance to examine the
8
         staff's witnesses on this topic, including this
9
         condition. We have some questions about the
10
        intended scope of waste nine.
11
12
                   So we have some difficulty in responding
13
         to it, because we're not exactly sure what it
14
        means, but with that --
15
                   THE WITNESS: I'm sorry, your question
16
        was?
        BY MR. RAMO:
17
18
                  Your objection to waste nine, as I
19
         understood your prior testimony, was that it
20
         created an -- Excuse me. Your objections to the
21
         City's conditions, which to some extent seem
22
         similar to this, is that it created an undue
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23 burden to the applicant. I wondered if you had the same objection to waste nine. 24

25 MR. CARROLL: I think the answer depends

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on what the staff means by the phrase "proposed project site." And that's the ambiguity that we have that we haven't been able to clear up because
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- 4 we haven't been able to cross-examine --
- 5 HEARING OFFICER VALKOSKY: So you will
- 6 at the time you examine Mr. Ringer and determine
- 7 whether or not you have a problem with those
- 8 numbers, right?
- 9 MR. CARROLL: Yes.
- 10 HEARING OFFICER VALKOSKY: All right.
- MR. CARROLL: I would suggest, Mr. Ramo,
- 12 if you want to phrase your question in terms of an
- assumption about what proposed project site means,
- then the witness could probably answer your
- 15 question.
- In other words, if we assume that
- 17 "proposed project site" means the area of
- 18 construction of Unit Seven --
- 19 BY MR. RAMO:
- 20 Q If we limit "project site" to the area
- of construction, do you have a problem with waste
- 22 nine?
- A No, I don't believe so.
- Q Wouldn't it be a lot more
- 25 straightforward to just require the site to be

1	adequately characterized, as you've defined
2	"adequate," to develop a remedial action plan and
3	implement the remedial action plan, rather than
4	trying to push construction so that it's happening
5	simultaneously with the development of a remedial
6	action plan? Wouldn't that be a better
7	environmental way to manage this site?
8	A That's certainly one way of doing it,
9	and that's reasonable. But if the overall
10	remediation strategy is not resolved in a timely
11	manner, I don't believe the applicant should be
12	prohibited from proceeding with his project,
13	waiting for some global remediation plan that may
14	take quite a long time to be, one, to be
15	developed, and two, to be implemented.
16	Q Okay, thank you.
17	MR. RAMO: I have no further questions.
18	HEARING OFFICER VALKOSKY: Just before
19	we get to redirect
20	Mr. Rice, will methods in management
21	practices for handling and storage of soil,
22	including the soil stockpiling be specified in the
23	site mitigation and implementation plan?
24	THE WITNESS: Yes, they will.
2.5	HEARING OFFICER VALKOSKY: Okav, and

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_	**	you	Jacc	TCTTCDII	ab	~ ~	··· · · · · · · · · · · · · · · · · ·	arra	_	abbanne

- 2 we're talking about agencies, will assess the
- 3 efficiency of these practices?
- 4 THE WITNESS: Well, the primary
- 5 responsibility is City and County Department of
- 6 Public Health.
- 7 HEARING OFFICER VALKOSKY: Okay, and
- 8 will they be working in conjunction with agencies
- 9 such as DTSE, and --
- 10 THE WITNESS: DTSE and the Regional
- 11 Water Board, correct.
- 12 HEARING OFFICER VALKOSKY: Thank you.
- And when will be a remediation plan be developed,
- 14 at what point?
- 15 THE WITNESS: And you're speaking of the
- remediation, the agreement between PG&E and the
- 17 Water Board? I don't know. I don't know the
- 18 status of that.
- 19 HEARING OFFICER VALKOSKY: Redirect?
- 20 REDIRECT EXAMINATION
- BY MR. CARROLL:
- 22 Q Mr. Rice, just a couple of questions.
- One relates to one of the questions that
- 24 Mr. Valkosky just asked. In the event that during
- 25 construction you determine that a proposed method

1	$\circ f$	containing	soil.	whether	i +	he	soil	berms	$\circ r$
_	$\circ$	CONCULTING		WIICCIICI		$\sim$	$\circ \circ _{\perp}$	CITIE	$\circ$

- 2 hay bales was not adequate to contain the soil on
- 3 site, what would you do at that point?
- 4 A We would make the appropriate
- 5 modifications to make it acceptable.
- 6 Q And in your opinion, is there any reason
- 7 that construction of Unit Seven and remediation of
- 8 the overall site cannot be coordinated and
- 9 accomplished in a compatible way?
- 10 A No, that shouldn't be possible.
- 11 Q Okay, thank you.
- MR. CARROLL: No further questions.
- 13 HEARING OFFICER VALKOSKY: Recross,
- 14 Mr. Westerfield?
- MR. WESTERFIELD: Yes, thank you.
- 16 RECROSS-EXAMINATION
- 17 BY MR. WESTERFIELD:
- 18 Q Mr. Rice, I just have a few questions in
- 19 followup on the line of questioning by Mr. Ramo.
- 20 What additional work needs to be done to
- 21 fully characterize the construction site prior to
- 22 construction?
- 23 A We proposed, I don't know the actual
- 24 number, but a number of additional borings along
- 25 the inlet conduit and in the power block area, as

well as in the intake structure area, the onshore

- 2 portion of the intake structure area with
- 3 appropriate analyses of various constituents so
- 4 that we have a full picture of what will be
- 5 excavated during the Unit Seven construction.
- ${\tt Q} \qquad {\tt Are \ these \ borings \ in \ order \ to \ sample \ for}$
- 7 soil contamination only or for water
- 8 contamination?
- 9 A The intent is for soil. We would also
- 10 be able to obtain water samples as well. I don't
- 11 recall if that was specified, however.
- 12 Q Okay. Do you know if there are any
- plans to put in monitoring wells as part of your
- 14 characterization efforts?
- 15 A I don't believe that any of those would
- 16 result in monitoring wells because they
- 17 specifically would be in areas where excavation
- 18 would be occurring.
- 19 Q And approximately how many borings?
- 20 A I believe the number is about 12.
- 21 Q Now, I guess my question is -- Let me
- just ask it this way. Has DTSE required this
- 23 work?
- A Not to my knowledge, no.
- MR. CARROLL: I'm sorry, "this work"

- being --
- 2 MR. WESTERFIELD: What he just
- 3 described.
- 4 MR. CARROLL: Okay.
- 5 BY MR. WESTERFIELD:
- 6 Q Do you know if DTSE is requesting or
- 7 requiring any additional characterization prior to
- 8 site construction?
- 9 A I'm not aware that they are.
- 11 the degree of characterization?
- 12 A They're certainly aware of what has been
- 13 accomplished, and I believe they're aware of the
- proposed additional work, because the City has I
- 15 believe involved them in the review. And I'm not
- aware that they've had any, taken any exception to
- 17 that.
- 18 Q All right, thank you. And now, what
- 19 about the Regional Water Quality Control Board?
- 20 Have they required this work?
- 21 A No.
- 22 Q Do you know if they are satisfied with
- 23 the degree of characterization that you propose
- 24 prior to construction?
- 25 A I believe the same thing applies, in

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1 that they have reviewed the submittals, and, with
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- 2 the City taking the lead on this, I believe
- 3 they're in agreement with it.
- 4 Q Okay. So can I take it from your last
- 5 answer that it is the City who is requiring this
- 6 additional work?
- 7 A Yes. This is to fill out the terms of
- 8 the Maher ordinance.
- 9 Q I see, okay. And it is under that
- 10 authority, as far as you know, that the City is
- 11 requiring the additional characterization?
- 12 A That's correct.
- 13 Q Are there any agreements with the City
- in connection with this work?
- 15 A I'm not sure I understand. Agreements
- 16 with --
- 17 Q The City?
- 18 A Between Mirant and the City?
- 19 O Yes.
- 20 A Only that this work has been -- Rather,
- 21 the proposal has been submitted in response to
- 22 data requests and approved. Whether there is a
- 23 written agreement, that I don't know.
- Q Okay.
- MR. WESTERFIELD: Thank you, that's all

T have

2	HEARING	OFFICER	VALKOSKY:	Μc	Minor?
_	DNIANTII	OLLICEN	AMPINODILI.	MD.	LITITOT:

MS. MINOR: Yes, just a couple of

4 clarifying points.

5 RECROSS-EXAMINATION

6 BY MS. MINOR:

7 Q Mr. Rice, when you say the City has

approved, what department of the City are you

9 referring to?

8

14

15

19

22

10 A That would be Public Health.

11 Q Okay.

12 A Pam Hollis in particular.

13 Q Okay. Are you aware of any involvement

by the San Francisco Court, which has an ownership

interest in either reviewing the remediation plan

or asking for additional characterization?

17 A I have no direct knowledge of that, no.

18 Q Did you have a chance to review the

waste management testimony filed by the City?

20 A Yes.

21 Q Do you have an opinion about the concern

about migration of contaminants from onshore to

23 offshore?

24 A I believe that mechanism needs to be

25 identified and understood, ultimately.

	-
1	MR. CARROLL: Again, I would ask, as I
2	did with Mr. Ramo, Ms. Minor, if you could please
3	clarify the concern regarding migration of
4	contaminants from onshore to offshore that has
5	perhaps occurred in the past or that would occur
6	during construction, or
7	MS. MINOR: Well, let me And let me
8	ask all of those questions.
9	BY MS. MINOR:
10	Q Do you have an opinion as to whether in
11	the past there was a migration of contaminants
12	from onshore to offshore?
13	A I have not studied that. I think
14	intuitively that's certainly a possibility.
15	Q Do you have an opinion as to whether
16	today there continues to be migration of
17	contaminants from onshore to offshore?
18	A Again, I have no studied that, but that
19	could be.
20	Q As you've been a part of a planning for
21	construction for Unit Seven, are you aware of any
22	specific plans to limit or control doing

ny construction, the potential for contaminants to

24 move from onshore to offshore?

25 A I do know that as part of the intake

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1 structure construction process, we've looked at
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- 2 ways of doing that in order to retain or prohibit
- 3 migration from onshore sources, if they exist,
- 4 into the offshore by means of this cofferdam
- 5 construction.
- 6 Q Is it -- And please don't answer this
- 7 question if you're not prepared to do so, but do
- 8 you have a professional opinion as to whether the
- 9 cofferdam proposal is sufficient to limit the
- 10 migration of contaminants from onshore to
- 11 offshore?
- 12 A I have not evaluated that extensively.
- I think conceptually yes, it certainly is
- 14 reasonable.
- 15 MS. MINOR: I don't have any further
- 16 questions. Thank you, Mr. Rice.
- 17 HEARING OFFICER VALKOSKY: Mr. Rostov?
- MR. ROSTOV: No questions.
- 19 HEARING OFFICER VALKOSKY: Mr. Ramo?
- MR. RAMO: No questions.
- 21 HEARING OFFICER VALKOSKY: I just have
- one or two.
- 23 Mr. Rice, earlier you testified that the
- use of hay as a berm material could be effective,
- 25 and you described it, I believe, if I recall

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1 correctly, that it could retard or slow down the
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- 2 flow of water from a pile?
- THE WITNESS: Yes.
- 4 HEARING OFFICER VALKOSKY: Okay. So
- 5 there is an assumption there that you didn't say
- 6 that it would prevent the flow of water, so there
- 7 is a presumption that it will -- water will get by
- 8 the hay.
- 9 THE WITNESS: Some will, yes.
- 10 HEARING OFFICER VALKOSKY: Okay. And a
- 11 minute ago, in response to a question by
- 12 Mr. Carroll, you said that you would be monitoring
- 13 the adequacy to determine whether or not -- if hay
- 14 were used as the berming material, you would
- monitor for its adequate containment.
- 16 THE WITNESS: Yes. Well, the whole
- 17 system, wherever --
- 18 HEARING OFFICER VALKOSKY: I'm a little
- 19 bit -- Help me out. What is it that you would --
- 20 What are the factors that you would have to see or
- 21 what circumstances would you have to see to be
- 22 concerned that the hay is not indeed adequately
- 23 containing any water, if you're assuming that some
- 24 water is going to get by, what is it you would
- 25 have -- what would set off the alarm?

1	THE WITNESS: Well, that to me is
2	somewhat qualitative. Obviously, the volume of
3	flow and evidence of siltation or silt transport
4	or sediment transport, visual observations of that
5	during rainfall events.
6	HEARING OFFICER VALKOSKY: So
7	sedimentation would be the only clue? Are there
8	materials that would be contained In a pile of
9	contaminated material, are there constituents that
10	could seep out with water that would not be
11	sediment, that would be water-like?
12	THE WITNESS: Well, remember we would be
13	covering the piles so they wouldn't be just raw
14	soil stockpiles, they would be covered so the
15	likelihood of sediment being generated by that is
16	very remote, sediment generated by a rainfall
17	event. But in the event there was a breach in the
18	liner perhaps, there could be some sedimentation.
19	HEARING OFFICER VALKOSKY: Okay, but I
20	guess my question is are there contaminants that
21	could seep out along with rainfall that are not
22	sediment?
23	THE WITNESS: No, most of the
24	contaminants in the soil excavated are heavy
25	metals, which are not necessarily tied up in the

sediments.

2	HEARING OFFICER VALKOSKY: Okay. So you
3	wouldn't be able to see these. You could do a
4	visual inspection, you wouldn't be able to see,
5	have clear indication that heavy metals are
6	seeping out past the bay with
7	THE WITNESS: No, but as I say, you
8	would be seeing volumes of flow. Two things, we
9	look at flow of rainfall runoff and also sediment
10	load as well. And if there was high water flow
11	getting past the hay or whatever devices we would
12	have, that would be noted and corrected.
13	HEARING OFFICER VALKOSKY: How
14	frequently would you anticipate that this
15	person I don't know if it would be you, but
16	whoever the professional geologist is or the

THE WITNESS: That's hard to say. I would think during rainfall events and during the construction period we would have someone there quite frequently, but I don't know, I can't state an actual frequency.

monitor, how frequently is that person going to be

24 HEARING OFFICER VALKOSKY: All right,

thank you.

inspecting that?

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1	COMMISSIONER PERNELL: One followup.
2	Mr. Rice, do you think it would be more
3	effective in terms of seepage if the berm was
4	lined, whether it be dirt or hay bales?
5	THE WITNESS: Lining would certainly
6	minimize infiltration through hay or soil, yes.
7	COMMISSIONER PERNELL: So, in your
8	opinion, that would be a more effective deterrent
9	than just a bale of hay?
10	THE WITNESS: Yes, absolutely.
11	COMMISSIONER PERNELL: Thank you.
12	HEARING OFFICER VALKOSKY: Are these the
13	types of measures and management practices which
14	will be routine in the SMIP?
15	THE WITNESS: Yes, they would be.
16	HEARING OFFICER VALKOSKY: Thank you.
17	Anything further for this witness?
18	With that, the committee thanks and
19	excuses you.
20	COMMISSIONER PERNELL: Thank you,
21	Mr. Rice.
22	THE WITNESS: Thank you.
23	(The witness was excused.)
24	HEARING OFFICER VALKOSKY: Thank you.
25	COMMISSIONER PERNELL: At this time the

1	committee will
2	HEARING OFFICER VALKOSKY: Oh, do you
3	have any exhibits you would like to have admitted
4	at this time, Mr. Carroll?
5	MR. CARROLL: I do. At this time
6	applicant would ask that the following exhibits be
7	entered into evidence. Those portions of the
8	following exhibits identified by Mr. Rice either
9	in his prepared testimony or his testimony today

- 10 are Numbers One, which is the original AFC; 15,
- 11 the station A amendment to the AFC; 29, which are
- responses to CEC data requests 140 to 161; 38,
- responses to SAEJ data requests one through 155;
- and 39, responses to SAEJ data requests 156 to
- 15 209.
- The identified portions of each of those
- exhibits we'd ask be moved into the record.
- 18 HEARING OFFICER VALKOSKY: Is there
- 19 objection?
- MR. WESTERFIELD: No objection.
- 21 HEARING OFFICER VALKOSKY: With no
- objection, they're admitted.
- 23 All right. Anything further,
- 24 Mr. Carroll?
- 25 MR. CARROLL: Nothing further, thank

1	you.
2	HEARING OFFICER VALKOSKY: I suggest you
3	may want to consider Exhibit 41.
4	MR. CARROLL: Yes, I'm sorry, Exhibit 41
5	as well.
6	HEARING OFFICER VALKOSKY: Objection to
7	Exhibit 41?
8	MR. WESTERFIELD: No objection.
9	MS. MINOR: No objection.
10	HEARING OFFICER VALKOSKY: No objection,
11	it's admitted.
12	COMMISSIONER PERNELL: All right, and at
13	this time the committee will take a short break
14	and reconvene at 12:00 o'clock.
15	(Brief recess.)
16	COMMISSIONER PERNELL: Mr. Valkosky.
17	HEARING OFFICER VALKOSKY: Thank you,
18	Commissioner. We will resume with staff's direct
19	testimony.
20	Mr. Westerfield, present and have your
21	witness sworn.
22	MR. WESTERFIELD: Thank you.
23	Whereupon,
24	

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25 Was called as a witness herein and, after first

1 being duly sworn, was examined and testified as

- 2 follows:
- Whereupon,
- 4 MIKE RINGER
- 5 Was called as a witness herein and, after first
- 6 being duly sworn, was examined and testified as
- 7 follows:
- 8 DIRECT EXAMINATION
- 9 BY MR. WESTERFIELD:
- 10 Q Mike, would you please state your full
- 11 name for the record.
- 12 A Mike Ringer.
- 13 Q And what is your position with the
- 14 California Energy Commission?
- 15 A I'm a planner III, supervising the Air
- 16 Quality, Health, and Waste Management Unit.
- 17 Q And would you please briefly explain
- 18 your qualifications and your areas of expertise.
- 19 A I've been at the Energy Commission since
- 20 1975. I've been doing non-hazardous and hazardous
- 21 waste analyses since 1987. And I've done such
- analyses in probably over 12 to 15 projects.
- 23 Q And what is your educational background?
- 24 A I have a bachelors degree in biology and
- 25 a masters degree in natural resources policy.

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1 \, Q \, Thank you. And what has been your role
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- in the Potrero Seven project?
- 3 A I prepared the waste management
- 4 testimony.
- 5 Q And that is the testimony that is part
- of the final staff assessment?
- 7 A Yes.
- 8 Q Is this still your testimony today?
- 9 A Yes.
- 10 Q All right. Would you please summarize
- 11 that testimony for the committee.
- 12 A Okay. Before I summarize, I'd like to
- indicate that I have one change, and that would be
- on page 5.13-21 under the Verification for
- 15 Condition of Certification Waste Six. The
- 16 verification currently states, "at least 45 days
- 17 prior to ground disturbance." I'd like to change
- 18 that to "60 days."
- 19 Q Okay.
- 20 A And that concludes the changes that I'd
- 21 like to make.
- 22 Q All right.
- 23 A I'll summarize my testimony. And in
- 24 doing so, I'm not going to take things in exact
- 25 order. What I'd like to do is go over the purpose

and scope. I'd like to cover the demolition

wastes, construction and operation wastes, and

then to some extent I'd like to talk about the

previous site characterization studies that have

been done and some of the information related to

6 the contamination.

Q Now, the waste management testimony of staff is concerned with hazardous and non-hazardous wastes generated during planned site preparation, demolition, construction, and operation. These wastes would be -- operational wastes would be included for the life of the facility, so I've looked at the entire lifetime of the facility as far as the waste management aspects go. I want to make sure that the waste management aspects will be in compliance with all applicable laws, ordinances, regulations, and standards, and that disposal of project wastes will not result in any significant adverse impacts to existing waste disposal facilities or the environment.

Starting with the demolition wastes that will be generated with this project, there will be the number of structures that are proposed to be demolished, and this is part of an old industrial

facility, so these structures are associated with
that. Because of their age, there is a certain
amount of hazardous materials associated with
these structures such as asbestos and lead-based

paint.

Prior to demolition, if it occurs, the buildings would undergo a hazardous materials abatement by a licensed contractor. Confirmation of the removal of the hazardous materials would be made prior to the actual demolition, and there is a proposed condition of certification that covers that.

The applicant has estimated the amount of hazardous wastes expected to be generated from abatement, these types of wastes including asbestos, lead, PCB ballasts, fluorescent lights, certain other hazardous miscellaneous wastes.

These will be transported to hazardous materials disposal sites that have been approved by the state and/or Regional Water Quality Boards.

There would also be non-hazardous wastes generated from demolition. Estimates are from 6-to 8,000 cubic yards of concrete, and 8-to 10,000 cubic yards of brick, 4-to 500 tons of scrap metal. The metals would be transported to a

- 1 recycling facility. The brick would either be
- 2 crushed on site for recycling as fill or
- 3 transported to a recycling plant. Concrete would
- 4 be transported to a recycling plant or crushed and
- 5 possibly used on site.
- Now, construction wastes tend to be
- 7 typical of those used for any similar type of
- 8 construction activity. There would be non-
- 9 hazardous and hazardous wastes. Non-hazardous
- 10 wastes would include such things as paper, wood,
- 11 glass, plastics, etc. Applicant has estimated
- 12 about 150 tons of these wastes would be disposed
- of. Recycling would take place to the extent
- 14 feasible.
- 15 As much of the waste concrete as
- 16 possible would be used to fill up protective pipe
- 17 bollards (phonetic), precast small slab or
- 18 retaining wall sections, or placed in non-
- 19 structural features, such as sidewalk steps, etc.
- The remaining waste would be sent to approved
- 21 class three landfills.
- 22 Hazardous wastes would include waste oil
- 23 and grease, paints and solvents, welding materials
- 24 and the like. The amount of hazardous wastes
- 25 generated during construction will be fairly

minor. Most of the liquid hazardous waste would
be recycled.

During operation of the facility, similarly, hazardous and non-hazardous wastes would be generated as well. Solid wastes that are non-hazardous during operation would include trash office wastes, empty containers and such. Mirant has estimated annual quantities of these wastes. Hazardous wastes would include, again, spent oil and filters, used cleaning solvents, spent air pollution control catalysts. About 70 to 95 percent of these types of solid wastes are expected to be recycled.

There is an existing hazardous waste storage building located on the northeast corner of the plant property which already contains hazardous waste storage. This facility is on an impermeable and bermed paved surface. It is currently inspected weekly.

I have looked at the amount of wastes to be generated, prepared the disposal facilities that these wastes would go to, and determined that there would not be a significant impact on the remaining life or the daily operation of the facilities due to these wastes.

1	Now, turning to the site itself, as we
2	all know now, this used to be an industrial
3	facility so that there is some contamination that
4	exists on a site, as part of historical site
5	investigations there have been a number of things
6	that have been done. There was a preliminary
7	endangerment assessment done in 1991, a phase one
8	environmental site assessment in 1997, a phase two
9	site assessment in 1998 with a continuation of
10	studies December 1999 to March 2000, and then
11	there has been some work to try to characterize
12	the extent of offshore contamination in the
13	sediment.
14	Now, as has been mentioned, PG&E does
15	retain responsibility. They have agreed with the
16	applicant Mirant in this case that they do have
17	responsibility for cleanup of existing
18	contamination. Towards that end, they have a
19	voluntary cleanup agreement with the Regional
20	Quality Control Board, and they've gone to the

22 and they've requested that the Regional Water
23 Quality Board be designated as lead agency for the
24 site cleanup process.
25 Mirant has prepared a site mitigation

site designation agency which is part of Cal EPA,

21

and implementation plan, and PG&E and Mirant are
committed to working together to ensure that the
cleanup of the site takes place along with
construction activities, if this plant is
approved. So PG&E has committed to coordinating
their remediation with Mirant, and their

construction activities.

Now, the work that I've alluded to, the phase one and phase two environmental site assessments and what-not, have given us quite a bit of information about the site. There is some additional information, though, that is being taken care of. The Regional Board and PG&E are currently in the process of investigating the contamination, especially in the northeast corner of the site, and to what extent the offshore contamination may or may not be caused by onshore contamination.

There are currently studies underway that will be done probably towards the end of the summer. The work plan for these studies has been approved by the Regional Board. There should be a report of results that may be out towards the end of the year -- no, towards the end of the summer. By the end of the year, these will form the basis

for a feasibility study of mitigation measures,

and at that time a remedial action plan will be

3 proposed and the Regional Board will take a look

4 at the proposal for the remedial action plan.

So we don't have perfect knowledge yet of what's been going on, as far as migration, the sources of migration, etc., so that's currently being attended to.

What we do know is that the highest portions of the contamination are pretty much outside the construction area in the northeast.

Because of this, Mirant has decided to relocate their intake structure and their outlet structures south to try to avoid the portions with the highest contamination.

The new design and construction of the outlet will preclude the need to dredge as much as the original design. The original design calls for quite a bit of dredging, but the new design only requires about 190 cubic yards or so of dredging, but this is just for the outlet structures. There will be more dredging needed for the intake structure.

The pipes would be laid directly on the sediment. There would be a fabric layer put down,

first on the sediment. The pipes would go on top

- of that. There would be rock placed over the
- 3 pipes with a marine mattress and riprap over that.
- 4 The intake structure was proposed to be moved
- 5 about 250 feet south to avoid the highest part of
- 6 the sediment contamination.
- 7 Construction of this would take place
- 8 inside a silt curtain and a cofferdam. After the
- 9 intake structure is finished, there is a proposal
- 10 to line portions of the bayward side of that and
- 11 retaining walls. There would be lined concrete
- 12 walls and some portion of the facility in front
- 13 would be lined with concrete. This would help
- 14 prevent some migration.
- 15 Prior to construction, the site
- 16 mitigation and implementation plan, which is
- 17 required by the Maher ordinance, staff in
- 18 condition of certification waste six requires some
- 19 additional information to be included as part of
- 20 that SMIP. And this will be discussed in the
- 21 future in the soil and water resources section.
- 22 Soil and water staff is also proposing to require
- 23 certain additional information as part of the
- 24 SMIP.
- 25 Specifically under waste six, following

1 on comments from the Department of Toxic

2 Substances Control, we would like to have an

- 3 evaluation of impacts of de-watering,
- 4 identification of necessity, the necessity of
- 5 implementing control measures to minimize the
- 6 amount of expected extracted water, de-watering
- 7 water, and determine the disposal method. Also,
- 8 steps would be needed to ensure that grading or
- 9 other soil movement will not exacerbate existing
- 10 conditions or increase potential for worker or
- 11 groundwater impacts. The amount of excess fill
- 12 material and decision criteria for disposal would
- need to be spelled out more specifically.
- Soil and water staff are going to
- 15 require or propose to be required, as does waste
- 16 staff, more information about the water produced
- from de-watering, the amounts of excess fill and
- 18 disposal criteria, work plan for management of
- 19 construction soil or groundwater, contaminated
- 20 soil and groundwater. And soil and water staff
- 21 will also require an erosion and sediment control
- 22 plan.
- 23 So with these measures in place, the
- 24 requirements, I believe that the construction of
- Unit Seven would not unduly impact the environment

1 or create significant impacts, and that it would

- 2 be in conformance with all laws, ordinances,
- 3 regulations, and standards. So that concludes the
- 4 summary of my testimony.
- 5 Q Mr. Ringer, is it your belief that past
- 6 contamination at the proposed construction site,
- 7 in addition to current plans for future
- 8 characterization as reflected in the conditions of
- 9 certification, are adequate to properly or
- 10 thoroughly characterize the site?
- 11 A I believe that the combination of the
- work that has been done, the continuing work that
- is done under the auspices of the Regional Board,
- 14 the fact that the Department of Toxic Substances
- 15 Control has reviewed this and given us their
- 16 comments, that yes, this work would be done under
- 17 all the applicable LORS.
- 18 Q Okay. And is it your view that the
- 19 proposed project is in compliance with all
- 20 applicable LORS?
- 21 A Yes.
- 22 Q Are there any changes or modifications
- 23 to your prepared testimony?
- 24 A None other than the one I indicated at
- 25 the beginning.

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1	U	ATT	right.

- 2 MR. WESTERFIELD: We have no further
- 3 direct examination.
- 4 HEARING OFFICER VALKOSKY: Thank you,
- 5 Mr. Westerfield.
- 6 Mr. Ringer, if you would clarify some
- 7 points for me. On page 5.13-13 you talk about the
- 8 transmission line construction practices. Do you
- 9 believe your analysis is sufficient to adequately
- 10 analyze the waste management impacts, regardless
- of which underground transmission alternative is
- 12 eventually chosen?
- 13 THE WITNESS: Yes. Part of the
- 14 conditions of certification include a waste
- 15 management plan that the applicant has to prepare
- and present to staff for our approval, and any
- 17 waste that would be prepared in conjunction with
- any transmission line would be included as part of
- 19 that plan.
- 20 HEARING OFFICER VALKOSKY: Mr. Rice on
- 21 behalf of applicant suggested a change from daily
- 22 to weekly disposal of construction waste, as --
- 23 construction debris, excuse me -- as currently
- reflected in condition of certification waste ten.
- Did you hear that?

HEARING OFFICER VALKOSKY: Okay. Is

1	THE	WITNESS:	Yes

	-
3	that proposed requirement for daily removal of
4	debris derivative on behalf of Commission staff or
5	does it come from BCDC?
6	THE WITNESS: That was a request by
7	BCDC, and I'm sorry I don't have a reference to
8	the specific request. I believe it may have been
9	in their comments on our PSA section, and I don't
10	know if that's an actual regulation of theirs or
11	if it was just a request. But that does come
12	directly from BCDC.
13	HEARING OFFICER VALKOSKY: Okay. In
14	your opinion, would daily request the request

your opinion, would daily request -- the request for daily removal result in a greater degree of potential environmental harm than weekly removal?

MR. WESTERFIELD: Mr. Valkosky, before he answers that question, I would like to make a comment that since this was a request of BCDC, it's something that we would like to confer with BCDC on, BCDC staff, to see if that can be adjusted or just what the basis was for what they're requesting, daily removals.

24 HEARING OFFICER VALKOSKY: Okay. That's 25 fair, Mr. Westerfield. When will you inform the

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committee and all the parties of the results of that?
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3 MR. WESTERFIELD: I think we can get an 4 answer for you by early next week, even. But

5 there is some chance that Leslie Lacko of BCDC  $\,$ 

will even be here this afternoon.

7 COMMISSIONER PERNELL: Is there any

chance we'll be here this afternoon?

9 (Laughter.)

10 MR. WESTERFIELD: Well, I don't know if
11 we'll be here at the same time.

12 HEARING OFFICER VALKOSKY: All right.

Why don't we set the end of the month, the 31st,

as the default date. And if we do not hear from

BCDC this afternoon, we will expect the staff to

clarify whether or not it can be changed from

daily to weekly, consistent with BCDC's request,

18 okay?

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MR. WESTERFIELD: Thank you.

20 HEARING OFFICER VALKOSKY: Mr. Ringer,

on page 5.13-11, you talk about BCDC conditions,

among other things, the measures BCDC wanted to

ensure consistency with the dredging policy.

24 Are those measures incorporated in the

25 proposed conditions of certification?

1	THE WITNESS: Not in the conditions. I
2	believe that with the revised plan of construction
3	for the outlet facilities that, at least as far
4	as and the fact that any sediments from
5	construction of the intake or the near portion of
6	the outfall would be disposed of in an upland
7	area. With that in mind, that BCDC doesn't have
8	any problems with the proposal.
9	HEARING OFFICER VALKOSKY: Okay. When
10	you say revised plan, specifically which plan are
11	you referring to?
12	THE WITNESS: I'm talking about the fact
13	that the construction for the new outlet pipes
14	would be placed on the surface of the sediment,
15	rather than any massive amounts of dredging
16	required, and the fact that the sediment would be
17	disposed of in an upland facility.
18	HEARING OFFICER VALKOSKY: Okay. So to
19	your knowledge, that is sufficient to ensure
20	consistency with the BCDC report?
21	THE WITNESS: Yes.
22	HEARING OFFICER VALKOSKY: Do you have
23	an opinion on the acceptability and/or necessity
24	of the various elements of condition waste nine as
25	proposed by the City and County of San Francisco?

1	THE WITNESS: In their testimony?
2	HEARING OFFICER VALKOSKY: In their
3	testimony.
4	THE WITNESS: Yes. I believe that
5	Pardon me if I'm sort of going on to legal stuff.
6	My attorney will have to stop me if I get too far.
7	HEARING OFFICER VALKOSKY: I'm
8	interested in your technical opinion, not your
9	legal opinion.
10	THE WITNESS: I think this is going
11	beyond the scope of staff's interest in waste
12	management as to, you know, which parties are held
13	harmless or responsible. I believe that waste
14	nine as staff is proposed is adequate to ensure
15	that the remediation will occur.
16	I think it is up in the air right now
17	exactly what the source of the offshore
18	contamination is. I mean, there are multiple
19	sources for the offshore contamination. Whether
20	or not the bulk of it is migrating or is
21	historically whether historical activities off
22	of piers might have been partially responsible,
23	there are non-point sources as well that

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So for myself, I wouldn't put in their

24 contribute to contamination in the bay.

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1 proposed waste nine language to staff's

- 2 recommendations.
- 3 HEARING OFFICER VALKOSKY: Okay. Let me
- 4 phrase it slightly differently. Since you would
- 5 assess consistency with laws, ordinances,
- 6 regulations, and standards, is the incorporation
- 7 of any or all of those provisions necessary in
- 8 your opinion to ensure consistency with the LORS?
- 9 THE WITNESS: No.
- 10 HEARING OFFICER VALKOSKY: Expand a
- 11 little bit for me, if you could, upon PG&E's
- 12 agreement with the Regional Board that you
- 13 mentioned in your summary. Am I correct in
- 14 understanding that that agreement was presently
- limited to the onshore portion of the site?
- 16 THE WITNESS: I have not seen the
- 17 agreement. I have discussed a little bit with the
- 18 Regional Board staff, who is overseeing this, and
- it's my understanding that they're continuing in
- 20 investigations of the northeast area. And I
- 21 believe that it's not just limited to the land
- 22 side.
- 23 HEARING OFFICER VALKOSKY: Okay, but you
- 24 don't know for sure whether or not it covers the
- 25 offshore?

1	THE WITNESS: I have not seen the
2	agreement myself.
3	HEARING OFFICER VALKOSKY: Okay. You
4	mentioned that you received comments from DTSE.
5	Are measures sufficient to fulfill any
6	requirements contained in those comments
7	incorporated in your proposed conditions of
8	certification?
9	THE WITNESS: They are, and the revised
10	site mitigation and implementation plan that we
11	would require, as part of waste six, they say that
12	it's required that they the plan be prepared in
13	accordance with DTSE comments and the requirements
14	of the Maher ordinance. And also, that's where
15	they include soil handling and management measures
16	for the transmission line as well.
17	HEARING OFFICER VALKOSKY: And last,
18	again, I want to ask you a question similar to
19	that that I asked Mr. Rice earlier, and it
20	concerns the last portion, the last sentence of
21	your proposed condition, waste five, and of all
22	the contact with representatives of the various
23	agencies for guidance and possible oversight.
24	And again, as a practical matter, I

25 wondered if you could explain further to me what

1 exactly that means, or how exactly that works.

2 THE WITNESS: There would be a

3 registered engineer or geologist who had been

approved by staff to be available, and if during

5 construction anything turns up that is

6 questionable, whether it be a staining of the

soil, contamination, use of handheld meters, etc.,

8 the person who has been approved by staff would

have experience in prior remediation activities

and what-not, and they would be responsible to go

down, take a look at the site, see if further

action would be necessary. And, as far as the

coordination goes, well, they would then prepare a

14 report.

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If, in their judgment, and also in staff's, staff would get that report to look at, any question at all about further work that would need to be done, they would actually contact the appropriate people at DTSE, DPH, or the Regional Board, submit a copy of the report to them. And at that time the agency personnel would look and see whether or not, in their opinion, there is enough information to make a conclusion at that time of whether further information might be

required, whether it be sampling or what-not, and

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2	HEARING OFFICER VALKOSKY: Okay, and it
3	would go from there means exactly what? I mean,
4	are we having discussions among technical staff
5	from any involved agencies?
6	THE WITNESS: Yes. This would be at a
7	technical level. One of the things that might
8	happen is that at that particular portion of the
9	site it might be required that work could be
$\cap$	stopped until further information is done. There

10 stopped until further information is done. There

may be sampling and analysis required. And if

contamination were found that was a little bit

more extensive than previously anticipated, then

they could actually require, along with further

studies, proposed remediation measures, a remedial

action plan, as much as it took at the technical

17 level.

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HEARING OFFICER VALKOSKY: Okay. When

you say they could -- Did you say proposed, or

could they require the additional management

21 measures?

THE WITNESS: They could require.

23 HEARING OFFICER VALKOSKY: They could

require it, okay. Thank you.

25 COMMISSIONER PERNELL: You indicated

1 that you reviewed reports and environmental work

- 2 that's been done previously on the site.
- THE WITNESS: Yes.
- 4 COMMISSIONER PERNELL: And I thought I
- 5 heard you say that the majority of the
- 6 contaminants is in the northeastern part of the
- 7 site?
- 8 THE WITNESS: The heaviest contamination
- 9 with the PAHs and what-not was found to be in that
- 10 area. I mean, there is contamination to some
- 11 extent over the entire site, you know, including
- total petroleum, hydrocarbons, metals, what-not.
- 13 The heaviest contamination was in the northeast
- 14 corner, which corresponds to the location of a
- 15 manufactured gas plant that was up in that area,
- and that was the reason why they chose to move
- some of the site structures such as the intake and
- 18 the outlet further south, to avoid the area of the
- 19 highest contamination, especially offshore.
- 20 COMMISSIONER PERNELL: Okay. Just to
- 21 help me from a visual standpoint, I have what is
- 22 Exhibit 46. We've been kind of using this as a
- 23 map. Do you guys have --
- MR. WESTERFIELD: We have just one.
- MR. RAMO: We'll share.

1	THE	WITNESS:	Okav,	Ι	can	look	this	wav.

- 2 COMMISSIONER PERNELL: Do you think you
- 3 could share a little bit?
- 4 Is that the upper right-hand portion of
- 5 the site?
- 6 THE WITNESS: Correct.
- 7 COMMISSIONER PERNELL: Okay. And
- 8 that -- So this is where the gas plant and all of
- 9 that exists, these buildings?
- 10 THE WITNESS: It's my understanding that
- 11 that was up towards the northeast area as well.
- 12 There was also a sugar refinery that was off in
- 13 the eastern section. I'm not sure exactly where
- it was located in relation to the other, but it
- seems like a lot of historical activity has been
- 16 to the east and northeast portion.
- 17 COMMISSIONER PERNELL: Okay. And do you
- have a copy of or have you seen the site mediation
- 19 plan?
- 20 THE WITNESS: There is a remedial action
- 21 plan, which is not yet --
- 22 COMMISSIONER PERNELL: Remedial action
- 23 plan.
- 24 THE WITNESS: Okay. There are a couple
- of different things. There is a site mitigation

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1 and implementation plan, which was part of the
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- 2 AFC. It was Appendix D, I believe, they submitted
- 3 some additional information after that. And that
- 4 is the plan that the Maher ordinance requires to
- 5 be prepared, and that's also the plan that we were
- 6 requiring to be updated as part of our conditions.
- 7 The remedial action plan is a sitewide plan that
- 8 PG&E will be preparing under the original board
- 9 direction.
- 10 COMMISSIONER PERNELL: And it's PG&E's
- 11 responsibility to do that?
- 12 THE WITNESS: Yes.
- 13 COMMISSIONER PERNELL: Okay. Are there
- 14 any others?
- THE WITNESS: I believe these are the
- 16 two main remedial plans.
- 17 COMMISSIONER PERNELL: Okay. That's all
- 18 I have. Thank you.
- 19 HEARING OFFICER VALKOSKY: Mr. Carroll?
- MR. CARROLL: Thank you.
- 21 CROSS-EXAMINATION
- 22 BY MR. CARROLL:
- 23 Q Mr. Ringer, I just had a couple of
- questions on conditions of certification. On
- 25 waste nine, we had some discussion earlier and I

1 think you were in the room when I indicated that

- 2 we had some question about the scope of this
- 3 condition.
- 4 Is your intent that the phrase "proposed
- 5 project site" that's in the second line of that
- 6 condition refer to the area affected by the
- 7 construction of Unit Seven?
- 8 A Yes. It's my intent that this refers to
- 9 Unit Seven and related facilities, much the same
- 10 way that project site would be used in staff's
- 11 analysis when we refer to project site as part of
- the description of the applicant's proposal.
- 13 Q Okay, thank you for that clarification.
- 14 And then my other question was, I
- 15 thought I heard you mention in your testimony this
- morning about possibly some additional conditions
- of certification related to de-watering. Are you
- 18 proposing additional conditions today or are there
- 19 going to be some additional proposed conditions
- when we get to soil and water, or did I just
- 21 mishear that?
- 22 A There will be some additional conditions
- in soil and water.
- Q That's fine.
- 25 A Let me clarify. Waste six requires a

1	final	SMTP	in	accordance	with	DTSE	comments.	and	Т

- 2 probably should have specified those here, but the
- 3 last DTSE comment letter did specify specifically
- 4 that they wanted to see an evaluation of impacts
- of de-watering, including identification of the
- 6 necessity of implementing control measures to
- 7 minimize the amount of extracted waters and
- 8 determine the specific disposal method. And then
- 9 they had a couple of other things as well.
- 10 But I'm referring, when I say here in
- 11 waste six, "In accordance with DTSE comments,"
- 12 that's their official comment letter that has been
- docketed.
- 14 Q Okay. But today, you're not proposing
- 15 any additional changes to the waste conditions of
- 16 certification?
- 17 A No. The additional comments that I made
- were based on what was in the soil and water FSA.
- 19 Q Okay, thanks. And I don't necessarily
- 20 have any concerns about what you were saying, I
- just wanted to make sure we would see the exact
- language to the extent there were going to be
- changes. So it sounds like we will.
- MR. CARROLL: That's it. Thank you.
- 25 HEARING OFFICER VALKOSKY: Ms. Minor?

1	MS.	MINOR:	Okav
<b>_</b>	1.10 •	1.1 1.1 0.1 ( •	Okay.

- 2 CROSS-EXAMINATION
- 3 BY MS. MINOR:
- 4 Q Mr. Ringer, would you clarify for us
- 5 whether the process at the Water Board is
- 6 currently undertaking with PG&E to develop the
- 7 remediation plant for the site. Is that a public
- 8 process?
- 9 A I believe it is.
- 10 Q And so the document you have access to,
- 11 is that a public document that's either on a web
- site or is available so that we can get further
- information about both the work that's ongoing as
- well as the time frame that's been set?
- 15 A My remarks this morning were based on
- 16 discussion I had with Vic Pal of the Regional
- Board, and in part with one of the consultants for
- 18 PG&E for Geomatrix.
- 19 COMMISSIONER PERNELL: Would you
- 20 characterize that as hearsay?
- 21 THE WITNESS: You might. I talked to
- 22 him directly.
- 23 (Laughter.)
- MS. MINOR: I'm not accepting it for the
- 25 truth of the matter.

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		MS.	MINOR:

- 3 process. Do you have a docket number?
- 4 A No, I asked if it were a public process
- 5 and he indicated it was. But I do not have a
- 6 docket number.
- 7 Q And so that's Vic Pal, you said?
- 8 A Vic Pal, P-a-l.
- 9 Q Okay. Are you aware of ongoing
- 10 discussions with anyone in the City and County of
- 11 San Francisco about the remediation plan?
- 12 A I know that --
- 13 MR. WESTERFIELD: Just a second. We've
- 14 got two apparent remediation plans, so which one
- 15 are you referring to, Jackie?
- MS. MINOR: I'm referring specifically
- 17 to ongoing discussions with the Water Board at
- 18 this point.
- 19 MR. WESTERFIELD: Okay, the remedial
- 20 action plan or possible remedial action plan,
- 21 correct?
- MS. MINOR: If that's what it's called.
- THE WITNESS: I am not.
- 24 BY MS. MINOR:
- Q Okay. You're not aware of any

discussions with anyone in the City and County of

- 2 San Francisco related to their remedial action
- 3 plan; is that correct?
- 4 A Correct.
- 5 Q Okay.
- A I don't know if there are discussions.
- 7 I'm not aware of anything one way or the other.
- 8 Q Okay. Do you have a copy of the
- 9 agreement between PG&E and Mirant related to the
- 10 responsibility for cleanup of the site,
- 11 remediation of the site?
- 12 A No.
- 13 Q If you would go to page 5.13-7 of your
- 14 testimony, the second paragraph in the July 2000
- section, and this is a followup on the question
- 16 that I believe Commissioner Pernell asked, you
- indicate the two primary areas that have been
- impacted by contamination.
- 19 A Yes.
- 21 two areas appear to have the heaviest
- 22 contamination?
- 23 A My opinion is that it is one or both of
- 24 the -- a couple of historical activities that have
- occurred, and that could be either the

1 manufactured gas plant, contaminants that were

2 generated during its operation, and/or historical

3 piers that had been in the area where certain

offloading had been done. Certain of the higher

readings were done, seemed to occur along where

6 some of the piers were. So whether or not the

contamination in part came from migration or all

or whether some of it was due to some direct 8

9 disposal or dumping from ships, for instance, that

were docked along the piers, it could be a

combination of those. 11

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I can't say for sure and I don't think it's been determined for sure by the agencies yet what the source of the contamination has been 15 specifically.

> And you believe one potential source of the contamination offshore is migration from onshore?

Α Potentially, yes.

Do you believe that the issue of migration, either from parcel to parcel or from onshore to offshore, needs to be resolved in order to be able to complete the site characterization?

By site, do you mean the Unit Seven site or the complete Potrero site?

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A I believe that the onshore portion of
the Unit Seven site, where the bulk of the actual
facilities are going to go, has been characterized
to the satisfaction of DTSE. As far as the rest
of it goes, the offshore portion I believe that
that's the basis of some of the continuing
investigations that are currently being done now
by PG&E under direction of the Regional Board.

- Q Does the CEC staff have an ongoing role in reviewing the work that PG&E is doing to assess the level of contamination and the cause of the contamination?
- A To the extent that PG&E is doing work that affects the Unit Seven site. The rest of it, PG&E has responsibility for remediation under law, and they are continuing their relationship with the Regional Board regardless of whether or not this project proceeds.

To the extent that we will get
information in the future, either from the
conditions of certification or reports that may be
generated as kind of secondarily to those
conditions, such as if existing contamination is
found, we will have that sort of ongoing interest

- 1 as far as compliance.
- 2 Q Which condition of certification that
- 3 the staff proposes do you believe requires Mirant
- 4 to submit to the staff updates, information about
- 5 PG&E's site characterization?
- 6 A Well, as part of their site mitigation
- 7 implementation planned update to us, to the extent
- 8 that future information is found, their waste
- 9 management plans that they have to submit to us.
- 10 As part of condition waste three, they have to
- 11 tell us how are they going to manage the wastes,
- 12 and that includes wastes from preparation of the
- 13 site.
- 14 Q Okay. I'd like it to be clearer in my
- mind than it currently is that this information
- that apparently PG&E is submitting to the Water
- Board somehow also gets to the staff, to the CEC
- 18 staff. Is there a condition of certification that
- 19 requires information that is in PG&E's possession
- 20 and control to --
- 21 A I'm not -- I'm sorry --
- 22 Q Is there a condition of certification
- 23 that would require that information relating to
- 24 site characterization, and let me say as it
- 25 relates to the construction of Unit Seven, be

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2	A Well, I think the extent to which PG&E
3	is continuing its investigations is not related to
4	Unit Seven as much as it is the northeast, the
5	question of whether or not the migration is
6	happening and whether the sediment contamination
7	is due mostly to migration or whether it was
8	existing.
9	To the extent that additional things are
10	being done on site, to additionally characterize
11	it, I believe that Mirant would be responsible for

that. To that extent, certainly we would be kept informed.

And you're kept informed based on which of the conditions of certification?

Again, their waste three, where they have to give us management methods which would in turn be based on the amount of contamination, the extent of contamination, the final site design, and some other things which have not necessarily been determined yet, such as hypothetically whether or not any sort of on-land cooling structure may need to be placed.

Can I ask you to look at the modifications that the City of San Francisco has

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1 proposed to waste nine. There are four --
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- 2 A Hold on a second while I find it.
- 3 O It's attached as Exhibit C to Carol
- 4 Bach's testimony.
- 5 A Okay.
- 6 Q Have you found it? Have you located it,
- 7 Mr. Ringer?
- 8 A Yes, sorry.
- 9 Q Okay. There are four aspects to these
- 10 modifications. Would you look at the first one
- 11 which begins, "An adequate and complete site
- investigation," and tell us what aspect of that
- 13 you object to.
- 14 A "Site" is not defined, number one. And
- it's not explained as far as "the full extent,
- 16 distribution, and migration of the onshore and
- offshore contaminants," if you're referring to
- 18 like the northeast section, I don't believe that
- there is currently now proposed to be any Unit
- 20 Seven structures in that area.
- 21 So to the extent that we do or do not
- 22 know at this time whether migration is occurring,
- 23 I don't believe that it is necessary for this
- 24 project. And that is the scope of ongoing
- 25 activities between PG&E and the Regional Board.

1	Q Any other comments about the first
2	aspect of that proposed modification?
3	MR. WESTERFIELD: And what do you mean,
4	Jackie, by the first part?

MS. MINOR: Well, as I said, there are four proposed changes, and I've asked Mr. Ringer to look at the first one. I'm going to look, I'm going to ask him to tell us his concerns about each of them.

MR. WESTERFIELD: Just defining what you 10 mean by "first," you mean that paragraph? 11

MS. MINOR: Yes. 12

BY MS. MINOR:

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THE WITNESS: Then I guess by "adequate and complete," I would have a question of what that means. We never have total 100 percent site characterization, in any case. I mean, a certain number of borings and samples are taken. You can always run into something that you don't anticipate our goal in trying to characterize a site as to get an idea of what's there and the extent, and I believe that for the Unit Seven site that there has been enough investigations to where we understand what's out there to a fair degree.

25 Okay, and before you leave this, let me

1 just clarify, is it your testimony that you do not

- 2 believe the source of the offshore contamination
- 3 needs to be determined before Unit Seven can be
- 4 constructed?
- 5 A There was a question of whether or
- 6 not -- There is a ridge that prevents some of the
- 7 onshore contamination from moving offshore, so
- 8 that's being investigated. Again, to the extent
- 9 that the intake and outlet facilities have been
- 10 moved south, and that there are certain measures
- 11 to be taken place during construction with the
- 12 capping after construction near the intake, with
- 13 100 percent certainty we don't -- you know,
- 14 knowledge of what's happening up in the northeast
- 15 area I don't think is required.
- 16 Q Even if you're the property owner, such
- 17 as the San Francisco Port?
- 18 A Well, if I was the Port, I'd love to
- 19 know.
- 20 Q Okay. Any other comments about the
- 21 paragraph that begins, "An adequate and complete
- 22 site investigation"?
- 23 A No.
- Q Okay. And the second paragraph that
- 25 also begins, "An adequate and complete plan," what

1 are your comments or concerns about that proposal?

2 Again, when you talk about the migration 3 and discharge of PAHs to San Francisco Bay, do you mean the entire Potrero site or just the portions 5 near the proposed structures? "An adequate and 6 complete plan for remediation of the site," if you mean the Unit Seven site. I don't know if -- I 7 think an adequate plan has been -- will be 8 9 proposed prior to the start of construction when 10 the applicant submits its site mitigation and implementation plan to us prior to site

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mobilization.

And as far as the remedial action plan, again, that's not going to be finalized until probably late this year or sometime early next year, after the activities that the Regional Board have required to have been completed, a feasibility study has been completed and then the remedial action plan proposed and reviewed and approved.

The Board, in my discussions with Vic Pal, his concern was that construction of Unit Seven not stand in the way of any future remediation activities and that all required remediation be done either prior to or during

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1 construction of Unit Seven. It's the Board's
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- 2 philosophy that construction and remediation are
- 3 complementary to one another and can take place in
- 4 large part concurrently, such as the removal of
- 5 soil from the site, which would have to be done in
- 6 either case. That's when the remediation measure
- 7 is just to remove the soil. So that's something
- 8 that would be done to serve both purposes.
- 9 Q So are you looking at point three?
- 10 A Point three?
- 11 Q Paragraph three.
- 12 A I was responding to your question on
- 13 paragraph two. I haven't made it to paragraph
- 14 three yet.
- Okay. I wasn't sure where you were,
- 16 thank you.
- 17 A Yes.
- 18 Q So it's your testimony that the Regional
- 19 Board sees the current cleanup in construction as
- 20 complementary?
- 21 A Yes, not necessarily incompatible.
- 22 Q Are you ready to move on to the third
- 23 paragraph?
- 24 A Yes.
- 25 Q And if you would, review that paragraph

1 and tell us any comments or concerns you have

- 2 about the proposal that begins, "Remediation as
- 3 appropriate."
- 4 A I agree with that, with the typo, adding
- 5 a "t" onto the "no" on "do not," but I agree with
- 6 that paragraph.
- 7 Q Okay. And then the fourth paragraph?
- 8 A My opinion is that this is not something
- 9 that really has anything to do with Unit Seven
- 10 construction, per se.
- 11 Q And if it were limited to the Unit Seven
- 12 construction project?
- 13 A I believe, given the possibility that
- 14 historical activities not related to the
- 15 manufactured gas plant or PG&E's activities, to
- 16 the extent that there is some possibility,
- 17 whatever chance it may be, however slight, that if
- the Port were responsible that that's the way it
- is. The Commission doesn't have any business
- 20 assigning responsibility at this point or
- 21 requiring Mirant to hold the Port harmless.
- Q Mr. Ringer, a couple of times you've
- 23 alluded to other possible sources for the offshore
- 24 contamination. What is the basis for your
- 25 belief -- I think you've mentioned that it may be

1 minimal. What is the basis for your belief that

- 2 there are other sources for this offshore
- 3 contamination?
- A Well, in general, as we know, the bay
- 5 has got contamination issues all over. Some of
- 6 those sources of contamination are runoff from
- 7 non-point sources, even fallout from the
- 8 atmosphere. One of the -- There is PCB
- 9 contamination, there is dioxin. Some of that is
- 10 from the atmosphere.
- To the extent that there were ships
- 12 loading or unloading from piers, that could be a
- possibility. It may not all come from just the
- site migrating offshore there.
- 15 Q Okay. Are you familiar with Exhibit B
- that's appended to Dr. Fetzer's testimony, a City
- 17 witness?
- 18 A Yes.
- 19 Q Do you have any basis for -- Do you have
- 20 any data to suggest that the contamination that is
- 21 shown in the pink, the orange, the yellow sections
- is being caused by something other than
- 23 contamination related to the operation of the
- 24 Potrero site?
- 25 A Well, based on this, this is -- I mean,

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one couldn't conclude what the source was based
strictly on this, because this is just the results
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of sediment characterizations.

- Q But I guess my question was do you have any basis to believe that there is a source of this contamination, other than the operation of the Potrero power plant?
- A I believe that the -- Let's see, hold on

  just a second. The basis on which I made those

  statements was a letter from PG&E to Vic Pal at

  the Regional Board commenting on the offshore

  sediment sampling report that URS had done, and --
- 13 Q Is that letter in the record?
- 14 A I don't know if this has been docketed 15 or not. This is dated December 21, 2000.
- 16 MR. PRYOR: This is Mark Pryor. The
  17 letter that Mr. Ringer refers to was copied to me
  18 as well as Janet Naito of California DTSE and
  19 Ms. Gaut of BCDC. So I must assume that it's been
  20 docketed, although I cannot verify that at this
- 21 point.

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- MS. MINOR: Okay.
- MR. WESTERFIELD: Why do you say that?
- MR. PRYOR: Because it's rare for me to
- 25 miss something that comes to me that I do not

docket		

- 2 HEARING OFFICER VALKOSKY: Can we go off
- 3 the record for a second.
- 4 (Brief recess.)
- 5 BY MS. MINOR:
- 6 Q Mr. Ringer, I haven't seen the document
- 7 that you're referring to, the PG&E letter dated
- 8 December 2000, and you did not indicate that it
- 9 had been copied to anyone in the City and County
- of San Francisco. I'd like to reserve the right
- 11 to ask questions about that document once it has
- 12 been made available to all the parties. We noted
- that it was not listed as one of your references
- in your testimony, Mr. Ringer.
- Does that document cite to any primary
- 16 sources --
- 17 MR. WESTERFIELD: Just a moment, Jackie,
- we're still checking.
- MS. MINOR: Okay.
- MR. PRYOR: It was docketed 1/9/01.
- 21 HEARING OFFICER VALKOSKY: Okay.
- MR. PRYOR: Docket number --
- 23 HEARING OFFICER VALKOSKY: Please.
- MR. PRYOR: 17869.
- MR. WESTERFIELD: Mike, you want to show

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this letter to Jackie now?
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- THE WITNESS: Sure.
- MR. WESTERFIELD: Do you want to take a
- 4 look at it? Unfortunately --
- 5 MS. MINOR: You only have one copy?
- 6 MR. WESTERFIELD: Well, yes.
- 7 MS. MINOR: Okay.
- 8 MR. WESTERFIELD: But you were going to
- 9 ask us about it.
- 10 THE WITNESS: If I could respond to one
- of your last statements, that this was not a
- 12 reference in my testimony, I don't believe I
- addressed the source of the contamination in my
- 14 testimony. So I just used my knowledge of this
- 15 reference to respond to your question here about
- 16 potential sources of contamination.
- 17 MS. MINOR: I would like to ask that
- this be included, the letter dated December 21,
- 19 2000 from Yvonne Meeks of PG&E to Vic Pal of the
- 20 Water Board, be included as an exhibit, and if we
- 21 could ask that copies be made available to all the
- 22 parties. I understand it's been docketed, but I
- am quite sure we don't have it in our file.
- MR. WESTERFIELD: We'd be happy to get
- you a copy.

1	MS. MINOR: Okay, great. Thank you.
2	HEARING OFFICER VALKOSKY: Okay. How
3	about Do you intend to sponsor that as an
4	exhibit?
5	MR. WESTERFIELD: We had no plans to do
6	that, no.
7	HEARING OFFICER VALKOSKY: Will you
8	sponsor that as an exhibit? I would like to
9	clarify, Ms. Minor, that it is part of the record
10	in that it is docketed, it is part of the broader
11	administrative record.
12	MS. MINOR: Mm-hmm.
13	HEARING OFFICER VALKOSKY: Therefore, it
14	can be used to explain other related evidence in
15	the record.
16	MS. MINOR: Okay.
17	THE WITNESS: And if I could clarify my
18	answer by briefly summarizing one or two
19	paragraphs, would that be

20 HEARING OFFICER VALKOSKY: Of what?

MS. MINOR: Of the letter?

22 HEARING OFFICER VALKOSKY: Well, let's

dispose of this issue first.

MS. MINOR: Yeah, I wanted to make

certain that it was in the record so that when we

1 revisit some of these issues in the soils and
2 water topic area, that we have it available for
3 further cross-examination.

HEARING OFFICER VALKOSKY: It is in the 5 record. The distinction under our rules, between something which is in the broader administrative 6 record and something which is in the evidentiary 7 record, is that the committee and ultimately the 8 Commission cannot make a finding based on a 9 particular piece of evidence or information unless 10 it is in the hearing record. Those are the 11 12 exhibits we're talking about.

The committee can rely on something in the broader administrative record to explain or supplement materials that have been entered into the evidentiary record. But if there is only that one item in the administrative record, unsupported by evidentiary materials, the committee could not make a finding based on that.

So with that explanation --

MS. MINOR: Thank you for that

22 explanation.

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HEARING OFFICER VALKOSKY: Okay. Now,
would you like Mr. Ringer to summarize I believe
he was going to do? You were kind of tense over

MR. WESTERFIELD: I'm sorry?

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3	HEARING	OFFICER	VALKOSKY:	I	understood

4 that Mr. Ringer was about to summarize the

5 contents of this.

6 MR. WESTERFIELD: Yes. Would you like

7 the letter back?

8 MS. MINOR: Certainly.

9 THE WITNESS: URS, on behalf of the

10 applicant, had prepared a sediment report and

11 speculated -- well, and stated their opinion as to

the source of the contamination. PG&E's

13 consultant, Geomatrix, reviewed that and in part

raised some additional questions as to what the

15 potential sources could be, for various reasons.

Generally, they indicate that the source

of the PAH within the nearest shore sediments

18 could have been historical deposition of

19 contaminated material and debris associated with

150 years of industrial activity in the area. All

of the samples that have the highest PAH levels

22 are located under or in the immediate vicinity of

the former industrial wharfs on a photograph that

24 was included as an attachment to this letter.

25 Historical maps show the C&H sugar refinery wharf

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1 included cohandling facilities, and a large ship
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- 2 with a black plume emanating from it is apparent
- 3 in the vicinity of many of the URS sediment sample
- 4 locations.
- 5 So my only point in relying on this and
- in response to the question was that I don't think
- 7 that it's 100 percent certain where the
- 8 contamination came from, and that that's why there
- 9 are certain other ongoing activities.
- 10 MR. WESTERFIELD: She might want that
- 11 letter back.
- 12 BY MS. MINOR:
- 13 Q Has there been any followup with PG&E
- 14 about that letter?
- 15 A I have not.
- Okay. So you have not sought from PG&E
- any primary sources to support the claims or the
- 18 allegations that are set forth in that letter?
- 19 A Well, they do list some -- the reasons
- 20 why they said that there may be other
- 21 explanations, and that has to do with the actual
- 22 sampling and the interpretation of the report
- 23 itself.
- Q Okay, but that was PG&E's response to
- 25 the initial URS report that was prepared on behalf

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1 of Mirant.
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/	Δ	Correct.

3 Okay. Let me just go back to Q modifications to waste nine and just verify that we've completed looking at that. I think we have. 5 6 Mr. Ringer, I think I was in the process of asking you if you would go back and look at the 7 8 fourth item in the proposed modifications to waste nine, proposed by the City, and again it's 9 Exhibit C to Carol Bach's testimony. I think we 10 were in the process of discussing whether, if the 11 12 City's proposal were limited to liability, responsibility, claims and costs associated with 13 14 the construction of Unit Seven.

My question was would that be acceptable to you?

A I would say if it's associated with onshore and offshore contamination that was created or exacerbated by construction of Unit Seven. In other words, for anything that's existing, as long as PG&E was the responsible party and it's known that they were the responsible party, they have to take care of it.

24 If, in fact, Mirant does something, for 25 instance, they spill something themselves or they

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do something incorrectly without somebody's
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- 2 knowledge as far as making things much worse than
- 3 currently exist, then I think it's fair to say
- 4 that they should be responsible for that.
- 5 Q And who do you believe -- Which party do
- 6 you believe is responsible for contaminants that
- 7 migrate during the construction of Unit Seven?
- 8 They're existing contaminants that migrate.
- 9 MR. WESTERFIELD: Jackie, I have to
- 10 object to that question --
- 11 MS. MINOR: Okay.
- 12 MR. WESTERFIELD: -- to the extent it
- asks for a legal conclusion or an opinion of law.
- MS. MINOR: Mm-hmm. One more question,
- and then I'm done.
- 16 BY MS. MINOR:
- 17 Q Mr. Ringer, waste nine as currently
- 18 proposed by the staff --
- 19 A Yes. Did you say ads currently
- 20 proposed?
- 21 Q That's correct, and in your testimony.
- A Mm-hmm.
- 24 currently drafted, intend to cover offshore
- 25 contamination?

1 A The phrase "proposed project site," in
2 the context of Energy Commission language, means
3 and all or pertinent facilities, and that's what I
4 intend it to mean. So to the extent that there is
5 the intake structure and all areas that are

7 Q Is there a definition of "project site"
8 that, given the offshore sediments, it's clear
9 that offshore sediments is included in the
10 definition of project site?

affected by the outfall pipes.

- 11 A That should be in the project

  12 description section, but I can't -- I mean, I

  13 don't have that in front of me, and I couldn't

  14 point to a specific sentence, but generally that's

  15 the case.
- Q Would you be willing to modify waste nine to make it clearer?
- 18 To the extent that -- to further respond 19 to this, we always include transmission lines, 20 things like that, gas pipelines, water pipelines, 21 that's all understood and that's pretty clear that 22 that's all included. I would assume, I would say 23 that that's the case here. I don't have a specific objection to spelling out in detail what 24 25 we mean.

1	Q	Okay

2	MR. WESTERFIELD: I have to say, I'm not
3	sure that's necessary because we have descriptions
4	of that already in the project description,

- 5 presumably, and also Mr. Ringer has testified
- 6 exactly to what he means as project site.
- 7 MS. MINOR: Well, I don't have the
- 8 definition of project -- Are we getting the
- 9 definition of "project site"? Does Mr. Pryor have
- 10 it?
- 11 HEARING OFFICER VALKOSKY: Are you
- 12 referring to a statutory definition or another
- 13 definition?
- 14 MR. WESTERFIELD: I'm trying to quickly
- 15 look at the project description.
- 16 Well, I guess there are several
- 17 references. First, the Warren-Alquist Act refers
- 18 to "project" as a matter of law, yes. And then
- we've got some definition in the project
- 20 description which includes the new water intake
- 21 structure and discharge systems that will be
- 22 constructed at the shoreline.
- 23 And I'm sure that's very thoroughly
- 24 described in the AFC.
- 25 HEARING OFFICER VALKOSKY: If I may,

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- 2 MR. WESTERFIELD: Yes.
- 3 HEARING OFFICER VALKOSKY: --
- 4 Mr. Carroll, do you agree that the project, the
- 5 Unit Seven project includes a pertinent facility
- 6 such as any intake or outfall facilities that are
- 7 built in direct relationship to the -- In other
- 8 words, what is --
- 9 MR. CARROLL: Yes.
- 10 HEARING OFFICER VALKOSKY: Yes, thank
- 11 you.
- 12 THE WITNESS: If I could add one
- 13 clarification as well, in the waste management
- testimony, 5.13-2 and -3, where it says Project
- and Site Description, on the portion of that
- section that's on page 5.13-3, the second
- 17 paragraph describes the intake structure and the
- 18 cooling water discharge systems.
- 19 HEARING OFFICER VALKOSKY: Okay. Thank
- 20 you, Mr. Ringer.
- 21 Mr. Carroll, does applicant have any
- 22 objection to further specifying the definition of
- the project in condition waste nine?
- MR. CARROLL: No, we do not.
- 25 HEARING OFFICER VALKOSKY: Thank you.

1	Ms. Minor?
2	MS. MINOR: No further questions.
3	HEARING OFFICER VALKOSKY: Okay.
4	Mr. Ringer, at this time I've got a question.
5	You discussed in relation to paragraph
6	three of waste nine as proposed by the City and
7	County of San Francisco your agreement with this
8	statement concerning remediation, the whole
9	paragraph deals with remediation, the third
10	paragraph. Page four of Exhibit C of Ms. Bach's
11	testimony?
12	THE WITNESS: Right. Yes, I do agree
13	with that.
14	HEARING OFFICER VALKOSKY: Okay. Do you
15	think it's either appropriate or desirable to
16	include that paragraph as in addition to your
17	existing condition waste five or other condition,
18	if that's not the right one?
19	THE WITNESS: The only problem I see is
20	that if you included this language in waste
21	nine
22	HEARING OFFICER VALKOSKY: Waste five.
23	THE WITNESS: Five?

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THE WITNESS: Okay.

HEARING OFFICER VALKOSKY: Waste five.

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1	HEARING OFFICER VALKOSKY: I believe
2	that is your remediation condition. If not,
3	please correct me.
4	THE WITNESS: I'm not sure exactly how
5	you would craft the verification to verify that
6	concurrent with said construction, the presence of
7	the new power plant would not impede remediation.
8	For all practical matters, the Regional Board is
9	operating this way. They do not want to see any
10	construction take place that would, in fact,
11	preclude any opportunities for future remediation
12	requirements, to the extent that that's an ongoing
13	process.
14	Conceptually, I mean, I don't have a
15	no problem with concluding this. I don't know how
16	you'd verify it.
17	HEARING OFFICER VALKOSKY: Well,
18	wouldn't any verification be contained in any
19	reports filed?

22 HEARING OFFICER VALKOSKY: No, I mean in

THE WITNESS: Well, we could require

23 the reports that you're requiring already.

periodic reports.

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24 THE WITNESS: No, the waste five reports

are just if they run into stuff that they don't

1	know about. And that, according to the
2	requirements of waste five, that would have to be
3	taken care of at that time anyway. If anything, I
4	mean, regardless of where it's placed, I don't
5	think there is I don't envision there being a
6	possibility that somebody would any of the
7	agencies would knowingly let something occur that
8	would preclude future remediation. That would
9	only be found after the fact.
10	HEARING OFFICER VALKOSKY: Okay. Then
11	let me put it this way. Is it in your opinion
12	necessary to include this in waste five or in
13	other conditions, and by this I refer to the third
14	paragraph?
15	THE WITNESS: Sometimes protocols are
16	added to conditions as sort of a statement of
17	purpose or statement of fact, if you will. I
18	don't have any objection, if this were added as a,
19	I don't know if you want to call it a protocol or
20	some sort of introductory part of the condition
21	that leads under the condition, and in and of

But it doesn't in and of itself
necessarily need to be verified.

activities will be managed.

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itself, sort of sets the stage for how the

1 HEARING OFFICER VALKOSKY: Okay, than
--

- 2 you for that.
- 3 Mr. Carroll, under the scenario that
- 4 Mr. Ringer just described, would applicant have
- 5 any difficulty with adding the third paragraph of
- 6 Exhibit C of Ms. Chase's testimony?
- 7 MR. CARROLL: I don't think so, although
- 8 I just want to clarify that what we're talking
- 9 about is, as the third paragraph currently exists
- in the context of the entire proposed condition
- 11 from the City, it refers to the entire project
- 12 site. It sounds like what we're talking about is
- 13 taking it out of that context and putting it into
- 14 the context of the project -- the Unit Seven
- 15 project.
- 16 HEARING OFFICER VALKOSKY: Yes, I think
- 17 that's correct.
- MR. CARROLL: And its pertinent
- 19 facilities, the discussion we just had about what
- the project is.
- 21 HEARING OFFICER VALKOSKY: We are -- And
- 22 my discussion, talking about only Unit Seven and
- 23 the proposed facility.
- MR. CARROLL: Yes. We would not object
- 25 to that.

1	HEARING OFFICER VALKOSKY: Okay.
2	MR. CARROLL: Under those circumstances.
3	HEARING OFFICER VALKOSKY: All right.
4	Thank you. I don't need to go any further on
5	that.
6	Mr. Rostov?
7	MR. ROSTOV: Okay.
8	Good afternoon.
9	THE WITNESS: Good afternoon.
10	CROSS-EXAMINATION
11	BY MR. ROSTOV:
12	Q The first question is about the
13	during your testimony I think I just missed
14	this you read through some you're saying
15	more information was needed, and then Mr. Carroll
16	asked you a question about de-watering that you
17	said was in soils and water.
18	I'm just curious about the more
19	information related to waste management. Could
20	you just slowly go through that.
21	A Okay. In condition of certification
22	waste six, it refers to the preparation of a final

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site mitigation and implementation plan in

accordance with DTSE comments. The DTSE comments

that I refer to there are contained in a July 2,

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1 2001 comment letter that has been docketed, I
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- guess on July 11th.
- 3 Paragraph two, that talks about
- 4 groundwater in their comments, say that it is
- 5 important to evaluate the impacts of the watering
- 6 activities. The evaluation should identify
- 7 whether it is necessary to implement control
- 8 measures to minimize the amount of water being
- 9 extracted and then determining how to dispose of
- 10 the extracted groundwater. The evaluation should
- 11 be contained in a revised SMIP.
- 12 Q Well, I was interested in things that
- 13 related just to waste management, not to --
- 14 Sorry -- not to soils and water.
- 15 A So could you --
- 16 Q You had a list where you discussed that
- more information was needed. I can point where
- 18 you were reading from, if you want. I think it
- 19 was this list.
- 20 A Okay.
- 21 Q And I just didn't hear it all, so I
- 22 just --
- 23 A Again, as part of that letter, part of
- 24 it would be a more detailed description of the
- 25 excess fill material and discussion of criteria

- for disposal of that fill material.
- 2 Q Okay, and that's the only information in
- 3 that letter that relates to waste management?
- 4 A That's the only information in the
- 5 letter that requires any further information.
- 6 Actually, they do need to give us, for instance,
- 7 construction drawings of the construction
- 8 contractor's hazardous waste storage area, things
- 9 like that.
- 10 Q Okay. And then during your testimony, I
- 11 think you said that Unit Seven, the project area
- for Unit Seven, that part of the whole site has
- 13 been characterized to DTSE's satisfaction; is that
- 14 true?
- 15 A Yes.
- 16 Q So waste six requires a site mitigation
- and implementation plan to be submitted when?
- 18 A Now, that's the change that I made at
- 19 the beginning of my testimony. It currently
- 20 states 45 days prior to ground disturbance, but
- 21 with the change, I'm proposing now 60 days prior
- 22 to ground disturbance.
- Q Well, the question is, if all of the
- information is available now, why isn't the site
- 25 mitigation and implementation plan done right now

1 and made available so it could be a part of these
2 hearings?

- Part of the information that goes into 3 Α the preparation of that plan is not only the 5 characterization of the site itself, but the more 6 specific areas that will be dug out: final engineering drawings, exactly how much -- what 7 quantities of earth need to be moved where, things 8 like that. So it's typical that a lot of the 9 engineering specifications in a project like this 10 are not done at this time and kind of proceed in 11 12 an ongoing fashion.
- Q So in other words, the public won't be
  able to -- After these hearings are completed, the
  public won't have an opportunity to comment on the
  final site mitigation and implementation plan?
- MR. WESTERFIELD: Well, I object to that
  question. I mean, I think the plan is part of a
  process by the City of San Francisco. Whether the
  public comment or not is probably defined by their
  ordinance.
- MR. ROSTOV: As part of waste six. I'll amend my question.
- 24 THE WITNESS: Well, as part of waste 25 six, they have given us a draft plan and some

1 proposed revisions of that plan. We know in

- 2 general what sort of remediation measures are
- 3 being discussed. For instance, they've discussed
- 4 that the major driver was going to be metals
- 5 levels in the soil.
- These will be more characterized as to
- 7 what those levels are. If they're hazardous, they
- 8 will be taken off site to an appropriate landfill.
- 9 Similarly, PAHs, total petroleum hydrocarbons and
- 10 what-not will also be characterized more exactly
- as to exact levels. I think what they've done is
- they've given us an estimate of the maximum amount
- of the soil activity contaminated, and we've done
- our analysis based on a worst case, if you will.
- 15 BY MR. ROSTOV:
- 16 Q I thought I heard -- I'm sorry, I'm
- 17 afraid his name -- but Mirant's witness in waste
- 18 management say that the original site mitigation
- and implementation plan they submitted wasn't
- 20 sufficient and that they were going to do one into
- 21 the future. So now you're saying that you base
- your analysis on the original plan submitted by
- 23 Mirant?
- 24 A Well, there are certain parts of the
- original plan that the City had commented on and

1 required additional investigations, and they have

- given the City their investigative plan and they
- 3 have reviewed that. So there are parts of it,
- 4 yes, that needed to be beefed up a little bit.
- 5 But as far as our understanding of, in
- 6 general, what sorts of mitigation will take place
- 7 at the site I believe remain intact.
- 8 Q Okay. And you also testified that the
- 9 Water Board's remedial action plan will come out
- 10 later this year or next year; is that --
- 11 A There are currently investigations being
- 12 done. The results of those investigations  ${\tt I}$
- 13 believe should be available by the end of the
- 14 summer. Following that, there will be a
- description of the possible remedial activities
- that could be applied, and then based on a review
- of those remedial activities ranking, then a
- 18 remedial action plan will be the final document
- 19 that comes out of that process. And yes, that
- 20 will be sometime towards the beginning of next
- 21 year.
- 22 Q So now I don't understand: If the Water
- 23 Board hasn't decided what the remedial action plan
- 24 is for the site, how do we know in general what
- 25 needs to be done in terms of remediation at the

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2	A Well, when I refer to the remedial
3	action plan of the site, the Water Board and PG&E
4	are concerned with the entire Potrero site, not
5	just the Unit Seven site. The Unit Seven site was
6	the subject of this SMIP and has been the subject
7	of DTSE review and Regional Board review up to
8	this point.
9	Q So right now the analysis is incomplete,

- Q So right now the analysis is incomplete, but it will be completed into the future; is that correct?
- 12 A For the entire facility site, yes.
- Q So the Water Board has completed the analysis for the Unit Seven site?
  - A I believe that the bulk of the investigations that are ongoing are to look at the question of whether or not at the northeast corner migration is occurring off-site, and that for the Unit Seven site, DTSE in particular sometime ago said that they had no concerns about the characterization of the Unit Seven site.
  - Q But the Water Board's part of the remedial action plan for the Unit Seven site, is that completed or do you have a draft of it that you analyzed for the voice management section?

1	A I'm not I don't know if the Water
2	Board is segregating the Unit Seven site from the
3	entire site when they talk about their remedial
4	action plan. In my discussions with Vic Pal of
5	the Board he has indicated to me that, again,
6	construction and remediation could occur
7	concurrently, and that one of their major concerns
8	is that they don't want any activities to preclude
9	the opportunity for future remediation. So that
10	would be done with Unit Seven construction in
11	mind.

- Q Okay. Just to be clear, it was your intention today to present your testimony and have this topic area closed, based on your testimony; is that correct?
- 16 A The scope of my topic, yes. The scope 17 of waste management as I presented it.

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- Q So is it your opinion that the public and the intervenors in general shouldn't have an opportunity to assess the remedial action plan and the site mitigation and implementation plan during the hearing process?
- 23 A To the contrary. The remedial action 24 plan is something that will be available for 25 public discussion as part of the Water Board's

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1 process.
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- 2 Q During the CEC's process, excuse me.
- 3 A During the CEC's process --
- 4 Q The hearing process that we're in right
- 5 now.
- 6 A I believe that material that has been
- 7 presented by the applicant and staff together
- 8 present the public with a fair idea of what is
- 9 proposed to be done at the site with the waste.
- 10 Q I have a different topic now. As you
- 11 know, the FSA mentions that there will be on-site
- 12 brick and concrete crushing for recycling as fill,
- 13 and that's on page 5.13-8.
- 14 The question is did you analyze the
- 15 environmental impacts of this on-site crushing of
- 16 brick and concrete?
- 17 A There is -- I did not analyze the air
- 18 impacts, for instance. As far as the actual
- 19 crushing of bricks on site, there are no waste
- 20 disposal impacts if it's not going to be disposed
- on-site. If it's used as fill, again, I say that
- 22 it may be used on site, depending on the
- 23 composition of the concrete. It's my
- 24 understanding that the applicant will -- There are
- 25 a couple of things that have to do with that; that

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is, where the concrete comes from, where the brick
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- 2 comes from, whether or not there appears to be
- 3 staining, etc.
- 4 So those are the two factors that have a
- 5 bearing on whether or not they would be used on
- 6 site.
- 7 Q Okay. So you just testified that you
- 8 didn't analyze the air impacts; is that correct?
- 9 A Not under waste management, no.
- 10 Q Okay. And are there other environmental
- impacts besides air that you didn't consider?
- 12 A Well, by definition I wouldn't have
- 13 considered anything except waste management
- impacts.
- 15 Q Okay. Also today we learned that, and
- 16 you talked about it briefly on page 5.13-12, "The
- 17 applicant also expects that there will be about a
- 18 hundred tons of excess concrete that will be
- 19 generated during the course of construction." And
- 20 the applicant's witness also testified that this
- 21 may be recycled on site, which I would assume
- 22 means concrete crushing again.
- 23 Did you analyze the air impacts of that
- 24 concrete crushing?
- 25 A I didn't analyze air impacts in any of

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1 this testimony.
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- Q Okay. If the concrete debris is not to
  be recycled on site -- in other words, be
  crushed -- it's supposed to go to the concrete
- 5 recycling plant at Third and Cargo Way; is that
- 6 your understanding?
- 7 A Yes.
- 8 Q Did you analyze the air impacts from
  9 concrete crushing at Third and Cargo Way, which is
  10 within a mile of the Unit Seven project?
- 11 A I did not analyze the air impacts of any 12 aspect of this project, on site or off site.
- Q Okay. Do you know if anybody did, relating to brick and concrete crushing?
- 15 A With respect to the brick and concrete
  16 crushing that occurs on site, that would be in the
  17 air quality section. I believe that was included
  18 in the applicant's estimate of particulate matter
  19 from on site.
- 20 Q Do you know that for a fact, or --
- 21 A That's my understanding.
- 22 Q Okay. Well, we'll pick it up in air
- 23 quality.
- 24 Also, in the waste management section,
- 25 the FSA also discusses creation of waste from

1 operations. And then it skips into impacts on

- 2 existing waste disposal facilities. Did you
- 3 consider the transport of wastes, such as
- 4 contaminated soil, wastewater to waste disposal
- 5 facilities?
- 6 A What aspect of transportation?
- 7 Q The aspect of having trucks carrying
- 8 contaminated soil and the potential for that
- 9 contamination to be spread, the waste management
- 10 aspects.
- 11 A Well, there are no particular waste
- 12 management aspects. There would be transportation
- 13 aspects of how many trucks you need and how many
- 14 trips, which would be in the transportation
- 15 section. The question of whether or not these
- 16 trucks would be covered would be covered under air
- 17 quality.
- 18 And that would go back to
- 19 transportation. They would look not only at how
- 20 many trips and what-not, but the effect that that
- 21 has on the traffic system.
- 22 Q Okay. I think I just have a couple more
- 23 questions. In your environmental justice section,
- 24 which is on page 5.13-14, you conclude that "the
- 25 cumulative impacts of waste management will be

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1 insignificant."
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- 2 MR. WESTERFIELD: I'm not sure where
- 3 you're --
- 4 THE WITNESS: Eighteen.
- 5 MR. WESTERFIELD: Eight --
- 6 MR. ROSTOV: Sorry, that was my typo.
- 7 Page 5.13-18.
- 8 MR. WESTERFIELD: Okay.
- 9 BY MR. ROSTOV:
- 10 Q The FSA concludes "cumulative impacts
- 11 will be insignificant"; is that correct? On
- 12 environmental justice?
- 13 A Correct.
- 14 Q Did this consider the air impacts of
- 15 concrete and brick crushing on site?
- 16 A Air impacts?
- MR. CARROLL: Excuse me. This isn't my
- 18 witness, but I'm going to object on behalf of all
- 19 of us. He's testified five times that he didn't
- look at air quality impacts, and we could be here
- 21 all day.
- MR. ROSTOV: Okay. No, that was my last
- 23 question on that topic.
- 24 HEARING OFFICER VALKOSKY: At this
- point, Mr. Ringer, please just answer the

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1 question.
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2 THE WITNESS: The answer is --
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- 3 HEARING OFFICER VALKOSKY: Did you
- 4 consider air quality impact?
- 5 THE WITNESS: No.
- 6 HEARING OFFICER VALKOSKY: Thank you.
- 7 MR. ROSTOV: Okay. Then I have one more
- 8 question on a different topic.
- 9 BY MR. ROSTOV:
- 10 Q On page 5.13-18, there is a comment by
- 11 San Francisco Baykeeper, and they say, "Neither
- 12 the staff nor applicant" -- and there's a (sic) --
- 13 "has not completed an evaluation of ecological
- 14 risks posed by disturbing contaminated sediments
- 15 resulting from dredging."
- 16 And then your response is that the
- 17 intake and discharge structures were moved to new
- 18 locations that were less impacted. But the
- 19 question still stands: Did the staff consider the
- 20 ecological risks posed by disturbing contaminated
- 21 sediments resulting from dredging?
- 22 A The waste management staff did not. So
- 23 that would be a question for biological resources.
- I probably should have expanded my paragraph to
- 25 include that statement.

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1	MR. ROSTOV: Okay, thank you.
2	HEARING OFFICER VALKOSKY: Mr. Ramo?
3	MR. RAMO: Mr. Valkosky, I'm prepared to
4	go ahead, if it's your wishes, but it's been two
5	hours since our last break and we've had no lunch
6	break. And I'll dive in, if that's the preference
7	of the committee, but I wonder whether we should
8	take a break at this point.
9	MR. WESTERFIELD: Mike has just told me
10	he'd just as soon do it.
11	HEARING OFFICER VALKOSKY: Can we go off
12	the record, please.
13	MR. WESTERFIELD: Okay.
14	(Brief recess.)
15	CROSS-EXAMINATION
16	BY MR. RAMO:
17	Q Mr. Ringer, just to clarify one more
18	time to make sure I understand, the Regional
19	Board's remedial action project, is that for the

20 entire Potrero site, or is it just for the Unit 21 Seven project activities? 22 A It's my understanding that the remedial action plan and the Regional -- Well, let me back 23

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up. The Regional Board has been designated as the

lead agency for the entire site owned by PG&E.

1  ${\tt PG\&E}$  requested this, so the remedial action plan,

- 2 as part of that, will be for the entire site.
- 3 Q And it's your testimony that you expect
- 4 this remedial action plan for the entire site in
- 5 January or early next year; is that correct?
- 6 A Correct.
- 7 Q And based on your experience with the
- 8 Energy Commission's review of projects, would it
- 9 be safe to say that it is likely that the
- 10 Commission would not make a certification decision
- in this case before 2003?
- 12 A You mean in general, or based on the
- 13 remedial action plan schedule?
- 14 Q Based on where we are in the schedule in
- this case -- We're in late July and we're
- 16 beginning hearings and we have no scheduled
- 17 hearings -- and given regulatory requirements
- 18 allowing public comment on proposed decisions --
- 19 HEARING OFFICER VALKOSKY: You know, we
- 20 can shortcut this right now. I would agree with
- 21 that statement.
- MR. RAMO: Okay.
- 23 HEARING OFFICER VALKOSKY: Okay.
- 24 BY MR. RAMO:
- 25 Q Are you also aware the applicant has

1 expressed concern over a proposed staff condition

- 2 that would require them to begin construction
- 3 within a year of certification?
- 4 A I haven't been keeping track of that
- 5 myself.
- 6 HEARING OFFICER VALKOSKY: Okay, and
- 7 again, I'm just clarifying, trying to speed things
- 8 along, that, Mr. Ringer, is contained in the
- 9 construction milestone portion of the compliance
- 10 plan. Okay, I believe that's what you're
- 11 referring to.
- 12 BY MR. RAMO:
- 13 Q Then let me represent to you that they
- 14 have expressed some concern over that. Given
- those facts, practically, there is little burden
- 16 to the applicant in requiring that a remedial
- 17 action plan for the entire site precede
- 18 construction; isn't that correct?
- 19 A Well, that may be --
- 20 MR. CARROLL: I'm going to object to
- 21 this witness answering a question about what
- burden may or may not be placed on the applicant.
- I don't think he has any basis for answering that
- 24 question.
- 25 HEARING OFFICER VALKOSKY: Understood

- 1 the objection.
- 2 Just rephrase the question.
- 3 BY MR. RAMO:
- 4 Q Are you aware of, in those
- 5 circumstances, any burden that might apply to the
- 6 applicant in such a condition?
- 7 A Well, in fact, the condition, as you
- 8 stated, applies to the entire site. The pace of
- 9 the cleanup during different portions of the site
- 10 probably will occur at different times. So to the
- 11 extent that portions outside the Unit Seven area
- 12 might take quite some time to clean up or be quite
- 13 later, I can see where it would cause problems for
- 14 the applicant.
- 15 Q Then let me clarify my question. The
- 16 question wasn't completion of the plan in terms of
- 17 its implementation, I meant the finalization of
- 18 what the plan is.
- 19 A My response stays the same. There is no
- 20 reason in my mind to await a finalized plan if it
- 21 doesn't have any bearing on the Unit Seven portion
- of the site.
- 23 Q But, in fact, practically, plans can be
- 24 finalized years before the site is constructed, if
- 25 my representations are correct; isn't that right?

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1 A Yeah, I would agree with that.
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- Q It is your testimony, is it not, that

  due to the concentration of metals in the soil at
- 4 the area where this Unit Seven is going to be
- 5 constructed, that all soil to be excavated would
- 6 potentially be considered hazardous; isn't that
- 7 right?
- A I think that's a worst-case assumption
- 9 that we're operating under.
- 10 Q But that was your testimony, wasn't it?
- 11 A Well, I just said that's a worst-case
- 12 operation that we -- I mean, assumption that we
- 13 are operating under.
- 14 Q Well, did you mention worst-case
- assumption in your testimony?
- MR. WESTERFIELD: Mr. Ramo, if we're
- going to quibble about exactly what he said for
- 18 the prior question, maybe we should go back and
- 19 try and find the answer somehow in the record.
- 20 BY MR. RAMO:
- Q Well, let me turn you to page 5.13-9.
- Do you have that page before you?
- 23 A Yes.
- 24 Q And let me refer you to the last
- 25 paragraph on the page, and do you see the sentence

that says -- It's the second sentence of that

- 2 paragraph that says, "Based on the concentrations
- 3 of metals in the soil, as indicated from existing
- 4 analytical data, all soil that would be excavated
- 5 would potentially be considered hazardous waste if
- 6 disposed off site."
- 7 Do you see that sentence?
- 8 A Yes.
- 9 Q Your testimony hasn't changed from that,
- 10 has it?
- 11 A No.
- 12 Q And your reference to the more
- 13 contaminated areas in the northeast corner of the
- 14 facility was not intended to say that there is no
- 15 contamination elsewhere in the site, was it?
- 16 A Correct.
- 17 Q And so you aren't asserting or
- 18 suggesting that there is no contamination in the
- 19 construction area, are you?
- 20 A You're correct.
- 21 Q Okay. Now, one of the documents you
- 22 relied on, I believe, was the URS final offshore
- 23 sediment characterization report for Potrero power
- 24 plant dated May 18th, 2001; is that correct?
- 25 A Yes.

1 Q And you reviewed the entire document in

- preparing your testimony; is that correct?
- 3 A Yes.
- 4 MR. RAMO: I have some excerpts of
- 5 tables and figures that I want to pass out from
- 6 that report to everybody.
- 7 And, Mr. Westerfield, I'll ask you to,
- 8 when it comes to you, get a copy to the
- 9 Commissioner if that's okay.
- MR. WESTERFIELD: Yes.
- 11 MR. RAMO: Let me just say for the
- 12 record that what I'm passing out are figures, I
- 13 believe it's 30 and 48, and two pages from table
- 14 five.
- The first excerpt I'm going to use in
- questioning Mr. Ringer is figure 30. Figure 30 is
- 17 titled Surface Total PAH concentrations.
- 18 BY MR. RAMO:
- 19 Q Mr. Ringer, do you have figure 30 before
- 20 you?
- 21 A Yes.
- 22 Q Now, is it correct that in your
- 23 testimony you indicated that there were three high
- 24 PAH concentrations that were found in July 2000.
- I can give you a page reference if that would help

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1 you.
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- 2 A Okay.
- 3 Q I believe it's page 5.13-7, and I'm
- 4 looking at the second paragraph under Offshore
- 5 Sediment Characterization, the first sentence.
- 6 A Could you repeat that?
- 7 Q Page 5.13-7, and the second paragraph
- 8 under Offshore Characterization, starting at the
- 9 sentence that begins, "Sampling results show that
- 10 showed that high PAH concentrations"; do you see
- 11 that?
- 12 A Yes.
- 13 Q And that's still your testimony; is that
- 14 correct?
- 15 A Yes.
- 16 Q Okay. Can you identify just generally
- on figure 30 -- I realize this is a figure from a
- 18 different sampling episode, but just using the
- 19 map -- can you identify generally where the three
- 20 areas of high concentration were?
- 21 A Which of the tables that you passed out
- 22 correspond to this map as far as --
- Q Well, what I could do is give you the
- 24 whole document if you don't have it, and --
- 25 A No, I have the whole document. There are

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lots of tables, many pages of tables, and many
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- 2 figures. So the key here is to try to figure out,
- 3 if you'd tell me for each of these PV-21, you
- 4 know, PV-8, all of those.
- 5 Q Well, according to your testimony at
- 6 5.13-7 it appears that two areas, with one
- 7 offshore at the northeast corner of the site, just
- 8 north of the intake structure of Unit Three, and
- 9 one was offshore of the southern central portion
- of the shoreline, near the existing Unit Three
- 11 outfall; would that be fair to say those were two
- 12 areas that you were referring to?
- 13 A Right. It looks like there are some
- 14 numbers associated with these on the table here,
- so it looks like BP-21 at one point at 1.79
- 16 million was fairly high, so that would be in the
- 17 sort of central portion.
- 18 Q You don't recall at the moment what the
- third area was? I can proceed if you don't.
- 20 A Okay. Yeah, go ahead.
- 21 Q Okay. You indicate in your testimony
- 22 that these were high levels of concentration, and
- I wondered what you meant by the word "high."
- 24 A Well, generally higher. The whole
- 25 picture shows sort of decreasing levels as you go

1 outward, and basically increasing as you go down

- in depth. So in general, I mean to characterize
- 3 the area as having the highest concentrations near
- 4 shore and deeper near shore.
- 5 Q Is there any environmental significance
- 6 to the fact that some areas are high in PAH or
- 7 were you just noting some interesting statistical
- 8 curiosity?
- 9 A I was just trying to characterize the
- 10 levels that were found in general terms.
- 11 Q Would you say it was fair to say that
- 12 from an environmental standpoint, based on your
- 13 knowledge of sediment chemistry, that these are
- levels that ought to be of concern and require
- 15 further investigation?
- 16 A Well, I think it depends on -- By
- 17 further investigation do you mean more exact
- 18 notations of their levels, or --
- 19 Q Well, I'm not trying to be tricky here.
- 20 I gather, from all of the attention given to the
- 21 sites in these multiple studies that this isn't
- just an academic exercise, that from a
- 23 professional standpoint there is some concern when
- 24 a chemical like poly aromatic hydrocarbons or
- 25 total petroleum hydrocarbons or some other

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1 constituents are found at these elevations.
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- 2 Am I wrong on that?
- 3 A Well, part of the concern here is where
- 4 to locate structural facilities.
- 5 Q To locate --
- 6 A Locate structures that are proposed to
- 7 be constructed, so that's the concern here, among
- 8 other things.
- 9 Q And that would be of concern if these
- 10 chemicals might be mobilized; otherwise, why are
- 11 we concerns?
- 12 A Correct.
- 13 Q And that's because these are toxic
- 14 chemicals, correct?
- 15 A Correct.
- 16 Q And there's concern that there might be
- some harm resulting from their mobilization.
- 18 A Correct.
- 19 Q Okay. Now, as you indicated just a
- 20 second ago, generally the results of this study
- 21 seem to suggest that contamination increased with
- depth; is that correct?
- 23 A Yes.
- Q And that would be -- Would it be fair to
- 25 say that that would be evidence that would allow

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an inference that contamination might be due to
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- 2 what we've been terming as historical or past
- 3 activities, perhaps even decades ago; is that
- 4 correct?
- 5 A That's an explanation, yes.
- 6 Q But it's also true that while that was
- 7 generally true, the points closest to the Unit
- 8 Three discharge are more heavily contaminated on
- 9 the surface; isn't that correct?
- 10 A Do you have some specific borings that
- 11 you can point me to for that?
- 12 Q For example, if you look at the borings
- labeled 21 and 26, those are the two tables I
- 14 passed out, 26 and 21 --
- MR. WESTERFIELD: That's tables 26 and
- 16 21?
- MR. RAMO: Excuse me, these are both in
- 18 table five, these are excerpts of table five.
- MR. WESTERFIELD: Okay.
- 20 MR. RAMO: And in table five they list
- 21 by depth the results of chemistry analysis for
- 22 borings called PP 21 and PP 26. So you have PP 21
- 23 from 0 to 1 feet, 2 to 3 feet, 3 1/2 to 4 1/2, 6
- 24 to 7 --
- 25 BY MR. RAMO:

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1 Q And my look at that suggested that the
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- 2 most contaminated sediments were at the surface.
- 3 I want to see if you share that view after looking
- 4 at the table.
- 5 MR. WESTERFIELD: At the surface where?
- 6 MR. RAMO: At 21 and 26.
- 7 MR. WESTERFIELD: Okay.
- 8 THE WITNESS: Well, on 21 you can see
- 9 the total PAH is -- Yeah, that's correct.
- 10 BY MR. RAMO:
- 11 Q And do you agree that's also correct for
- 12 26, if you look at PAH?
- MR. WESTERFIELD: Hold on a second. I
- 14 never got that table, apparently. Can we wait a
- moment?
- MR. RAMO: Sure.
- 17 MR. WESTERFIELD: No, I only got one
- 18 table.
- 19 Thank you.
- 20 MR. CARROLL: And I apologize, but when
- 21 Mr. Westerfield gets his table, can you please
- 22 orient us? I've lost track of where we are within
- the table.
- MR. RAMO: He said it was correct for
- point 21, and I've asked him about boring PP 26.

1 MR. WESTERFIELD: I have to say I'm lost too. There are four different columns for PP 26. 2 3 MR. RAMO: Right. PP 26 --MR. WESTERFIELD: Oh, I see --5 MR. RAMO: Well, I'm asking your expert whether he can read the table. 6 7 MR. WESTERFIELD: I see, thank you. MR. RAMO: It's also correct. 8 BY MR. RAMO: 9 10 So from this I guess is the -- I'm not sure if it's the converse or the inverse, but if 11 12 it's true that if deeper sediments are 13 contaminated, that allows at least an inference 14 that it might be due to historical activity. Would it also be true that if the most 15 16 contaminated sediments are on the surface, that might reflect, or at least provide evidence of the 17 18 inference that it was more recent activity causing

> Yeah. You could have a situation where the deeper sediments, although historical, are deeper because there was fill placed over those in the remaining -- in the intervening period, and in the case that you just noted, where the higher readings are in the shallower section, that there

the contamination?

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wasn't as much material placed over them in the
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- 2 intervening period. So I think you have to know
- 3 the historical nature of the fill activity as
- 4 well.
- 5 Q Oh, I agree there might be a lot more
- 6 information, I just wondered whether that allows
- 7 an inference that it might be due to recent
- 8 activity.
- 9 A Well, it's certainly something to
- 10 explore, I guess.
- 11 O Now, would it also be of interest that
- 12 the concentrations seem to get higher as you
- 13 approach Unit Three and seem to become less and
- less as you get away from Unit Three?
- 15 A Based on this figure that you've handed
- 16 out?
- 17 Q Yes.
- 18 A This figure is only surface, from one to
- 19 three feet.
- 20 Q Correct. I'm just asking whether that
- 21 would be relevant evidence as to what the source
- 22 might be, or do you consider it irrelevant that
- 23 the concentrations decrease, at least in Unit
- Three, in your professional opinion?
- 25 A Well, given that these are surface

1 concentrations and we had already agreed that the

- 2 concentrations in general in some of the areas
- 3 increase as you go deeper, I think it's safe --
- 4 The whole point of this is to try to guide where
- 5 the construction of the new facility is to take
- 6 place, and secondarily, to try to figure out some
- 7 inference or make some inferences as to the cause.
- 8 So to the extent that some of these, for
- 9 instance, are associated with the piers and what-
- 10 not, that's something to consider, in general.
- 11 And if it's higher near Unit Three, you know,
- there could be various reasons for that.
- 13 Q Isn't it possible that if the
- 14 contamination is higher at the surface and higher
- 15 the closest you get to Unit Three that it might be
- related to the Unit Three discharge?
- 17 A Not to the extent that the material
- 18 being investigated is not part of the Unit Three
- discharge particularly; i.e., these are PAH
- 20 concentrations and the Unit Three discharge
- 21 comprises once-through cooling water, so, I mean,
- if you're -- we know what's coming into the
- 23 cooling water is bay water and what's going out is
- 24 pretty much the same thing, so I don't know if
- 25 you're asking whether or not the operation of the

1 unit historically contributed to the PAH levels

- because of its discharge, I don't think you can
- 3 make that conclusion.
- 4 Q So your professional opinion is that
- 5 it's impossible that this has anything to do with
- 6 Unit Three.
- 7 A Well, this is the intake for Unit Three,
- 8 correct?
- 9 Q No, I was talking about the discharge.
- 10 A The discharge?
- 11 O Yes.
- 12 A Well, still, I mean, if Unit Three were
- 13 adding PAHs as part of its process, you know,
- 14 that's certainly something to consider, but given
- 15 that it just uses bay water and returns it, I
- think you'd have to really question, you know,
- 17 what that was.
- 18 Q You'd have to find some other way that
- 19 PAHs are getting into the Unit Three discharge
- other than sucking up bay water, correct?
- 21 A Right.
- 22 Q Do you know if that investigation has
- 23 been conducted?
- 24 A Well, the northeast area, certainly,
- 25 that's part of the ongoing investigations. And,

again, I'm not privy to exactly what the Regional

- 2 Board is requiring in terms of continuing
- 3 investigation, so, you know, I couldn't speak to
- 4 having certain knowledge whether or not this area
- 5 is or is not being included in the investigations
- 6 as to what might be migrating from either
- 7 offshore --
- 8 Q You didn't investigate that, did you?
- 9 A No.
- 10 Q Isn't it correct as part of this
- 11 project, the Unit Three discharge is going to be
- 12 sent further out in the bay with a new piping and
- 13 a new diffuser?
- 14 A Yes.
- 15 Q So if, in fact, there is a source
- 16 connected to the Unit Three discharge, the result
- of this project would be to send that
- 18 contamination further out into the bay; isn't that
- 19 correct?
- 20 A I thought we just sort of agreed that it
- 21 really wasn't probably from Unit Three since Unit
- 22 Three doesn't add PAHs to its discharge, it's just
- 23 using water. And the same is true with the new
- 24 discharge, it's just using once-through cooling
- 25 water, so whatever it brings in from the bay in

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terms of water it's returning to the bay. It's
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- 2 not adding any PAHs, and those PAHs -- I mean --
- 3 Yeah, we'll just stick with that.
- 4 Q I understand you dispute the likelihood
- 5 that Unit Three is discharging PAHs. If Unit
- 6 Three were discharging PAHs, building a pipe to
- 7 send it further into the bay might be a
- 8 significant problem; isn't that correct?
- 9 A If Unit Three is the source of any
- 10 contamination, yes, then wherever it's discharged,
- it would just transfer the location of the
- 12 problem, for instance. You're correct.
- 13 Q Is Unit Three an old facility,
- 14 relatively?
- 15 A Relatively.
- 16 Q To your knowledge, has there been any
- investigation as to whether there are any cracks
- in the piping involving Unit Three that might
- 19 allow the infusion or leaching of contamination
- into the discharge?
- 21 A I haven't looked at that myself.
- 22 Q Do you know if the NPDES permit requires
- 23 monitoring of PAHs?
- 24 A I don't know that for a fact.
- 25 Q Now, are there any sources of fuel or

1	$\Delta$ $\pm$ $\Delta$ $\Delta$	sources	+ n a +	2 2 2	$n \cap r_{i}$	$\sim$ n	21 T A 7

- 2 A I don't know whether or not the storage 3 tanks currently contain fuel or not.
- Q If the storage tanks contain diesel,
  would that be a potential source of PAH?
- A More likely to be a source of total petroleum hydrocarbons rather than PAH.

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- Q Have you done any investigation to determine if there are on site any sources of materials that might be a source of PAH, other than what's buried in the gas, old gas --
- 12 A No, not other than what's buried, no.
- Q Okay. Now, it's your testimony that
  moving the discharge pipes to the south would
  minimize the sediment contamination mobilization
  issues; is that correct?
- 17 A Moving the pipes to the south in
  18 conjunction with the different construction that's
  19 to be proposed.
- 20 Q And when you say minimize, is it your
  21 testimony that there would be zero mobilization of
  22 toxic chemicals or is it that it would be less?
- 23 A It would be much less. Rather than
  24 burying the pipes, you would have an initial layer
  25 of fabric placed over the sediment to prevent the

sediment from being mobilized, and then on top of

- 2 that you would place the pipes and all the various
- 3 construction materials and the marine mattress, so
- 4 that would serve as a cap, an engineered cap, if
- 5 you will, to prevent any further movement of the
- 6 sediments.
- 7 Q Has that cap ever been employed before?
- 8 A I'm not intimately familiar with the use
- 9 of these in other projects.
- 10 Q So, from your personal experience, you
- don't know if this cap lasts a year, five years,
- 12 ten years?
- 13 A I have not investigated that.
- 14 Q And did you evaluate any typical
- 15 literature to see if there is any reports on the
- 16 effectiveness of this cap?
- 17 A No, I relied on the comments of the
- 18 Department of Toxic Substances control when it
- 19 said their concerns were pretty much allayed by
- this new construction.
- 21 Q Okay. So that's your sole basis for
- 22 believing the cap would be effective.
- 23 A That and the BCDC comments.
- 24 Q Did DTSE indicate to what extent this
- 25 would reduce the mobilization of contaminants?

1	A DTSE regards this in the same way they
2	would an engineering cap such that to the extent
3	that you want to prevent mobilization of certain
4	substances, one effective way to do that is just
5	to put a cover over them, whether it be, for
6	instance, on the land side, if you don't want
7	water infiltration into an area you can cap it,
8	whether it be with concrete structures or
9	whatever, so this is the same thing.

- 10 Q Has DTSE ever successfully employed a
  11 cap in sediments?
  - A They have probably never attempted it, since they're not the ones who do that. They just approve whether or not such caps are used.
- 15 Q To your knowledge, have they ever 16 approved a cap in sediments before?
  - A I don't know whether they have or not.
  - Q Now, in addition to the capping, I believe your testimony is that you felt that the potential threat of mobilizing this contamination would be reduced by moving the pipes south; is that correct?
- 23 A Yes.

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Q And is it fair to say that you didn't do
any kind of quantitative analysis to determine how

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1 much less the contaminants would be, did you?
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- 2 A I have not quantified the degree. I can
- 3 only --
- 4 Q Just qualitatively you feel it would be
- 5 much less; is that correct?
- A Based on the changes that I've indicated
- 7 and location and type of construction.
- 8 Q Now, did you make any attempt to apply
- 9 sediment criteria to determine whether, while
- 10 less, it would be safe?
- 11 A I think that's --
- MR. WESTERFIELD: Well, rather than --
- 13 THE WITNESS: I think that's aquatic
- 14 biology --
- 15 MR. WESTERFIELD: Yeah. I mean, Alan, I
- 16 know this witness did rely upon this report, he's
- 17 testified to that. But basically, this is an
- 18 aquatic biology subject or soil and water subject.
- 19 This witness is being presented for waste
- 20 management.
- 21 And it sounds like you're really trying
- 22 to get into issues that are aquatic biology issues
- with a witness who is not even presented for that.
- MR. RAMO: Well, if you're willing to
- 25 stipulate --

1	MR. WESTERFIELD: And we can spend
2	HEARING OFFICER VALKOSKY:
3	Mr. Westerfield, and to that extent I would
4	suggest I would suggest that the witness merely
5	answer he doesn't know. He doesn't know
6	sufficiently. That is a topic covered in aquatic
7	biology, water and soils, whatever, okay? I think
8	that's the easiest way to handle that, rather than
9	attempt to answer something beyond his expertise.

- 10 That having been said, Mr. Ramo, how
- 11 much longer have you got?
- MR. RAMO: I have just a few more
- 13 questions.
- 14 HEARING OFFICER VALKOSKY: Okay.
- 15 Continue, please.
- 16 BY MR. RAMO:
- 17 Q So it's fair to say you didn't make any
- 18 aquatic biological evaluation of what the impacts
- 19 from moving the pipes south or using a cap were;
- is that fair to say?
- 21 A That's correct.
- 22 Q Okay. Now, you were in the room when --
- I believe, correct me if I'm wrong -- when there
- 24 were some questions and answers going on around
- 25 stockpiles and berms --

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1 A Yes.
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- 2 Q -- did you happen to hear that?
- 3 A Yes.
- 4 Q Would it be fair to say that the purpose
- 5 of state and federal stormwater laws is to
- 6 segregate industrial pollutants from stormwater,
- 7 or is that beyond your expertise?
- 8 A Let me first say that I believe that --
- 9 Well, your question was whether it was to
- 10 segregate stormwater from industrial pollutants,
- 11 that's one thing. The other thing is, if they do
- 12 come in contact we want to handle the stormwater.
- That having been said, that is an area
- 14 for discussion under soil and water resources, but
- 15 I might add as well that in their FSA, one of the
- 16 conditions would be for the applicant to prepare
- 17 and give us a stormwater pollution prevention
- 18 plan, which would be reviewed.
- 19 Q Would it be to say that for an
- 20 environmental justice community with an impaired
- 21 waterfront, that it would be appropriate for the
- 22 Commission to consider requirements beyond the
- 23 usual boilerplate requirements that say come up
- with a stormwater plan?
- 25 MR. WESTERFIELD: I object to that,

because I don't know -- I think it's pejorative to

- 2 say "boilerplate requirements." I don't know what
- 3 you mean by "boilerplate requirements.
- 4 Could you be a little more specific?
- 5 BY MR. RAMO:
- 6 Q Beyond the requirement you just
- 7 mentioned.

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- Well, before you ask whether or not it 8 Α 9 would be in the public's interest to come up with 10 more than we usually require, I think that sort of intimates that what we usually require is not good 11 12 enough, and I would say that given the review that 13 these plans take, both by the Commission, Regional 14 Board, DTSE, etc., and the knowledge that the soil 15 and water staff have of such plans, I'm not so
- Q Well, would you have a problem with a condition that would require the removal of these stockpiles on a daily basis during the wet season and weekly, when it's not the wet season?

normally require is in order, necessarily.

sure that anything further over and above what we

22 A Well, given that certain measures would 23 be employed to, a, to keep the stormwater off, 24 and, b, if the stormwater did contact it, trap and 25 properly treat the stormwater, I could envision

1 that you may have more of a potential problem with

- 2 daily removal than just some other time period.
- 3 For instance, you'd have much more movement to the
- 4 soil, possibly with air emissions. Maybe you'd
- 5 have more truck traffic than would be required.
- 6 Maybe you wouldn't want soil to be removed during
- 7 a natural rainstorm and all kinds of things come
- 8 into mind.
- 9 Q Even though you're prepared to have, you
- 10 were prepared to have daily removal of material
- 11 that's hazardous in BCDC's jurisdiction?
- 12 A Well, I believe that BCDC's concern is
- 13 construction debris and not -- such as wood,
- paper, you know, things like that, not hazardous
- 15 soil.
- 16 Q So you'd have a problem with --
- 17 A That can be clarified, in fact.
- 18 Q So you'd have a problem with any
- 19 requirement that they remove soil on some periodic
- 20 basis?
- 21 A No, what I testified to is that there
- 22 could cause other problems, there could be other
- 23 problems and that would certainly have to be taken
- into account before we made such a recommendation.
- 25 Q These stockpiles are basically covered

1 v	vith	plastic;	is	that	correct?	Plastic	liners?

- 2 A There will be liners and they will be 3 covered, both.
- 4 Q Is there anything that requires these
- 5 liners to be anchored around the site?
- 6 A I believe there will be plans for
- 7 anchoring.
- 8 Q So you would have no problems with a
- 9 specific condition requiring that the plastic
- 10 liners be anchored around these stockpiles?
- 11 A I believe that's required. And I don't
- 12 have any problem with the condition.
- 13 Q Would you have any problem in requiring
- 14 the applicant to monitor the flow and toxicity of
- any stormwater that gets outside the berm?
- 16 A I believe the stormwater pollution
- 17 prevention plan and, in part I defer to the soil
- and water people, but that the plan that they
- 19 present to us has to cover all of these things
- 20 that you're talking about, and that it will be
- 21 reviewed by staff and it has to be approved.
- 22 Q Do you have any -- Based on your
- 23 professional experience, do you have any problems
- 24 with those specific requirements of monitoring the
- 25 flow and toxicity of the runoff that gets beyond

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1	The	berms?

- 2 A I have no particular problems with the 3 concept of monitoring.
- Q And would you have any problem in that
  if there's water flowing beyond the berms that has
  industrial pollutants that the water be segregated
  and treated sufficiently to either be discharged
  into the bay or into the San Francisco sewer
  system?
- 10 A No, I believe that we would require it.

  11 And hopefully the plan would have enough detail

  12 into it to where we would know that that would
- Q And would you have any problem in

  providing extra assurance to this community by

  having those being specific conditions of

  certification?
  - A I believe that that's something that we could consider probably more appropriately in the soil and water resources area, but to the extent that I may or may not be part of that future panel, I don't have any problem with that.
- 23 Q But from your waste management 24 perspective, you don't have a problem.
- 25 A No.

occur.

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1	Q Okay.
2	MR. RAMO: I'm done. Thank you.
3	HEARING OFFICER VALKOSKY: To follow up,
4	Mr. Westerfield, just based on what Mr. Ringer
5	just said, I'd like to direct you on behalf of the
6	committee to consider those specific measures,
7	incorporate it in a condition of certification in
8	soil and water, okay?
9	I'm not saying necessarily implement
10	them, I would like staff to consider their
11	identification, their specification, and their
12	implementation, and we can deal with that in the
13	soil and water topic, okay?
14	MR. WESTERFIELD: Certainly.
15	HEARING OFFICER VALKOSKY: Thank you.
16	Any redirect?
17	MR. WESTERFIELD: No redirect.
18	HEARING OFFICER VALKOSKY: All right.
19	MR. CARROLL: Mr. Valkosky, I have just
20	a couple of questions, if I may, for this witness,
21	additional questions
22	HEARING OFFICER VALKOSKY: Certainly.
23	MR. CARROLL: in response to

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HEARING OFFICER VALKOSKY: All right.

Mr. Ramo's questioning, and this will be short.

1	CROSS-EXAMINATION
<b>_</b>	CIOSS EXAMINATION

2	ΒY	MR.	CARROLL:

3	Q Mr. Ringer, Mr. Ramo has taken you and
4	us through a fairly elaborate analysis to make the
5	point that there are higher concentrations of PAH
6	in the vicinity of the Unit Three discharge and
7	has suggested that that perhaps indicates that PAH
8	are somehow entering into the Unit Three
9	discharge. You testified that you thought that
10	scenario was implausible, since the processes
11	associated with the Unit Three discharge don't
12	provide any mechanism for that.
13	Are you familiar with the term
14	"scouring" as it is applied to discharge of this
15	type?
16	A Somewhat.
17	Q What is your general understanding of
18	what that term means?

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> A Well, when a fluid comes in contact with a solid, that the force of the fluid causes the solid to be moved.

> Q And would you say that it's a plausible explanation for the fact that the PAH levels are, the higher PAH levels are closer to the surface in the area of the Unit Three discharge, that the

1	Unit	Three	discharge	itself	has	scoured	away	the

- 2 later deposited sediments, and that's why we see
- 3 the higher discharges closer to the surface in the
- 4 vicinity of the Unit Three discharge?
- 5 A That's one plausible explanation, yes.
- 6 MR. CARROLL: Okay, thank you.
- 7 HEARING OFFICER VALKOSKY: Any followup
- 8 on this, Mr. Westerfield?
- 9 MR. WESTERFIELD: No re-redirect.
- 10 HEARING OFFICER VALKOSKY: Well, it was
- 11 actually a complementary recross, but there was no
- 12 redirect, so I'm not sure what we'd call it, but
- 13 I'm just calling it questions.
- 14 (Laughter.)
- 15 HEARING OFFICER VALKOSKY: Ms. Minor?
- MS. MINOR: No questions.
- 17 HEARING OFFICER VALKOSKY: Mr. Rostov,
- 18 Mr. Ramo?
- MR. ROSTOV: No questions.
- MR. RAMO: No questions.
- 21 HEARING OFFICER VALKOSKY: Anything more
- for the witness?
- 23 COMMISSIONER PERNELL: Thank you,
- 24 Mr. Ringer.
- 25 (The witness was excused.)

1	HEARING OFFICER VALKOSKY: Does that
2	conclude your presentation?
3	MR. WESTERFIELD: Well, we would like to
4	move portions of the final staff assessment into
5	evidence, and that would be the waste management
6	chapter of the FSA, being Exhibit Three.
7	HEARING OFFICER VALKOSKY: Okay. Is
8	there objection?
9	MR. CARROLL: No objection.
10	MS. MINOR: No objection.
11	HEARING OFFICER VALKOSKY: No objection,
12	that portion of the FSA, otherwise known as
13	Exhibit Three, is received in the evidentiary
14	record.
15	COMMISSIONER PERNELL: Okay. Why don't
16	we take a 20-minute break.
17	HEARING OFFICER VALKOSKY: And we will
18	reconvene with San Francisco's testimony, the
19	final witnesses of the day.
20	(Brief recess.)
21	COMMISSIONER PERNELL: Mr. Valkosky.

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of San Francisco's witnesses.

23 Commissioner. We'll finish the concluding portion

of the evidentiary hearing with the presentation

HEARING OFFICER VALKOSKY: Thank you,

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1 Ms.	Minor,	if	you	could	call	and	have
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- 2 your witnesses sworn, please.
- MS. MINOR: Yes. We have two witnesses,
- 4 Carol Bach and John Fetzer, and they need to be
- 5 sworn in.
- 6 THE REPORTER: Raise your right hands,
- 7 please.
- 8 Whereupon,
- 9 CAROL BACH and JOHN FETZER
- 10 Were called as witnesses herein and, after first
- 11 being duly sworn, were examined and testified as
- 12 follows:
- MS. MINOR: We'll start with Ms. Bach
- 14 and then proceed to Dr. Fetzer, and to ensure that
- Ms. Bach can leave, we will tender her for cross-
- 16 examination after her direct testimony, as we
- 17 agreed.
- 18 DIRECT EXAMINATION
- 19 BY MS. MINOR:
- 20 Q Please state your name, professional
- 21 qualifications, and educational background.
- 22 A My name is Carol Bach. I am the
- 23 assistant deputy director for Environmental Health
- 24 and Safety Programs at the Port of San Francisco.
- I have a bachelors degree in zoology from the

1 University of California at Davis, and a masters

- 2 in biology from Western Washington University.
- I am a registered environmental assessor
- 4 for the state of California and a certified
- 5 hazardous materials manager.
- 6 Q Are you the same Carol Bach who has
- 7 submitted written testimony in this proceeding the
- 8 date of the written testimony dated July 10th,
- 9 2002?
- 10 A I am.
- 11 Q Do you have any corrections or changes
- 12 to your written testimony?
- 13 A I do not.
- 14 Q Would you please briefly summarize the
- 15 purpose of your testimony today.
- 16 A The purpose of my testimony is to
- 17 explain San Francisco's ownership of certain
- 18 properties and offshore of the Potrero power
- 19 plant, and secondly to clarify San Francisco's
- 20 interest in ensuring that contaminated sediments
- off site are properly remediated.
- 22 Q You have two exhibits appended to your
- 23 testimony, B1 and B2. Using these exhibits, would
- 24 you please clarify for the committee the Port's
- 25 ownership interest.

1	A Yes. B1 is an aerial photograph showing
2	the Potrero power plant area and offshore. The
3	photograph also shows a fence running east, west,
4	parallel with the shoreline that approximates the
5	boundary of the Port of San Francisco's ownership.
6	Exhibit B2 is a map of the Potrero power
7	plant area showing the Port of San Francisco's
8	ownership in a heavy dashed line.

Q Do either of these maps reflect the Port's interest in offshore sediments?

- 11 A The Port owns offshore sediments

  12 extending east from the shoreline in this area, as

  13 far as Alameda County.
  - Q All right, thank you. Your testimony lists a number of comments and concerns about the proposed construction and remediation at the Potrero site. It's not necessary to read into the record all of your comments, but if you could summarize them for the committee.
    - A We have three primary concerns: first, that there is documented contamination on the narrow strip of land and adjacent offshore sediments owned by the Port; second, that there is no federal or state order setting the terms or time frame for remediation of those areas, either

on site or offshore, and that the voluntary

- 2 agreement between PG&E and the state regarding
- 3 investigation and cleanup is not clear on whether
- 4 that investigation and cleanup extends to offshore
- 5 sediments.
- 6 We feel strongly that it's very
- 7 important for the onshore and offshore
- 8 contamination to be remediated, and without a
- 9 regulatory order, construction of the proposed
- 10 Unit Seven, including cooling water, could have
- 11 the potential to impact contamination or the
- 12 potential to remediate.
- 13 Q There has been testimony already today
- 14 about your recommended modifications to waste nine
- 15 condition of certification. And Mr. Ringer, the
- 16 CEC staff witness, has already gone through each
- of your recommendations and has addressed
- 18 comments.
- 19 Were you in the room during Mr. Ringer's
- 20 testimony?
- 21 A I was.
- 22 Q Yes. Would you please comment initially
- 23 by clarifying why the Port of San Francisco, as a
- 24 department of the City and County, is requesting
- 25 these modifications, and then if you have any

- 1 comment on Mr. Ringer's comments.
- 2 A The Port of San Francisco owns these
- 3 properties in trust for the people of the state of
- 4 California, and it is our concern that they be
- 5 appropriately remediated, and also that the City
- 6 and County of San Francisco and the Port of San
- 7 Francisco are protected from liability for that
- 8 remediation.
- 9 So do you want me to summarize the
- 10 conditions that we're recommending?
- 11 Q I actually don't believe that that's
- 12 necessary at this point. I think the conditions
- 13 are clear.
- 14 A Okay.
- 15 Q Let's look at the last condition, which
- is -- it's one condition, but the last paragraph
- in the condition, which is the request that Mirant
- indemnify and hold harmless the City as well as
- 19 the Port. Again, clarify for the record why
- 20 you're requesting that that change be made in the
- 21 condition of certification.
- 22 A We wish to ensure that the City and
- 23 County of San Francisco and the Port of San
- 24 Francisco are not held responsible for
- 25 contamination onshore or offshore, and also to

1	ensure	that	that	contamination	is	adequately
2	remedia	ated.				

- Q Are you aware of any documentation that
  makes it clear that PG&E has assumed
  responsibility for the offshore contamination?
  - A I have not seen such documentation.

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- Q Okay. Does the Port routinely seek
  indemnity and hold harmless agreements in its
  tenant and development provisions?
  - A Yes, we do. Our standard license, lease and development agreements require the tenant to hold the Port harmless for contamination brought to the site or caused to be released by the tenant's activities or development.
  - In some cases where development may encounter existing contamination, the extent of financial responsibility for that is a negotiated process, based on the specific facts of the case.
- 19 Q Earlier today there was reference to a
  20 letter dated December 20th of 2001 from Yvonne
  21 Meeks to PG&E to the Water Board. Is that a
  22 letter that you're familiar with?
- 23 A I'm not familiar --
- MR. WESTERFIELD: Excuse me, I think
  what you really want to say is it's dated 2000,

- 1 not 2001.
- 2 MS. MINOR: Oh, thank you for that
- 3 correction.
- 4 BY MS. MINOR:
- 5 Q The letter is dated December 21st, 2000
- from Yvonne Meeks to the Water Board.
- 7 A I'm not aware of that letter, no.
- 8 Q Okay. So you've never seen that letter.
- 9 A Mm-mm.
- 10 Q All right, thank you.
- 11 MS. MINOR: That concludes my direct
- 12 testimony -- her direct testimony.
- 13 HEARING OFFICER VALKOSKY: Thank you,
- 14 Ms. Minor.
- Ms. Bach, would the applicant need any
- sort of land use entitlement from the Port in
- order to proceed with the project as presently
- 18 proposed?
- 19 THE WITNESS: Yes. I believe that their
- 20 construction would require access to that narrow
- 21 strip of land along the waterfront that the Port
- owns.
- 23 HEARING OFFICER VALKOSKY: Okay, and
- 24 would that be a lease or would it be an easement
- or exactly what?

such entitlement, would the Port likely include

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1 THE WITNESS: I'm not sure exactly what
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- 3 HEARING OFFICER VALKOSKY: In granting
- o maintino official vinanconti. In grancing
- 5 conditions such as the hold harmless clause that
- 6 you mentioned?

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7 THE WITNESS: Yes, we would.

mechanism it would be.

- 8 HEARING OFFICER VALKOSKY: Okay. So
- 9 that even if it were not included in one of the
- 10 Energy Commission's conditions of certification,
- it would nevertheless be included in an agreement
- 12 with the applicant.
- 13 THE WITNESS: I believe so, yes.
- 14 HEARING OFFICER VALKOSKY: Okay, thank
- 15 you. Last question: Are you suggesting that the
- 16 applicant has any type of broader responsibility
- for remediation of contaminants, other than those
- 18 which will be directly project-related, or may be
- 19 directly project-related?
- 20 THE WITNESS: This might be a question
- of legal responsibility, but my interpretation
- 22 would be that as purchaser of the site, they would
- 23 be assuming responsibility for all of the
- 24 contamination present at that site, whether or not
- 25 they have a site agreement with the previous owner

that transfers that liability back to the previous

- 2 owner.
- 3 HEARING OFFICER VALKOSKY: Okay, that's
- 4 fair.
- 5 Cross-examination, Mr. -- Oh --
- 6 COMMISSIONER PERNELL: I have a couple
- 7 of questions.
- 8 Ms. Bach, you are aware of some
- 9 contamination in and around the proposed site?
- 10 THE WITNESS: Yes.
- 11 COMMISSIONER PERNELL: And how long have
- 12 you been aware of that?
- 13 THE WITNESS: Several years.
- 14 COMMISSIONER PERNELL: And has the court
- done anything to have the previous owner clean the
- 16 site up, or --
- 17 THE WITNESS: We have been monitoring
- 18 PG&E's progress toward that end during the time
- that we've been aware of the contamination.
- 20 COMMISSIONER PERNELL: So they have
- 21 started some cleanup at the site?
- 22 THE WITNESS: At the time that I first
- 23 became aware of it, some preliminary site
- 24 investigations had already been completed, and
- 25 additional investigation was underway.

1	COMMISSIONER PERNELL: Okay.
2	Investigations, but was there any cleanup at all
3	or remediation?
4	THE WITNESS: No, not that I'm aware of.
5	COMMISSIONER PERNELL: And is it your
6	understanding that that is because the new owner
7	would then take responsibility of the cleanup?
8	THE WITNESS: Right.
9	COMMISSIONER PERNELL: All right.
10	HEARING OFFICER VALKOSKY: Cross-
11	examination, Mr. Carroll?
12	MR. CARROLL: Yes, thank you.
13	MS. MINOR: Can I just clarify? I mean,
14	I think it's apparent from Ms. Bach's resume that
15	she's not an attorney, she is a biologist, and so
16	she is not giving you a legal answer, Commissioner
17	Pernell, to that question.
18	COMMISSIONER PERNELL: Okay. All right.
19	It is your opinion I thought I said
20	that, but
21	MS. MINOR: Yeah.
22	COMMISSIONER PERNELL: I'm not trying to
23	tie you down for a legal opinion, but you made the

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24

25

statement that it is the process of the Port of

San Francisco to have -- to be held harmless for

	10.
1	any type of contamination, and what I was doing
2	was trying to ascertain whether or not there was
3	contamination and whether you knew of any
4	contamination, and what was done about it by the
5	Port, from the Port's perspective.
6	But I realize Point well taken
7	that you're not an attorney, so that was just in
8	your opinion.
9	THE WITNESS: Right, and just to
10	clarify, at that time that we became aware of the
11	contamination and aware that these investigations
12	were underway, PG&E was still the owner of the
13	property at that time, and so it would be our
14	practice to hold the site owner, which was PG&E at
15	the time, responsible for the remediation.
16	COMMISSIONER PERNELL: And they studied
17	it long enough to ascertain a buyer.
18	(Laughter.)
19	COMMISSIONER PERNELL: Scratch that.
20	Thank you.
21	MR. CARROLL: Thank you.
22	CROSS-EXAMINATION
23	BY MR. CARROLL:

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Q Are you familiar with the site

mitigation and implementation plan that's been

24

discussed during the testimony today?

- 2 A I am.
- 3 Q So you didn't take that document into
- 4 consideration in preparing your prepared
- 5 testimony?
- 6 A No.
- 7 Q Are you familiar with the responses that
- 8 Mirant provided to the City in the form of
- 9 responses to data requests, responding to comments
- 10 that the City had made on a previous draft of the
- 11 site mitigation and implementation plan?
- 12 A Not intimately familiar, no.
- 13 Q Okay. And for the record, since you're
- 14 not familiar with them, you're not going to
- 15 recognize this, but for the record, that was data
- 16 request set number two, numbers 1 through 11, City
- 17 and County of San Francisco data requests.
- 18 So I take it since you're not familiar
- 19 with them, you didn't take those into
- 20 consideration in preparing your testimony today,
- 21 okay.
- 22 As I understand your testimony -- I know
- 23 you've raised a couple of points, but correct me
- 24 if I'm wrong. Is your primary concern that the
- 25 development of Unit Seven not interfere with

1 ongoing remediation of the entirety of the site?

2 A Our primary concern is twofold, and that

3 is that the development neither exacerbate the

4 existing contamination nor impede future

5 remediation.

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Q Okay. Would your concerns be addressed if there was a commitment between PG&E and Mirant to coordinate the development of Unit Seven and the overall mitigation of the site? And by that I

mean let's assume it's a written commitment.

A That would be a prudent step to take.

Q Do you think that would -- Would that address the department's concerns or the City's concerns in this respect?

A Depending on the specifics of the agreement.

Q Okay. Are you familiar with a document entitled, and it's sort of a long title so bear with me, Conceptual Design, Intake and Discharge Structures, Dredging Plan and Engineered Cap, Potrero Power Plant Unit Seven Project, dated July 26th, 2001? It was prepared by Mirant and submitted to the Regional Water Quality Control Board.

25 A Not in detail, no.

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1 Q Do you know --
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- 2 A I know of it.
- 3 Q But you know of it? Okay.
- 4 Have you -- Did you rely on any
- 5 information in that document in preparing your
- 6 testimony today?
- 7 A Not specifically, no.
- 8 Q In any way, generally?
- 9 A No.
- 10 Q How actively is the Port participating,
- 11 I think you said monitoring the discussions
- 12 between PG&E and the Regional Water Quality
- 13 Control Board in terms of remediation of the site?
- 14 A We're not directly participating in
- 15 those discussions between PG&E and the Regional
- 16 Water Quality Control Board, no. We have access
- 17 to correspondence and documents that were produced
- 18 by both entities, but we're not party to the
- 19 negotiations.
- 20 Q Okay.
- 21 MR. CARROLL: I have no further
- 22 questions. Thank you.
- 23 HEARING OFFICER VALKOSKY:
- Mr. Westerfield?
- MR. WESTERFIELD: Thank you.

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2.	BY	MR.	WESTERFIELD:

- 3 Q Ms. Bach, I have to say I'm having a
- 4 little trouble seeing on B1 where this fence line
- 5 is.
- 6 A Yes. The photograph did not reproduce
- 7 well.
- 8 MS. MINOR: We apologize; inadvertently,
- 9 the original got filed, so it was one of the 50.
- 10 BY MR. WESTERFIELD:
- 11 Q I wonder if there's just any way to do a
- 12 better job. I can imagine where it is, based upon
- your schematic B2, but --
- 14 A You could sort of see the fence line.
- 15 THE WITNESS: Am I allowed to go over
- and point things out?
- 17 HEARING OFFICER VALKOSKY: Yes.
- THE WITNESS: Follow your finger, maybe
- 19 like that. Moving right to left, you can see the
- 20 fence located just north of -- Looking at the map,
- it appears like it's divided into thirds. So
- 22 looking -- which is because three different maps
- 23 were taped together to produce this exhibit --
- just north of the first break between these pieces
- of map is a structure that extends out into the

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1 bay, and immediately southwest of there you can
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- 2 see the beginning of the fence which approximates
- 3 the Port's boundary.
- 4 It runs straight and parallel to the
- 5 shoreline, south from there, behind the outfall to
- 6 the irregularly shaped peninsula, just south of
- 7 the PG&E plant, which is Warm Water Cove, which is
- 8 Port property. So the Port owns that sort of --
- 9 BY MR. WESTERFIELD:
- 10 Q The end of the peninsula?
- 11 A The peninsula, and the lands east of
- 12 that fence.
- 13 Q And does the fence start I guess
- 14 somewhere directly -- Well, I guess it would be
- east of the line made by the big tanks?
- 16 A Right.
- 17 Q Okay. That's where it starts.
- 18 A Actually, I believe it's just south of
- 19 there.
- 20 Q Just south of there.
- 21 A Right. See, this is the edge of it
- 22 right there.
- 23 Q Okay, I see. And when the -- I think,
- 24 is this -- I'm pointing to it, guessing that's
- 25 what it is --

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1 A Mm-hmm.
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- Q -- and then when it hits the little

  round end of the peninsula, does it follow the

  curve of the peninsula around, or does it cut off
- 5 the end of the peninsula?
- A The fence actually turns westward, but
  the Port's ownership cuts directly across.
- 8 Q Oh, I see, directly across. And then --
- 9 A Actually, no, that's not right. The
- 10 Port's ownership includes that peninsula and lands
- 11 westward of that, I believe.
- 12 Q That peninsula --
- 13 A Let's double-check that against the --
- 14 Okay, yeah. The Port's jurisdictional line
- 15 actually cuts westward, then across the
- 16 peninsula --
- 17 Q I see.
- 18 A -- and westward again up the waterfront.
- 19 Q Now, in the little inlet which I guess
- 20 is Warm --
- 21 A Warm Water Cove.
- 22 Q -- Warm Water Cove, there seems to be a
- 23 bright white line that's going directly west. Is
- 24 that intended to a fence line or a line of
- 25 jurisdiction?

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1 A I don't think so, no. I think that's
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- 2 just some building structure that appears that way
- 3 in the aerial photograph.
- 4 Q All right, but it's near there somehow.
- 5 A It's basically along the waterfront.
- 6 Q I see, okay. And then I can follow this
- 7 schematic and it goes inland in Warm Water Cove to
- 8 a point somewhere west --
- 9 A Up to Illinois Street, which is up here.
- 10 Q Oh, all the way west to Illinois Street.
- A Mm-hmm.
- 12 Q And then cuts across Illinois. But
- there is another little inland section before it
- 14 goes so far west, right?
- 15 A Right. That is right here.
- 16 Q Oh, that's the one, okay. Now I
- 17 understand. I have a better idea.
- 18 A It's confusing.
- 19 COMMISSIONER PERNELL: Ms. Bach?
- THE WITNESS: Yes, sir?
- 21 COMMISSIONER PERNELL: Could you join us
- 22 up here for a minute.
- THE WITNESS: Yes.
- MS. MINOR: We apologize for the poor
- 25 quality.

1 COMMISSIONER I	PERNELL:	We	think	we	aot
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- 2 it, but we just want to be sure.
- 3 HEARING OFFICER VALKOSKY: Let's just go
- 4 off the record while we get this straightened out
- 5 here.
- 6 (Brief recess.)
- 7 MR. WESTERFIELD: Okay. Now that we
- 8 have that clarified.
- 9 BY MR. WESTERFIELD:
- 10 Q Ms. Bach, when you talk about a
- 11 jurisdiction line, I'm a little confused about the
- 12 idea of jurisdiction versus ownership. The fence
- 13 line that you were talking about before, is that a
- line demarcating ownership by the Port?
- 15 A I've been using the terms "ownership"
- and "jurisdiction" interchangeably, as if they
- were synonymous.
- 18 Q Okay.
- 19 A And in this particular part of the Port,
- 20 they are. There are other places on our property
- 21 where there is a divergence and the difference
- 22 between them is a point of legal definition that I
- couldn't explain.
- Q Okay, but as far as the boundary in this
- 25 map, for example, in B1, when you mean

1 jurisdiction and ownership, it's the same thing as

- 2 far as you know.
- 3 A Yes.
- 4 Q Now, I'm assuming, and I'll state the
- 5 obvious, that the Port owns everything south --
- 6 oh, I shouldn't say that -- everything east of the
- 7 jurisdictional line.
- 8 A That's correct. And that actually
- 9 brings up a good point that Jackie pointed out.
- 10 We need to clarify in my testimony that the fence
- 11 line that I was referring to that's parallel to
- 12 the shoreline is running north-south. I believe
- in the record it's indicated to be east-west, but
- it's actually north-south.
- So the offshore lands are to the east.
- 16 O Sure.
- 17 A And, indeed, owned by the Port.
- 18 Q Okay. And am I to assume that the Port
- 19 owns essentially all this bottom land way out into
- 20 the bay off the map out in the bay?
- 21 A Yes. Our ownership extends past
- 22 Treasure Island and actually to the shore of
- 23 Alameda in some areas.
- Q Okay, quite a long ways.
- A Mm-hmm.

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1 Q And, now, this might be a legal
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- 2 question, but you might know it anyway. When we
- 3 talk about the Burton Act, and I know this is a
- 4 statute from 1968, how long has the state or the
- 5 Port owned this property that we've been talking
- 6 about?
- 7 A I couldn't answer that.
- 8 Q I mean, has it owned it since, say, 1995
- 9 as far as you know?
- 10 A Oh, at least. I mean, the Port as a
- 11 state entity owned it before the Burton Act
- 12 transferred that ownership to the City.
- 13 Q I see. Now, would you -- Let me ask you
- 14 this. Now, you've mentioned that the Port has
- 15 access to information from the process between the
- 16 Water Board and PG&E. Does the Port also have
- 17 access to information that might be called out by
- 18 the SMIP?
- 19 A Specifically, I'm not sure what you're
- 20 referring to.
- 21 Q Well, I believe the SMIP requires that a
- 22 certain amount of information be generated in the
- 23 investigation and characterization of waste on the
- 24 Mirant property, and I wondered if the Port had
- 25 access to any of that information.

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1 A If that information was provided to the
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- 2 Department of Public Health as part of the Maher
- 3 compliance process, we could get access to it.
- 4 Q Okay. That's not a problem, as far as
- 5 you know?
- 6 A No, it's public record.
- 7 Q Okay. Have you asked the Department of
- 8 Public Health to insert any request for
- 9 information into the SMIP?
- 10 A I don't believe so.
- 11 Q Is that something that the Port plans to
- 12 do?
- 13 A I'd have to look into it.
- 14 Q Would that be an option for the Port, to
- 15 call up the department and say, hey, we'd like the
- 16 following information and could you put this in
- 17 the SMIP?
- 18 A Maybe.
- 19 Q What would hold you back from being able
- 20 to do that?
- 21 A It sort of depends on where the process
- is in its progress, what documents have been
- 23 approved to date, and also what the request was,
- 24 whether it was reasonable and within the
- Department of Public Health's jurisdiction to ask.

1 Q Sure. Okay. Now, do you know when PG&E

- 2 sold the Mirant property to Mirant?
- 3 A I don't know the date.
- 4 Q Do you know approximately when?
- 5 A '99?
- 6 Q And do you have any familiarity at all
- 7 with the scope of that agreement, like whether
- 8 there were any indemnity clauses or any indemnity
- 9 requirements in that agreement?
- 10 A I'm not familiar with the exact terms of
- 11 the agreement. Between Mirant and PG&E?
- 12 Q PG&E, right.
- 13 A No.
- 14 Q Not the exact terms, but any knowledge
- about any of the terms.
- 16 A Not to the extent that I would want to
- 17 testify about it.
- 18 Q Okay. Do you know if the Port
- 19 participated in any way in the negotiations for
- that agreement?
- 21 A I don't believe so. Not that I'm aware
- 22 of.
- 23 Q Now, finally, you have stated -- you
- 24 have in part of your testimony this waste nine,
- 25 proposed waste nine condition of certification,

 $1\,$   $\,$  which calls for Mirant to indemnify and hold the

- 2 City and the Port harmless from all liability.
- I understand the concern that the City
- 4 has, it would like to be held harmless and not
- 5 have to pay anything for the remediation of this
- 6 land. I guess any landowner would have that
- 7 interest. But why is it that the Port feels it is
- 8 just and proper for Mirant to indemnify the Port
- 9 for actions of PG&E?
- 10 A Again, I'm not stating a legal opinion,
- 11 but the Port would hold Mirant as the current
- 12 property owner and the project proponent proposing
- 13 to do construction with potential to impact the
- 14 contamination responsible, both for that proposed
- 15 construction and the ownership of the property
- itself, and the contamination on the property.
- 17 Q Okay. So are you telling me that this
- is just a standard requirement that it puts in all
- 19 its leases, and you're asking that it be included
- 20 in an Energy Commission condition of certification
- 21 because it's just a standard provision you put in
- 22 all your leases?
- 23 A It's a standard provision that we put in
- all of our leases, yes.
- 25 Q But is that the reason you're asking the

1	Energy	Commission	to	include	it	as	а	condition	of
2	certifi	ication?							

- A We're asking the Energy Commission to include it as a condition of certification because we feel it's important that responsibility is assigned for both the onshore and offshore contamination that is present at the site and on Port-owned property.
- 9 Q But my question is why does the Port 10 think it should be Mirant's responsibility?
- 11 A Because Mirant is the property owner and 12 the project proponent at this point in time.
  - Q And is that the only reason the Port believes that Mirant should indemnify the City for all liability in remediation costs?
  - A We also believe that the City and Port should be indemnified for any actions that Mirant takes of the property during the course of construction or operation that has the potential to either exacerbate the contamination or in any way impede the investigation and remediation of the existing contamination.
- 23 Q Fine, and it sounds like that's
  24 something that's pretty standard in your leases,
  25 and I can understand if a property owner does

1 something to exacerbate the situation you would

- 2 sort of feel it's just to hold him liable for
- 3 that.
- What happens if Mirant had nothing to do
- 5 with the contamination to begin with? Why does
- 6 the City feel it's just that Mirant should
- 7 indemnify the City for that expense?
- 8 A As I said, because they are now the
- 9 property owner and the project proponent proposing
- 10 to do work on the site.
- 11 Q Okay. No other reason?
- 12 A No, not other than those that I have
- 13 previously stated.
- 14 Q Okay. Now, does Mirant currently have a
- 15 lease with the City for its either intake or
- outfall for the power plant?
- 17 A Does Mirant have a lease with the City?
- 18 Q Yes.
- 19 A I don't believe so, but I'm not sure.
- Q Okay. Does PG&E have a lease?
- 21 A I believe that PG&E has some entitlement
- 22 to the property other than a lease, a license or a
- 23 permit to enter an easement. But again, I'm not
- the right person to be answering that question.
- 25 Q I see. Does Mirant have any sort of

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1 entitlement as far as you know to --
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- 2 A I don't know.
- 3 Q Okay.
- 4 A Our real estate and property management
- 5 department would be the best place to get an
- 6 answer to that question.
- 7 Q Okay.
- 8 MR. CARROLL: That's all I have, thank
- 9 you.
- 10 HEARING OFFICER VALKOSKY: Mr. Rostov?
- MR. ROSTOV: No questions.
- 12 HEARING OFFICER VALKOSKY: Mr. Ramo?
- MR. RAMO: No questions.
- 14 HEARING OFFICER VALKOSKY: Redirect?
- 15 COMMISSIONER PERNELL: Ms. Minor has
- indicated that she would get a more visible map of
- 17 the boundaries --
- MS. MINOR: We should be able to get it
- 19 to you in a week.
- THE WITNESS: A week.
- MS. MINOR: Yes, we'll get it to you
- 22 within a week.
- 23 HEARING OFFICER VALKOSKY: Great. Thank
- 24 you for that clarification.
- 25 THE WITNESS: I do apologize for the

1	condition	of	the	photograph.

- 2 COMMISSIONER PERNELL: That's quite all
- 3 right.
- 4 HEARING OFFICER VALKOSKY: Is there
- 5 anything else for Ms. Bach?
- 6 MS. MINOR: No.
- 7 HEARING OFFICER VALKOSKY: Okay. With
- 8 that, the committee thanks and excuses the
- 9 witness.
- 10 MS. MINOR: Thank you.
- 11 COMMISSIONER PERNELL: Thank you,
- 12 Ms. Bach.
- 13 (The witness was excused.)
- 14 MS. MINOR: Shall we wait and admit the
- 15 exhibits at the same time?
- 16 HEARING OFFICER VALKOSKY: Yes.
- 17 MS. MINOR: Our second and final witness
- 18 for today is John Fetzer.
- 19 DIRECT EXAMINATION
- 20 BY MS. MINOR:
- 21 Q John, would you state your name for the
- 22 record, as well as your professional
- 23 qualifications and educational background.
- 24 A My name is John Fetzer. I am the
- founder and principal person in FETZPAHS

Consulting, a company that I recently formed with
a focus on doing consulting in the area of
polycyclic aromatic compounds, particularly the

4 polycyclic aromatic hydrocarbons, or the PAHs that

5 people have been referring to.

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Prior to forming the company I was a research chemist with Chevron, doing work on PAHs and aspects of analytical chemistry for over 20 years. I have served as president of the International Society on Polycyclic Aromatic Compounds. I'm a member of the American Chemical Society and the Society for Applied Spectroscopy. I am serving or have served on the advisory boards for the Fresenius Journal of Analytical Chemistry, for the Journal of Analytical Chemistry A Page advisory board, and am the topical editor for Analytical Chemistry articles for the Journal of Polycyclic Aromatic Compounds. I am also or have served on ASTM committee, E13 on molecular spectroscopy and chromaphotography. It recently merged with another ASTM committee.

I have a bachelors degree in chemistry from the University of Arkansas, a doctorate in analytical chemistry from the University of Georgia. I have published well over 100 refereed

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1 research articles, review articles on the various
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- 2 aspects of polycyclic aromatic compounds. And
- 3 I've also had a book published recently on the
- 4 chemistry and analysis of polycyclic aromatic
- 5 compounds.
- 6 Q Thank you, Dr. Fetzer. You have
- 7 indicated to me that there is one correction in
- 8 your testimony that we should make for the record,
- 9 and it is figure one that is attached on page
- 10 seven of your testimony. I understand that under
- 11 benzoapyrene it says, "six-ring PAH" and that
- should be "five-ring"; is that correct,
- 13 Dr. Fetzer?
- 14 A That is correct.
- 15 Q All right. Is that the only correction
- that you have to your testimony?
- 17 A That is the only one that I am aware of.
- 18 Q Okay. And so let's confirm for the
- 19 record that you are the same Dr. John Fetzer who
- 20 filed written testimony in this matter on
- July 10th, 2002, and subject to the correction
- 22 that we have just made, your written testimony is
- 23 still the testimony that you intend to give today?
- 24 A I am and it is.
- 25 Q Great, thank you. And, Dr. Fetzer,

don't feel like you need to read your testimony.

- 2 I think you could just kind of summarize it for us
- 3 as we go, including walking us through the map.
- 4 Why don't we start off by if you would
- 5 tell us, kind of in lay language, what PAH is.
- 6 A PAHs are a class of organic compounds,
- 7 hydrocarbon compounds that are highly aromatic
- 8 multi-ringed compounds. The rings are carbon,
- 9 arranged in either five- or six-membered rings.
- 10 And they occur in quite a lot of -- due to a lot
- of different factors.
- 12 Naturally they can occur from petroleum
- 13 seeps and other crude oil sources, from forest
- 14 fires, and other natural sources. The number of
- 15 natural sources is quite specific and very
- 16 limited.
- 17 Manmade sources generally are due to
- 18 combustion sources, and things such as the coal-
- 19 tar-like materials that are produced at
- 20 manufactured gas plants. The polycyclic aromatic
- 21 compounds in themselves are of interest to the
- 22 public and from their environmental concerns,
- 23 because some of the polycyclics, because of their
- 24 structure, are known to be extremely highly
- 25 carcinogenic.

1 Actually, benzoapyrene that's shown in 2 the first part of Exhibit A was the very first 3 chemical that was ever shown to cause cancer in humans. It was observed over a hundred years ago 5 that chimney sweeps in London had a very high 6 incidence of a particular kind of skin cancer. 7 And then a similar observation was made for people who were working with coal-tar pitches, and so 8 9 when those two materials were extracted and the 10 various components were applied to mice as tests, they found that the one that turned out to be 11 12 benzoapyrene caused skin tumors, and so it was the 13 first chemical carcinogen ever found.

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Q If we turn to figure one in your testimony, would you clarify what the significance of the chemical structure is of the PAHs that are depicted on figure one.

A These three, benzoapyrene, naphthalene, and phenanthrene are three of the 16 PAHs that are commonly known as the EPA Priority Pollutant 16 PAHs. These are ones that are mandated by the US Environmental Protection Agency for monitoring for quite a few different materials, soils, air particulates, and so on.

However, the list was developed several

decades ago, and does not include all of the polycyclic aromatic compounds that are known to be highly carcinogenic. The reason the figure is shown is to give you an idea that they'd vary in structure, that you have both numbers of rings --for example, benzoapyrene has five and naphthalene only has two, phenanthrene has three -- but also, if you look at the structures that are in there, they vary in the arrangement of those rings, and you can conceptually imagine that the various ways that you can take the hexagons that are in benzoapyrene and move them around and still have

them hooked together can vary.

In reality, that's the true chemical nature that actually, for the range of chemical structures that you have for that small list of EPA 16 compounds, there are well over 200 possible polycyclic aromatic hydrocarbons, each of which has a varying degree of occurrence, depending on the source, and also has a varying degree of biological impact.

And so you can't really assess the sources of where PAHs come from or what a true idea of the biological impact may be by only looking at the occurrence of those 16.

1 Q Thank you. Your testimony outlines two
2 areas of concern that you have with respect to the
3 onshore and offshore PAH contamination at or near
4 the Potrero site, and you use Exhibit B that's
5 appended to your testimony to further clarify the
6 location of the contamination and to further raise
7 these concerns.

So would you step us through your concerns, and also Exhibit B.

A Well, as is outlined in my written testimony or was previously mentioned by Ms. Bach, the two concerns are basically that to date, there hasn't been a real wide-ranging examination of the occurrence of the PAHs and also the related total petroleum hydrocarbons and other nonaqueous-phase liquid material onshore or offshore, which doesn't give you a good idea of issues like varying sources or migration.

And that's been touched on in the testimony so far that you can speculate and say, yes, there might have been ships that had problems or there's contamination from rainwater scrubbing there and bringing down the PAHs that may be due to combustion from motor vehicles and all kinds of other things. But until you really get a good

1	handle on that, it's all speculative, and so we
2	really don't have a good idea of the extent or the
3	magnitude of the problem.

And the Port of San Francisco and the City and County of San Francisco are concerned because not defining the issue and then making decisions may limit what future actions there are.

Secondarily, in the extent of offshore contamination, the one location, general location that was found was in the northeast corner of the parcel, and the only response was to relocate the inlet and outlet for the plant water cooling system. And without a more comprehensive study, we feel that may create future issues if certain scenarios are possible that haven't been defined.

For example, it's been touched on that possibly the -- you can tie levels of contamination that are in Exhibit B that was also discussed because it's from the URS report as figures 30 and 39, that these very high levels of benzoapyrene contamination and other PAH contamination may be due to the scouring of the water coming out of the plant and just moving sediment away. That's one possible scenario.

Other ones arise, if you look at the

1 various consultant reports that have been done by

- both for PG&E, which was Fluor Daniel and
- 3 Geomatrix, and then for the URS report that was
- 4 done for Mirant, one possible scenario, if you
- 5 look at the Geomatrix model that was proposed in
- 6 the report they did for PG&E was that there is an
- 7 impermeable barrier on the edge of the property
- 8 line as you get to the shore impeding any of the
- 9 hydrocarbon material from going to the shoreline
- 10 and into the bay.
- 11 However, when the concerns of the City
- 12 and County of San Francisco are looked at, we know
- 13 that either that model has not been proven, and
- 14 even if you do have that, then some things such as
- 15 construction for the inlet and outflow from the
- 16 plant that exists, Plant Three, may have
- 17 penetrated that barrier. And that may be the
- 18 reason that you see these, that barrier that's
- impeding hydrocarbon flow may have been
- 20 penetrated, the geology was changed, and,
- 21 therefore, you have this high level of PAHs in the
- 22 bay.
- 23 And the concern for the City and County
- of San Francisco from that aspect is if you do it
- 25 again with Plant Seven, how do you know without

1 adequate testing and monitoring that that doesn't
2 occur again?

- Q Okay. Tell us more specifically what
  Exhibit B depicts.
- Exhibit B is the surface sediment levels 5 6 highlighted in color to give ranges of PAH concentrations that are found as surface sediments 7 8 near the outflow areas for the current power plant 9 that's there. The levels that are given in here, there may be some ambiguity conceptually in the 10 units that are given. These units here are in 11 12 terms of parts per billion or micrograms per 13 kilogram.

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scientists and toxicologists in particular may deal with, the thousands here correspond to parts per million. So that in the highlighted areas, you're talking about near 100 parts per million benzoapyrene. The cutoff that the Environmental Protection Agency uses for quite a few occurrences of benzoapyrene, and the FDA also uses it for materials that contain benzoapyrene that are going to come into human contact is one part per million.

25 So right off, these sediments have a

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1 hundred times that amount. If you look at some of
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- 2 the concentrations that are onshore, you have
- 3 thousands of times that amount that the FDA and
- 4 the EPA and other federal agencies consider to be
- 5 a human health risk.
- 6 Q Dr. Fetzer, at this point, is there
- 7 anything further that you want to clarify about
- 8 your testimony or the nature of the concerns that
- 9 you have on behalf of the City and County of San
- 10 Francisco?
- 11 A No, I do not.
- 12 Q Okay.
- MS. MINOR: We have no further questions
- of Dr. Fetzer at this time.
- 15 HEARING OFFICER VALKOSKY: Dr. Fetzer,
- 16 what specifically would you recommend that the
- 17 Energy Commission do?
- 18 THE WITNESS: Since at this time it's
- 19 undefined what the various possibilities and
- 20 sources are, some of which may be active,
- 21 particularly if there is runoff from onshore
- 22 through -- carrying groundwater and so on, we need
- 23 to define if that's an issue or not, what the real
- sources of the high levels of PAHs are.
- 25 Because at this point, by having them

1	undefined, you may pursue some actions that limit
2	future mitigations. And I think one of the
3	concerns that the City and County of San Francisco
4	has is that although it may sound good that some
5	of these things have been said to be going on
6	concurrently, that if you really haven't done some
7	of the front-end analytical work on sampling
8	appropriately and doing the right kinds of
9	analytical chemistry and then the right kinds of
10	assessments, you may preclude future actions.
11	And so the City and County of San
12	Francisco want to make sure that the sequence of
13	steps is appropriate to make sure that that
14	doesn't happen.
15	HEARING OFFICER VALKOSKY: And the first
16	in that sequence of steps would be, I take it, an

additional study; is that correct?

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THE WITNESS: Well, an additional study in terms of looking at some of the types of materials that have already been found that we know are there, and assessing what their sources may be. So it's doing better, more fine-tuned analytical chemistry on those.

Also, in the case of some of these 24 25 issues, it's still undefined what some of the

1	impacts may be of the new location of the Unit
2	Seven discharge. We haven't yet, in my listening
3	to the testimony, had a definitive statement
4	saying that the scouring will not occur because of
5	the steps that are being proposed.
6	And we know that if we accept the fact

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And we know that if we accept the fact that the scouring caused what was in Exhibit B, then it has a major chance of -- or it has a significant chance of being an environmental problem, just because you're dealing with such high levels of the PAHs. A hundred parts per million of benzoapyrene, to most environmental chemists, would be a huge red flag waving. It's just a very high level of benzoapyrene, benzoapyrene being a very carcinogenic chemical. HEARING OFFICER VALKOSKY: Okay. So I the Commission staff and DTSE have examined at

take it the City takes no comfort in the fact that least some of the matters that they're concerned about.

21 MS. MINOR: Do you know the answer to 22 that?

23 THE WITNESS: I can't speak for the City as a wide-ranging governmental body. I know that 24 25 as a concern, the Port of San Francisco wants to

1 ensure that the problem is well-defined enough so

- 2 that the right decisions and the right timing and
- 3 the right sequence can be done. And from the
- 4 current state of the analytical data that's at
- 5 hand, that is not true. There just is not enough
- 6 good analytical data to assess the various
- 7 possibilities.
- 8 HEARING OFFICER VALKOSKY: Okay, thank
- 9 you.
- 10 COMMISSIONER PERNELL: Mr. Fetzer, and
- 11 you may have said this, but do you work for the
- 12 Port of San Francisco?
- 13 THE WITNESS: No, I do not.
- 14 COMMISSIONER PERNELL: You are a
- 15 consultant?
- 16 THE WITNESS: I am a consultant.
- 17 COMMISSIONER PERNELL: Okay. In your
- opinion, you know, you keep saying that you need
- 19 more data and more studies need to be done on the
- 20 effects and what happens if you add to the, you
- 21 know, some of the pollutants that are already
- 22 there. In your opinion -- Well, scratch that.
- Do you know of any studies that the Port
- 24 has already undertaken that would answer some of
- 25 the questions that you are asking us?

1	THE WITNESS: I know of no studies. The
2	only studies I think in this site that have been
3	undertaken that I'm aware of are the Fluor Daniel,
4	the Geomatrix, and the URS reports.
5	COMMISSIONER PERNELL: And have you
6	reviewed those?
7	THE WITNESS: Yes, I have.
8	COMMISSIONER PERNELL: And can you
9	From that information, can you come to a
10	conclusion on the best approach to take as it
11	relates to this project, other than additional
12	studies?
13	THE WITNESS: Other than additional
14	studies? That's a really wide-ranging question.
15	You mean as far as the from the standpoint of
16	what aspect of the next steps? I mean, I don't
17	COMMISSIONER PERNELL: Well, yeah,
18	that's
19	THE WITNESS: Well, since your question
20	said in the absence of further study, I think it's
21	one of those things, depending on what the results
22	of further study would be, that would define what

the next steps are.

If further studies showed that there was

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25 a fair degree of runoff and that there was the

- 2 sediments off the bay, and the only things
- 3 impeding it were some of the barriers that have
- 4 been talked about, sea walls and so on, then that
- 5 would definitely change the thinking or would have
- 6 to change the thinking, because that would show
- 7 that those kinds of barriers are much more
- 8 important because there is a high probability that
- 9 if there is any penetration or damage to those,
- 10 then you'll have contamination of the bay.
- 11 If it's shown that that isn't the source
- 12 and cause for the high incidence of benzoapyrene
- that's in Exhibit B and some of the other
- 14 locations that are on some of the URS maps, then
- 15 it would point to some other possibilities that
- 16 may be of interest. For example, in the
- 17 documentation in the various reports, and one of
- 18 the probable causes for some of the offshore deep
- 19 sediment PAHs is that fill from the site was used
- and put into the bay sometime in the past.
- 21 The magnitude of that, as far as where
- 22 it was and how much was put in the offshore
- 23 waters, is unknown. And so it may be that where
- 24 the new intake and discharge areas were also had
- 25 that kind of fill in them. And so when you go

1	through the construction of those areas, the
2	Mirant testimony said that they would take care of
3	any of the material that came up in construction,
4	but without a monitoring program, that doesn't
5	show that maybe by putting the intake and
6	discharge in those areas, you have further of the

- 7 scouring and disruption and you may create more
- 8 hot spots in the future.
- And if you don't have any way of
  monitoring or any requirement of monitoring, then
  there will be harm to the environment and it will
  be unnoticed until there is a major problem.
- 13 COMMISSIONER PERNELL: Okay, and you
  14 think a monitoring program would at least tell you
  15 some of the dos and don'ts of what not to do in
  16 terms of the project, or putting the pipe into the
  17 bay?
- THE WITNESS: Well --
- 19 COMMISSIONER PERNELL: I'm just trying
- 20 to get a sense of --

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21 THE WITNESS: Yeah, and one of the
22 things in listening to the testimony that has
23 struck me is that the definition of the project as
24 defined by both the CEC staff and Mirant is the

actual physical boundaries of what they term the

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       construction area.
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2	COMMISSIONER	PERNELL:	All	right

3 THE WITNESS: That does not define the impact, potential impact area if you don't know

that there may be runoff potential, into the bay

or into the area that the Port of San Francisco 6

7 onshore property is.

8 COMMISSIONER PERNELL: Let me stop you there. Runoff is the wastewater -- not 9 10

wastewater, but rainwater runoff --

THE WITNESS: Rainwater, also the underground flow of water that occurs in any of the properties due to, you know, rainwater permeating the soil and migrating underneath the surface. If those things are not assessed, then you don't know whether there is a problem or not.

If it turns out that in the future we realize there is a problem because it starts showing up, some of these sheens, some of these tar balls that are mentioned in the URS and Geomatrix reports and the Fluor Daniel reports start appearing, it may be that because of the construction that's already gone on in the operation of the plant, those will not be able to be handled well.

1	COMMISSIONER PERNELL: I think I
2	understand that point. I'm just trying to get a
3	sense of your opinion as to how you would prevent
4	some of those activities from occurring.
5	THE WITNESS: Well, it's not in my
6	domain as an analytical chemist or a polycyclic
7	chemist to state that. That's more in the weight
8	of someone dealing with remediation issues and
9	those aspects to decide on those kinds of steps.
10	My testimony is to give the opinion that
11	from looking at the analytical data, both the
12	sampling and the types of analysis that have been
13	done, you cannot assess those kinds of things.
14	There are so many potential possibilities, some of
15	which will be precluded if you do start
16	construction of the Unit Seven, that it would be
17	prudent to go through a make that assessment up
18	front so that then you could define what the
19	various options are, how big the problem is, what
20	all the issues are, and deal with them on the
21	front end, rather than having to deal with them in
22	the middle of the project or, worse yet, after
23	it's done and something shows up.
24	COMMISSIONER PERNELL: All right. My
25	final question is in your opinion, how long would

	take?

2	THE WITNESS: Analytically? Sampling
3	and the analytical kinds of things, I would say if
4	a concerted effort were made at it, it would be in
5	the same time scales that appear to be what Fluor
6	Daniel and Geomatrix and URS did, which is in
7	terms of months rather than years.

Some of it is just looking at the maps and the locations on here, and the work that was done previously, and choosing areas that are more wide-ranging. Because the previous studies were very selective in where they looked at and where they did not look at. And then also -- But the main issue would be looking at it with better analytical tools to get a better picture of what the sources and the extent of this problem is, this contamination.

COMMISSIONER PERNELL: All right. So one to six or six to twelve, as an estimate?

THE WITNESS: Yeah, as an analytical chemist, I would say it's doable in six months, because there are labs out there that do this kind of analysis, or that could be set up to do this kind of analysis fairly readily.

The whole area of what's known as

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petroleum forensic analytical chemistry where it's
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- 2 commonly used when you have spill assessments.
- 3 Does this crude oil come from a tanker offshore or
- 4 does it come from petroleum seep? Those kinds of
- 5 analytical labs already exist and they do this
- 6 very complicated analytical testing.
- Now, if one of those types of labs was
- 8 engaged, they could do this type of analytical
- 9 work.
- 10 COMMISSIONER PERNELL: All right, thank
- 11 you.
- 12 HEARING OFFICER VALKOSKY: Excuse me,
- 13 Dr. Fetzer, one of your chief concerns is the
- 14 possibility that instruction of Unit Seven would
- 15 preclude future, the implementation of future
- measures to remediate or to mitigate any
- 17 contaminants; is that correct?
- 18 THE WITNESS: Yes. Not knowing what the
- 19 scope of remediation needs to be, let alone the
- 20 specific steps that need to be done,
- 21 hypothetically you may do something that makes
- 22 some of those steps much more difficult, much more
- 23 expensive to the point where they're not doable.
- 24 HEARING OFFICER VALKOSKY: Okay. Now,
- 25 when you say -- Does that, if you potentially,

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1 hypothetically made one of those steps not doable,
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- 2 does that necessarily mean that you could still
- 3 not, via some other method, address the problem
- 4 that you're worried about, the problem being the
- 5 contamination?
- 6 THE WITNESS: Then it may be even more
- 7 difficult and more expensive.
- 8 HEARING OFFICER VALKOSKY: Okay. But
- 9 that's a possibility.
- 10 THE WITNESS: Yeah.
- 11 HEARING OFFICER VALKOSKY: I mean, there
- 12 are a couple of ways of looking at it. One is
- 13 reducing the range of options, and the other is
- 14 precluding the possibility of remediating. And
- 15 I'm just trying to figure out where your concerns
- 16 lie.
- 17 THE WITNESS: The concerns, and in my
- 18 discussions with the personnel at the Port of San
- 19 Francisco, are reducing the options more than
- 20 precluding any remediation. The extent of the
- 21 problem, by being unknown, you want to make sure
- that all gets done eventually that needs to be
- done so that there is no threat from the
- 24 contamination.
- 25 And so it's basically looking at more an

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1 optimization. You want to go for those that are
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- 2 most likely to do that most effectively.
- 3 HEARING OFFICER VALKOSKY: You mentioned
- 4 the, in your opinion, the need for a monitoring
- 5 plan or program for the relocated discharge pipe;
- 6 is that correct?
- 7 THE WITNESS: Well, that's one idea that has
- 8 struck me. If we don't know the dynamics, where
- 9 the contamination is coming from, if it is
- 10 contemporary or is it historical, then we're
- 11 making a lot of assumptions. If it is
- 12 contemporary, are there things going on now where
- 13 there is contamination that's continuing from
- onshore to offshore, then we need to know that and
- in the future we need to monitor to see if any of
- 16 the operation, any construction operation may
- 17 change that.
- 18 HEARING OFFICER VALKOSKY: Could you
- 19 give me a little bit more specific idea about what
- 20 would be the constituents of such a monitoring
- 21 plan?
- 22 THE WITNESS: Well, the simplest one
- 23 would be something analogous to what has been done
- 24 by the previous consulting firms, Fluor Daniel and
- 25 Geomatrix and URS, with groundwater well sampling,

offshore monitoring either through cores or other aspects in that standpoint.

But it appears that, you know, there is nothing mentioned of anything like that as if everything that was there, the contamination was all historical and so by doing the prudent things that are being espoused by Mirant, there will be no future problem either. And we don't know that's the case.

HEARING OFFICER VALKOSKY: Right, okay.

Other than the groundwater, ground well monitoring and things, I'm looking for is there a menu of monitoring measures that you could choose from to make sure that there are no future impacts?

THE WITNESS: Well, I think that, you know, some of those issues are probably better discussed by environmental geologists or other people that have more experience in looking at the lay of the land and figuring out what some of the impacts may be and what needs to be done.

But yeah, the groundwater monitoring is one that has already been done on site in a few places and seen some evidence that there was some migration of hydrocarbon materials and PAHs. But it was all done in a different context, rather

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1 than an ongoing dynamic one of monitoring to see
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- 2 if there was any ongoing problem.
- 3 HEARING OFFICER VALKOSKY: Okay. So
- 4 would you think that continuing -- that monitoring
- 5 continuing in the future would be a preferable
- 6 requirement, would be a good idea?
- 7 THE WITNESS: I think it would be very
- 8 prudent.
- 9 HEARING OFFICER VALKOSKY: Okay, thank
- 10 you.
- 11 ADVISOR SMITH: Just a couple of quick
- 12 questions, Dr. Fetzer. The analytical labs that
- 13 you mentioned that exist today, I think you used
- 14 an example of their capabilities of determining
- origins of oil seep, whether it comes from a
- 16 tanker or some other source.
- 17 THE WITNESS: Right.
- 18 ADVISOR SMITH: You described the
- 19 existence of these analytical labs. Is the
- 20 technique so refined that they can determine in
- 21 this setting whether these chemicals are
- originating from the outfall?
- 23 THE WITNESS: The distribution of PAHs
- 24 varies greatly depending on the source. For
- 25 example, it's been mentioned that, you know, that

1	some of the potential sources in the sediments may
2	be things like ships that spilled. Well, if they
3	spilled ballast, where it was marine, heavy marine
4	diesel oil or heavy cycle oil or bunker fuel oil,

those have distinctive PAH patterns.

The types of PAHs that occur in gasoline engine emissions are different than those that occur in diesel motor vehicles, and so the types of PAHs, out of this -- you know, well over 200 PAHs that are in the range that analytically you would look at for the range that the EPA 16 covers, the two-ring through six-ring.

There is enough variety of those and enough variation in the occurrence of the individual species that you can tell very readily even very fine sources. In the literature there are studies of sediments in harbors that showed that there was diesel spillage in one area, as opposed to bunker oil in another area. Those kinds of things are easily ascertained by these kinds of analyses, so something as distinct as the DNAPL material that's on shore, or the buried material offshore would have characteristic fingerprint patterns that you could differentiate.

25 HEARING OFFICER VALKOSKY: Is it

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        possible that the PAHs are simply being moved
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        around, sucked into the intake and deposited
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3 outside the discharge?

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THE WITNESS: I'd say it's -- Not 5 knowing the internal mechanics and chemistry 6 that's going on in the aqueous, I would say that it's theoretically possible, but with the 7 solubilities of some of these PAHs like 8 benzoapyrene, it's unlikely that you're going to 9 10 end up with a hot spot that localized that is at that high level. A hundred parts per million is a 11 12 very high level of benzoapyrene. And benzoapyrene

isn't very soluble in water.

So if that were the case, it's possible if you had a chronic, you know, always some benzoapyrene coming in and falling out right on that spot, and just because of the particular hydrology and geology that goes on, it may all precipitate in that one spot, it's theoretically possible, but, you know, I don't know that I -- I don't think I would say that that's highly likely. I'd say it's pretty -- would be a pretty remote possibility.

HEARING OFFICER VALKOSKY: Okay. So 24 25 it's a remote possibility that PAHs could be

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- 3 bay at another point and deposited over time in
- 4 some concentrations at that discharge.
- 5 THE WITNESS: It's remotely possible
- 6 that the hot spots would fall under that
- 7 mechanism. If that were the case, I think there
- 8 would be a lot of other issues for PG&E as past
- 9 owner and Mirant as the current owner of that
- 10 plant to deal with because it's more likely that
- if there are those significant amounts of PAHs
- 12 being sucked into the intake and then coming out
- 13 to where they can leave hot spots that are a
- 14 hundred parts per million of benzoapyrene and
- other high levels of the other polycyclics, then
- 16 they probably have some of that occurring within
- 17 the plant, within all that system.
- 18 So whenever, you know, a maintenance
- 19 worker has to deal with that water system, he's
- 20 being exposed to nasty levels.
- 21 MS. MINOR: But it's your testimony that
- that's very remote?
- 23 THE WITNESS: That's not likely, you
- 24 know. But, you know, if that is, turns out
- 25 because the finer analytical data is done and it

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shows that that is a viable option, then it does
open up some other things that need to be dealt
with. That's just an example of that that -- The
dynamics of PAH solubility and precipitation is
very finicky.
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When you get to the solubility of these PAHs, they fall out wherever they want, not wherever you want them. And so, you know, you could end up with a hot spot in the sediment, as you're proposing, or you could end up with a hot spot in the plant, which would be bad for the operator. We don't know, and then, as I said, those are both very remote hypotheticals in my opinion.

HEARING OFFICER VALKOSKY: So PAHs, when they are discharged into water, either via runoff or whatever mechanism, they're not very soluble; is that correct? Is that what you were saying?

THE WITNESS: They vary in solubility as you generally get to the large one, so a five-ring one like benzoapyrene has much less solubility than a two-ring one like naphthalene.

HEARING OFFICER VALKOSKY: Okay, and would you expect, then, once entering the water, the bay, would it settle out pretty much in that

1 very local area, settle onto the sediments, and 2 then remain there until they're scoured or moved by currents? Or would they be affected by 3 currents, would they just basically stay there? THE WITNESS: Well, it depends on a lot 5 of dynamics, because the PAH solubilities, 6 although they're very low, they can vary and they 7 vary quite a bit with temperature, with other 8 components in the water, with salinity, with the 9 amount of carbon dioxide that's dissolved in the 10 water. All those are variables that occur with 11 12 changes in the weather. 13 HEARING OFFICER VALKOSKY: And you don't 14 know enough about the variables of this locale to 15 offer --16 THE WITNESS: No, I have done some studies of PAH solubilities and know that, you 17 18 know, those kinds of variables may change the solubilities by a factor of 20, so that under 19

certain conditions you may only have one solubility, and if you change the PAH or the salinity, it may be 20 times higher or 20 times lower.

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And so you really can't say what kinds of mechanisms may be going on, unless you do some

- 1 real fine detailed work.
- 2 HEARING OFFICER VALKOSKY: Okay, thank
- 3 you.
- 4 Mr. Carroll?
- 5 MR. CARROLL: Thank you.
- 6 Good afternoon, Dr. Fetzer.
- 7 THE WITNESS: Good afternoon.
- 8 CROSS-EXAMINATION
- 9 BY MR. CARROLL:
- 10 Q Dr. Fetzer, are you familiar with the
- 11 site mitigation and implementation plan that was
- 12 prepared by Mirant and submitted as Technical
- 13 Appendix D to the application for certification?
- 14 A That's the URS report?
- 15 Q Well, I'm not sure what you mean by the
- 16 URS report. This was Appendix D to the
- 17 application for certification.
- 18 A Yeah, I don't know -- I don't recognize
- 19 it by that name.
- 20 Q Okay. And I assume, then, that you also
- 21 are not familiar with responses to data requests
- 22 from the City that Mirant provided related to that
- 23 document.
- A No, I am not.
- 25 Q And are you familiar with the

document	

- 2 MS. MINOR: Mike, just a minute, let --
- 3 Excuse me, let John catch up with you.
- 4 MR. CARROLL: I'm sorry.
- 5 MS. MINOR: This is Exhibit -- This is
- 6 the Exhibit D that he's referring to.
- 7 THE WITNESS: At quick glance, much of
- 8 this looks familiar because it appears to come
- 9 from the URS report that was prepared for Mirant.
- 10 BY MR. CARROLL:
- 11 Q So is your testimony then that you are
- 12 familiar with that document?
- 13 A I am very familiar with the URS report
- 14 that was prepared for Mirant, which appears to be
- 15 the source for the statements that are in this
- 16 report.
- 17 Q Are you familiar enough with that
- document that you could explain to us in general
- 19 terms what its purpose and intent is?
- 20 MS. MINOR: Okay. Mr. Carroll, is the
- 21 specific question whether or not Dr. Fetzer has
- 22 actually seen, previously seen a copy of the site
- 23 mitigation and implementation plan?
- MR. CARROLL: Well, let me try to be
- 25 clear.

- 1 BY MR. CARROLL:
- 2 Q I guess my bottom line question is did
- 3 you rely in any way on the site mitigation and
- 4 implementation plan in preparing your testimony
- 5 that you've presented in these proceedings?
- A No, I did not.
- 7 Q Okay, thank you. And the same question
- 8 with respect to a document, and again, it's a
- 9 long-titled document that I asked Ms. Bach about,
- 10 and if you recall it, you can cut me off at any
- 11 time in the title and tell me you are or are not
- familiar with it, but it's entitled Conceptual
- 13 Design Intake and Discharge Structures, Dredging
- 14 Plan, and Engineered Cap, Potrero Power Plant Unit
- 15 Seven Project. It's a document dated July 26th,
- 16 2001, and prepared by Mirant and submitted to the
- 17 Regional Water Quality Control Board.
- 18 A No, I am not, or no, I did not.
- 19 O Okav. And Ms. Bach hadn't reviewed
- 20 either of those documents either, right?
- 21 How is it that you can reach a
- 22 conclusion, as you did on page four of your
- 23 prepared testimony, that no one has addressed
- 24 whether or not the proposed construction will
- 25 impede or otherwise affect remediation when, in

fact, you haven't reviewed the documents in which
applicant addresses those very things?

A It's my contention, in looking at the data that has been gathered on the site, that the scope of the analytical sampling, the physical places that samples were taken to look for contamination, and then the types of testing that was done to examine that contamination in more detail were not sufficient, so that any subsequent assessment is based on very limited data.

And so if you're basing your assessment on very limited data, you cannot have looked at all of the possible contingencies.

Q I understand your testimony to be that the overall site has not been adequately characterized; is that a fair general summary of your conclusions?

A Yes.

Q Okay. But how, based on that opinion, without having reviewed any of the measures that applicant proposes to implement, can you conclude that what they're proposing is inadequate?

A Because the true occurrence and sources of the contamination and whether or not, how they occur in chronological or timely sequence hasn't

1 been defined. It's unknown whether or not this is

- what might be termed ancient history, a 120-year-
- 3 ago problem, 50-year-ago problem, whether it's a
- 4 current problem, whether there are ongoing issues,
- 5 none of those sorts of things have been examined.
- 6 Because the analytical focus has been so
- 7 limited that if you have old contamination and
- 8 it's stationary is not defined. If you have old
- 9 contamination and it's mobile is not defined. If
- 10 you have the chance of any new sources of
- 11 contamination due to changes in the site due to
- 12 construction or whatever activities may be going
- on are really undefined because the analytical
- 14 types of things that were looked at for the basis
- were not done.
- 16 If you don't know what the dynamics of
- 17 the site are and what the sources of the
- 18 contamination are, then you can't really get a
- 19 good picture of how to deal with it.
- 20 Q Isn't it possible that the proposals
- 21 made by the applicant, which include proposals for
- 22 additional sampling, would yield the information
- 23 necessary to reach a conclusion that the proposed
- 24 construction would not impede or otherwise affect
- 25 future remediation?

1 A The key to your question is the word

- 2 "possible." But there are also other
- 3 possibilities, and that's the concern of the City
- 4 and County of San Francisco, the Port of San
- 5 Francisco, that those other possibilities may also
- 6 arise. It may be that the overwhelming opinion or
- 7 at least a strong opinion may say it's likely that
- 8 those things that have already been done are good
- 9 enough, but the City and County of San Francisco,
- 10 the Port of San Francisco do not want to be in the
- 11 situation where sometime in the future it's found
- out that isn't true because the plans were
- 13 based on limited data.
- 14 Q Okay. But you're not familiar with the
- 15 additional data that the applicant has proposed to
- 16 collect in documents that we have just been
- 17 talking about.
- 18 A No, I am not.
- 19 Q Okay. Are you familiar with the
- 20 proposed location for the new intake structure?
- 21 A I have looked at the various maps that
- are in the reports and have seen where it is on
- those maps.
- 24 Q Familiar enough that you would be able
- 25 to identify on your Exhibit B the approximate

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- 2 A I would say generically I know it is
- 3 more to the lower right on the map, but I couldn't
- 4 pinpoint it exactly.
- 5 Q Okay. How familiar are you with the
- 6 proposed design of the intake structure?
- 7 A I have only had I guess generic
- 8 descriptions of it.
- 9 Q Okay. So you wouldn't be able to
- 10 describe its size or even the most general sorts
- of descriptors?
- 12 A No, that falls into civil engineering
- and I'm -- that's out of my field of expertise.
- 14 Q I mean even a hundred feet by 20 feet by
- 15 30 feet?
- 16 A I probably have seen some or heard some
- of the numbers in discussions or in some of the
- 18 reports, but I don't recollect what they are. It
- 19 really wasn't cogent to what I was looking for in
- 20 the material.
- 21 Q And what about the design of the
- 22 outfall? Your Exhibit B actually depicts an
- 23 outfall. As far as you know, is that an accurate
- 24 depiction of the proposed discharge?
- 25 A The Exhibit B is an illustration from

the URS report that was prepared for Mirant. It's

- 2 actually a slight modification, adding the colors
- 3 to the contours of figure 39 in that report, so
- I'm assuming that it's an accurate reproduction,
- 5 that we're using it based on the presumption that
- 6 URS did an accurate representation in the report
- 7 to Mirant.
- 8 Q But you wouldn't know whether this has
- 9 been superseded by a subsequent design?
- 10 A No, I don't.
- 11 Q All right. So is it fair to say that
- 12 what we are talking about here and the concerns
- 13 that you've expressed on behalf of the Port are
- 14 truly hypothetical? You are not particularly
- 15 familiar with the structures that Mirant is
- 16 proposing to construct or their precise location,
- or even sort of the grossest terms of their
- 18 design. You haven't reviewed any of the measures
- that the applicant has proposed to implement
- 20 during construction of the project to ensure that
- 21 they don't impede the ability for future
- 22 remediation.
- So your concerns aren't based on
- 24 anything real, with respect to the project as
- 25 proposed or the measures that Mirant plans to

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1 implement, they are based on hypothetical
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- 2 scenarios that might occur.
- 3 MS. MINOR: I'm going to object. I'm
- 4 not sure that there is a question there, but
- 5 certainly when Dr. Fetzer was very clear as to the
- 6 purpose of his testimony, and he can certainly
- 7 restate the purpose of his testimony if that would
- 8 help clarify things for Mr. Carroll, but I'm going
- 9 to object to what I think was a speech and not a
- 10 question.
- 11 HEARING OFFICER VALKOSKY: Okay. I'll
- 12 sustain the objection.
- Mr. Carroll, why don't you rephrase it
- into a couple of questions.
- 15 MR. CARROLL: I think I've probably
- 16 covered the subject in my previous questions.
- 17 HEARING OFFICER VALKOSKY: Okay.
- 18 MR. CARROLL: But I would like --
- 19 BY MR. CARROLL:
- 20 Q Taking Ms. Minor's lead, why don't you,
- 21 for my benefit, explain to me the purpose of the
- 22 analysis that was undertaken.
- 23 A The analysis was, fundamentally was to
- look at the various studies that had been done on
- 25 site, and ascertain whether in my opinion the

scope and extent of the contamination onshore and its potential impact to the properties of the Port of San Francisco had been addressed.

So I looked at the pattern of sampling, the types of sampling that had been done, the samples that were excluded explicitly in the various reports because there was a pattern there, and any samples that showed a sheen, that showed tar were excluded, not only by -- well, by all three consultants, they used those kinds of criteria.

And in my experience, many years of working with petroleum and petroleum-rated products, I've observed that a sheen on water or tar is an indication that there is hydrocarbon contamination. And since the levels of contamination that are being talked about are parts per million, things of that sort, then excluding ones with visible and obvious sheens is excluding numbers that are very high.

So to the best of my ability, in looking at the analytical data, my conclusion is that the scope and extent of the contamination, what the dynamics are, what the causes of the contamination are has not been assessed.

1 As far as hypothetical, no, I haven't

- 2 looked at the outfall for Unit Seven, but
- 3 hypothetically, it is not the case in Unit Three.
- 4 There is a hot spot, a very high level of
- 5 benzoapyrene, and all the testimony that's been
- 6 given so far there has been no indication that
- 7 that cannot recur.
- 8 Q Well, let me ask you a question about
- 9 that. If the outfall for Unit Seven was well
- 10 outside the area affected by the contamination,
- 11 would that change your concerns about recurrence?
- 12 A If it were outside the area of the
- 13 contamination, but the area of the contamination
- hasn't been defined. So that's sort of a
- 15 Catch-22. I don't know what that means, in terms
- of changes in the design or where that would be.
- 17 Q Well, let's look at your Exhibit B. If
- 18 we look at the scale, it looks like the outer
- 19 perimeter of the green-shaded area is probably
- about 600 feet.
- 21 A Right. Well, these are the surface
- 22 contamination areas, and what you really need to
- do in the case of some of the scenarios,
- 24 particularly the scoring one, is looking at core
- 25 samples as well. And the number of deep core

samples offshore was limited, and so the extent of that deep contamination isn't known.

- Q Okay. Well, let me tell you, and let me
  ask you to accept as a fact that the outfall for
  Unit Seven would be 900 feet offshore.
- 6 A Right.

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- Q And also assume that it would be
  designed to prevent any scouring. Under those
  circumstances, would your earlier recommendation
  about having to monitor what's happening at the
  outfall change?
  - A No, in that that takes care of the scouring scenario, but it doesn't take care of the situation in which -- that hasn't been, because of the limited monitoring, the idea that there is a permeated area on the shoreline because of the excavation that went on for Unit Three.

18 That scenario is also possible, that if 19 you -- because there wasn't enough sampling done to really show what the extent of the 20 21 contamination is and where it's coming from, there is the possibility, and if you look at the 22 23 argument that Geomatrix used in theirs 24 particularly, that if you have an impermeable 25 barrier all along the shoreline of the site that

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- 2 offshore, well, any kind of construction is going
- 3 to cut through that layer and create a penetration
- 4 or permeable area that wasn't there before.
- 5 And if you say that that's a
- 6 hypothetical possibility, then you would end up
- 7 with the same kind of distribution here. You
- 8 would end up with a high level of PAH coming from
- 9 somewhere onshore. It may not be due to the
- 10 discharge itself, it may be due to the
- 11 construction of those materials making it so that
- 12 the material onshore can now get offshore.
- 13 And that's something that further study
- 14 needs to be done because there are so many
- possibilities that are undefined.
- MR. CARROLL: Thank you. I have no
- 17 further questions.
- 18 MR. WESTERFIELD: Dr. Fetzer, Bill
- 19 Westerfield, I'm with staff counsel. I just have
- 20 a few questions, I hope.
- 21 CROSS-EXAMINATION
- 22 BY MR. WESTERFIELD:
- 23 Q Are you familiar with the term "Bay
- 24 mud," as it applies to the area around the shore
- of San Francisco Bay?

1 A I've seen it in some of the reports, but
2 I'm not a sediment chemist or a geologist of that
3 sort, so I'm not scientifically versed in what

- 4 that phrase might mean.
- 5 Q Have you investigated the possibility 6 that Bay mud may underlie the Potrero site, 7 underneath the asphalt?
- 8 A I haven't really looked at that. I know 9 in looking through the reports they have
- descriptions of the underlying site geology. And
  I think that some areas near the shore are fill,
- 12 and so they may be what would come under the
- description of Bay mud.
- Q Okay. Are you aware of the general
  permeability or porosity of Bay mud as it applies
  to the shoreline of San Francisco Bay?
- 17 A No, I'm not. I'm familiar from working
  18 with other projects and other scientific tasks of
  19 the permeability of various types of harbor
  20 sediments.
- Q Well, out of curiosity, what is that?
- 22 A It actually -- It can be very permeable,
- 23 because it's essentially a sludge of soil. It's
- 24 sediment kinds of materials and water. It's a
- 25 slurry in some instances, so it's quite permeable.

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1 Q But you have no idea of the permeability
2 of Bay mud.
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- 3 A No, I don't. And as far as, you know,
- 4 permeability in terms of transport of a particular
- 5 amount of a material over a particular time, I
- 6 don't have any actual scientific data or knowledge
- 7 of that.
- 8 Q Okay, and you don't know whether it lies
- 9 underneath the Potrero facility. So then you
- 10 don't know whether it might overlay any historical
- 11 PAH contamination underneath the site, do you?
- 12 A No, I don't.
- 13 Q Okay. And I think you testified that
- some PAHs, particularly benzoapyrene, is insoluble
- or fairly insoluble, correct?
- 16 A No, it has a low solubility.
- 17 Q Fair enough.
- 18 A Yeah.
- 19 Q And that is one of the more carcinogenic
- of the PAHs, correct?
- 21 A Yes, it is.
- 22 Q Okay. What are some, just give me maybe
- 23 a couple of the other PAHs that you would
- 24 characterize as being of higher risk because of
- 25 their carcinogenicity?

1 MS	. MIN	IOR: Hi	laher	risk	than	
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- 2 MR. WESTERFIELD: Higher risk than other
- 3 PAHs.
- 4 THE WITNESS: Actually, even on the list
- of 16, benzoapyrene isn't the most mutagenic.
- 6 Indenopyrene and benzanthracene are. If you go
- 7 off of the list, which is among the 200 other PAHs
- 8 that are in that same range of two to six rings,
- 9 cyclopenta-c-d-pyrene is many times more
- 10 carcinogenic, dibenz-a-l-pyrene is somewhere
- 11 around 250 times more carcinogenic.
- 12 BY MR. WESTERFIELD:
- 13 Q That's good enough. And do those have
- 14 high or low solubility?
- 15 A In the terms of solubility, they're more
- or less than benzoapyrene, but I need to clarify
- 17 that in terms of solubility they're low, meaning
- 18 very little of them goes into water. But you have
- 19 to remember that only one part per million is
- 20 human health factor. And the solubilities for
- 21 benzoapyrene are higher than that.
- 22 Q Okay. So assuming that solubility, and
- let's say assuming that Bay mud is a relatively
- 24 impermeable layer that may overlie that
- 25 contamination, would that have a tendency to

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1 essentially cap the PAHs in place and prevent
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- 2 their migration into the Bay?
- 3 A If the Bay mud is impermeable, just by
- 4 definition if it's impermeable then it would mean
- 5 there would be no penetration, no passage through
- 6 there. I'm not sure that's a good premise, to use
- 7 "impermeable" as the defining word for Bay mud,
- 8 not knowing what the permeability is.
- 9 Q Well, I think you've testified to that.
- 10 So, but with those assumptions?
- 11 A Well, if you're going to assume that you
- 12 have some impermeable layer, then by definition
- 13 you're not going to have movement in that
- 14 direction.
- 15 Q Okay. And have you -- are you aware of
- 16 the, I guess the process ongoing with the Water
- 17 Board between PG&E and the Regional Water Quality
- 18 Control Board about the remediation of
- 19 contamination at the site?
- 20 A I was not before the testimony today.
- 21 Q So I guess that means you have not
- 22 discussed any of your concerns with the Water
- 23 Board.
- A No, I have not.
- 25 Q Nor have you attempted to make any

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1 suggestions to the Water Board that they
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- 2 incorporate your concerns into their process and
- 3 take any steps to alleviate your concerns as part
- 4 of their process.
- 5 A No, I have not.
- 6 Q As far as you're aware, has the City
- 7 done that?
- 8 A I am not aware that they have.
- 9 Q Have you voiced any of your concerns
- 10 with DTSE?
- 11 A I have not.
- 12 Q Are you aware if the City has voiced any
- of your concerns to DTSE?
- 14 A I don't think I'd be privy to that
- anyway, but I am not.
- MR. WESTERFIELD: That's all I have.
- 17 COMMISSIONER PERNELL: No more
- 18 questions?
- MR. WESTERFIELD: No more questions.
- 20 HEARING OFFICER VALKOSKY: Mr. Rostov?
- 21 MR. ROSTOV: I just have a very few.
- 22 CROSS-EXAMINATION
- 23 BY MR. ROSTOV:
- 24 Q This is more of a curiosity question,
- but when you were talking about petroleum forensic

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1\, \, labs, is one of the methods that would be used at
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- 2 those labs chromatography to determine --
- 3 A Oh, they would all be based on some type
- 4 of chromatographic separation.
- 5 Q Okay, and I was just looking through
- 6 your list of articles. You have dozens of
- 7 articles on that topic; is that correct?
- 8 A Yes, I do.
- 9 Q Okay. And then you're familiar with the
- 10 final offshore sediment characterization report
- dated May 18th, 2001 prepared by URS?
- 12 A Yes, I am.
- 13 Q And according to the first line of the
- 14 executive summary, they get their sampling in
- 15 January 2001?
- 16 A Yes, that's what it states.
- 17 Q Okay. At that time, when they designed
- their sampling program, could they have designed a
- 19 program, a sampling regime that would have
- 20 addressed the concerns that you're raising today?
- 21 A Yes.
- MR. ROSTOV: No more questions.
- 23 COMMISSIONER PERNELL: I missed that
- one. Would you restate that? He answered yes.
- 25 BY MR. ROSTOV:

1	Q I essentially asked him, and I'll ask
2	him again, at that time in January 2001, when URS
3	did the sampling, could they have designed a
4	sampling regime or a program where they would have
5	addressed the issues raised by Dr. Fetzer today?
6	A Yeah, I can actually elaborate. As I
7	said before in some of my scientific activities on
8	the work that's been done on harbor sediments that
9	did that kind of fingerprinting, and there was
10	actually a study that was ongoing, the National
11	Institutes for Standards and Technology, some of
12	the environmental agencies for the federal
13	government and for the state of Maryland did some
14	in Baltimore Harbor, specifically to do that sort
15	of thing.
16	COMMISSIONER PERNELL: I guess my
17	misunderstanding, did you say could they or did
18	they?
19	MR. ROSTOV: I said could they
20	COMMISSIONER PERNELL: Could they.
21	MR. ROSTOV: have done a study that
22	would have addressed his concerns.
23	COMMISSIONER PERNELL: Okay.
24	MR. ROSTOV: And he answered
25	COMMISSIONER PERNELL: And they could

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	have

- 2 MR. ROSTOV: Right, in January 2001.
- 3 COMMISSIONER PERNELL: Right.
- 4 HEARING OFFICER VALKOSKY: Is that it,
- 5 Mr. Rostov?
- 6 MR. ROSTOV: Yes, that's it.
- 7 HEARING OFFICER VALKOSKY: Mr. Ramo?
- 8 MR. RAMO: A few questions.
- 9 CROSS-EXAMINATION
- 10 BY MR. RAMO:
- 11 Q So, Dr. Fetzer, following up on this
- 12 fingerprinting idea, the number of PAHs that they
- 13 tested for were not enough to allow the kind of
- 14 fingerprinting you're referring to as the source?
- 15 A Yes. The 16 EPA PAHs are -- the list
- was designed for a totally different purpose.
- 17 Q Now, in your testimony at page two, and
- 18 I'm looking at response four to question four --
- 19 Do you have that before you?
- 20 A Yes, I do.
- 22 preliminary question to make sure we're on the
- 23 same base here -- you indicate that "PAHs are
- found in all petroleum-based mixtures, including
- 25 crude oils, refined fuels, fuel combustion

1 products, and lubricating oils"; is that correct?

- 2 A Yes, it is.
- 3 Q How exclusive a marker is benzoapyrene?
- A Benzoapyrene in itself? Not very, as
- far as source. It's ubiquitous, and the key, even
- for the 16 is the relative concentrations of those
- 7 16 to each other, differ depending on source. But
- 8 because there's such a wide number of sources, you
- 9 really need to look at more than just those 16.
- 10 Q Is benzoapyrene found in the combustion
- 11 products of natural gas?
- 12 A At trace levels, yes.
- 13 Q Is it found in oil distillate, like
- 14 kerosene?
- 15 A At very trace levels, yes.
- 16 Q When you were going through the various
- 17 possible scenarios of sources, I believe one you
- 18 mentioned was, and just correct me if I have this
- 19 wrong, ring washing, PAHs from the air into the
- 20 Bay?
- 21 A Well, one of the sort of almost
- 22 ubiquitous sources of PAHs is PAHs occur in the
- 23 combustion of diesel and gasoline engines, and
- 24 some of that gets suspended in particulate matter,
- and then when you have rainfall, that will be

carried by the rain and would enter the bay that
way. So that is one source of PAHs.

- Q If rainfall was washing combustion products coming out of the emissions from Unit Three, would the PAHs fall out quickly for the stack or would they be dispersed? As a sediment chemist, can you answer that question?
- 8 A The PAHs are generally contained in very
  9 fine particulate matter, which would be carried
  10 away and dispersed.
  - Q Okay, and I guess I was focusing and trying to think in terms of if it was raining in San Francisco and the products are coming out of the stack, would they tend to be washed down as particulates near their discharge point, or do you know?
  - A It's likely that they would be, but the levels of PAH in combustion gases of that sort are extremely low. So it would not be what I would term significant on the order of significance like what we've seen the soil and sediment samples on site.
- Q Okay. Mr. Smith, the advisor to one of the Commissioners on the siting committee, asked you about another scenario which I'll call the

1 suck-and-discharge scenario. And I gather the

- 2 cause of the question was the interesting
- 3 coincidence in the fact that the hottest spot of
- 4 all is near the intake, and the next hottest spot
- 5 is near the discharge.
- Do you recall him asking you about that?
- 7 A I do.
- 8 Q And I gather, while you thought it was
- 9 possible, you didn't think it was likely because
- 10 you felt that PAHs might precipitate out before
- 11 getting to the discharge point? Did I understand
- 12 that correctly?
- 13 A Well, the mechanism for something like
- 14 that to occur requires the amount of PAH that's in
- 15 the water or carried by the water and going in to
- 16 then fall out in a specific spot with the outfall,
- 17 which would have to have some very specific
- 18 dynamics. Because if it's prevalent on the intake
- 19 to the point where it's going to be soluble or
- 20 carried well enough to be sucked into the plant,
- 21 then it's got to be something drastically
- different on the other end, or it wouldn't fall
- 23 out as readily.
- 24 And so what you have to say is, is there
- 25 some great drastic difference between the

- dynamics, the water, whatever in those two areas,
- and my opinion is, it's not likely. The water is
- 3 basically the same in those two spots as far as
- 4 the levels of salinity or PAH or other factors
- 5 that may affect solubility.
- 6 Q Now, what you thought is more likely is
- 7 the actual construction of Unit Three during that
- 8 period of time might have penetrated a
- 9 semipenetrable barrier, whether Bay mud or
- something else; is that correct?
- 11 A That seems plausible, if you accept the
- idea that the geology and there may be these
- impermeable layers. If you go in and do
- 14 construction that cuts into those impermeable
- 15 layers, you no longer have the integrity that you
- 16 had before you did. And in order to be an
- impermeable barrier, it can't have holes in it.
- 18 If you go and make holes, it's not impermeable
- 19 anymore. And so you may see a hot spot coming
- through those holes.
- 21 Q And I gather you were not, at least in
- 22 terms of the testimony, you were not persuaded, at
- 23 least by Geomatrix regarding their analysis of
- 24 DNAPL being caught in some trough behind low-
- 25 permeability Bay mud; is that correct?

- 1 A That's correct.
- 2 Q And that's based on the sampling that
- 3 showed such material might be, the benzoapyrene at
- 4 least might be into the bay.
- 5 A Well, the Geomatrix idea to me was
- 6 mainly supposition, because they didn't sample
- 7 beyond the barrier to see if they were right. And
- 8 when URS did it in the few spots in their study,
- 9 they did find high levels, which shows that either
- 10 Geomatrix was wrong or there's some other
- 11 mechanism that's creating very high levels of
- 12 PAHs.
- 13 Q There were questions I believe by
- 14 Commissioner Pernell about short of doing
- 15 additional investigation whether there were
- 16 techniques that might avoid the problems,
- 17 notwithstanding anything you might find in later
- 18 data sampling, and I notice that one of the
- 19 consultants talked about a slurry wall as a
- 20 recommendation I believe in -- well, I'll let you
- 21 characterize who might have done it.
- 22 Is that a technique that might avoid the
- 23 problem of contamination moving from onshore to
- 24 offshore?
- 25 A That was in the Fluor Daniel report. My

1 understanding, not being a civil engineer and the

- 2 background I did after looking at that and then
- 3 the description that was in the report, yes, it
- 4 was a remediation measure that they proposed to
- 5 ensure containment of the hydrocarbon material
- 6 onshore.
- 7 So my supposition is that it must be a
- 8 valid approach if they were willing to propose
- 9 that to PG&E.
- 10 Q So I gather, in conclusion, your
- 11 sampling recommendations are, one, define the
- 12 vertical and horizontal extent of contamination;
- is that correct?
- 14 A Vertical, horizontal, and, you know,
- 15 essentially three-dimensional, because you need to
- define issues of dynamics as well. We don't know
- 17 whether this is a static system or a dynamic
- 18 system as far as where the PAHs would occur, if
- there is transport from one place to another.
- Those are undefined and there are a lot of
- 21 suppositions out there, but nothing that's really
- 22 been proven.
- 23 Q So to get at those dynamics, would
- 24 you -- I gather one of your suggestions is to do
- 25 the more comprehensive fingerprinting testing to

1 see if a source, at least a category of source can

- 3 A That's correct, because some of the
- 4 suppositions about where the occurrences of
- offshore PAHs are, are just that, they're

be identified; is that correct?

- 6 suppositions. You know, the ships spilling
- 7 creosote from piers, things of that sort, but they
- 8 should be identifiable.

- 9 Q And would you also recommend additional
- 10 shoreline monitoring to determine if there are any
- 11 groundwater paths into the bay?
- 12 A Yes, I would.
- 13 Q And to the degree that there are various
- 14 theories about infiltration onshore of the Unit
- 15 Three discharge system or the suck-discharge
- scenario, would you recommend additional sampling
- and testing within the discharge system?
- 18 A In the region of the discharge system?
- 19 Yes. Yes, I would.
- Q Okay, thank you.
- 21 MR. RAMO: I have no more questions.
- 22 HEARING OFFICER VALKOSKY: Professor, to
- your knowledge, could the Port require some of the
- 24 monitoring and other -- and testing that you're
- describing as a condition for granting a land use

1	entitlement	to	the	applicant?

- THE WITNESS: I don't know. That's not
- 3 my area of expertise at all. I think that would
- 4 be something for the Commission to address to the
- 5 appropriate people at the Port of San Francisco.
- 6 HEARING OFFICER VALKOSKY: Okay, thank
- 7 you.
- 8 Any redirect?
- 9 MS. MINOR: Just a few questions.
- 10 HEARING OFFICER VALKOSKY: Okay.
- 11 REDIRECT EXAMINATION
- 12 BY MS. MINOR:
- 13 Q Dr. Fetzer, you were retained by which
- 14 department?
- 15 A The Port of San Francisco.
- 16 Q The Port of San Francisco. Did the Port
- 17 provide you with a copy of the site mitigation and
- implementation plan, which is attached as -- which
- is Appendix D to the application for
- 20 certification?
- 21 A No, they did not.
- Q Okay. Are you aware of ongoing
- 23 discussions between PG&E and the Regional Board to
- finalize a remedial action plan?
- 25 A I was not before the testimony today.

1 Q Have you seen a remedial action plan for 2 the Potrero site?

- 3 A I have not.
- 4 Q Were you retained by the Port to advise
- 5 it on aquatic biology issues?
- A No, I was not.
- 7 Q Were you retained by the Port to advise
- 8 it on the design of the intake and outtake
- 9 structure for the proposed Unit Seven?
- 10 A No, I was not.
- 11 Q Okay. Can you -- If you can recall, the
- documents that were provided to you, can you
- provide us with a list, if you recall the
- documents that were provided to you by the Port?
- 15 A I received copies of the Fluor Daniel
- 16 report that was prepared for PG&E, of the
- 17 Geomatrix report that was prepared for PG&E, the
- 18 URS report that was prepared for Mirant.
- 19 Q Now, there are several URS reports;
- 20 specifically which one?
- 21 A This is the final report that is
- 22 appended to my testimony. It is the one, Final
- 23 Offshore Sediment Characterization Report, Potrero
- Power Plant, May 18th, 2001. And I was supplied
- 25 with the CEC staff report.

1 Q Okay. Any other documents, as far as 2 you can recall?

- 3 A None that I can recall.
- 4 Q Okay. And would you again, please, just
- 5 clarify quickly the purposes of your testimony
- 6 today?
- 7 A The purposes of my testimony were to
- 8 voice the concerns of the City and County of San
- 9 Francisco and the Port of San Francisco that the
- 10 studies that the studies that have been done to
- 11 date have not been comprehensive enough to assess
- 12 the scope of the contamination; specifically in
- issues like the dynamics of the sources, and that
- 14 needs to be done prior to any decisions being made
- that may subsequently affect remediation.
- MS. MINOR: No further questions, thank
- 17 you.
- 18 HEARING OFFICER VALKOSKY: Just one
- 19 point of clarification, Dr. Fetzer. I take it you
- 20 clarify that last statement to characterize the
- 21 studies that have been done to date as those
- 22 studies which the Port provided you.
- THE WITNESS: Right.
- 24 HEARING OFFICER VALKOSKY: Thank you.
- 25 Any recross?

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1 MR. CARROLL: No, thank you.
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- 2 MR. WESTERFIELD: No, thanks.
- MR. ROSTOV: No.
- 4 MR. RAMO: No.
- 5 HEARING OFFICER VALKOSKY: Anything else
- for Dr. Fetzer?
- 7 Okay. With that, the committee would
- 8 like to thank and excuse the witness.
- 9 COMMISSIONER PERNELL: Thank you,
- 10 Doctor.
- 11 (The witness was excused.)
- 12 HEARING OFFICER VALKOSKY: Do you have
- any exhibits you would like to move, Ms. Minor?
- 14 MS. MINOR: Yes, please. I would like
- 15 to move into the record Exhibit 43, which is the
- 16 prepared testimonies and resumes of Carol Bach and
- John Fetzer regarding waste management.
- 18 HEARING OFFICER VALKOSKY: Is there
- 19 objection, Mr. Carroll?
- 20 MR. CARROLL: No objection, as long as
- 21 the record is clear, and I actually think it is,
- 22 but I'll restate it anyway, that Exhibit B to
- Dr. Fetzer's testimony appears on its face to be a
- 24 URS-produced Mirant document, and I just want the
- 25 record to be clear that it's been modified in

1	certain respects, but I don't have any objection
2	to it being entered.
3	HEARING OFFICER VALKOSKY: Okay. Any
4	objection?
5	MR. WESTERFIELD: No objection.
6	HEARING OFFICER VALKOSKY: With no
7	objection, Exhibit 43 is admitted.
8	Is there any public comment on the topic
9	of waste management?
10	Seeing none, we'll close the record on
11	this topic.
12	Okay. At this point there is no public
13	comment. We'd like to take a brief five-minute or
14	so recess and we will reconvene with the
15	conference portion, the last portion of today's
16	events.
17	(Thereupon, the hearing was
18	adjourned at 5:30 p.m.)
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# CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission public hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said matter.

IN WITNESS WHEREOF, I have hereunto set my hand this 7th day of July, 2002.

## BEFORE THE

## CALIFORNIA ENERGY RESOURCES CONSERVATION

#### AND DEVELOPMENT COMMISSION

COMMITTEE CONFERENCE

505 VAN NESS

SAN FRANCISCO, CALIFORNIA

WEDNESDAY, JULY 24, 2002 5:45 p.m.

Reported by:
Peter Petty
Contract No. 170-01-001

#### COMMITTEE MEMBERS PRESENT

Robert Pernell, Commissioner, Presiding Member

HEARING OFFICER AND ADVISOR PRESENT

Stanley W. Valkosky, Hearing Officer

Michael Smith, Advisor to Commissioner Keese

STAFF AND CONSULTANTS PRESENT

William W. Westerfield, III, Staff Counsel

Mark Pryor, Project Manager

Kevin Kennedy

APPLICANT

Michael J. Carroll, Attorney Latham & Watkins

Mark Harrer Mirant Corporation

INTERVENORS AND CONSULTANTS

Jacqueline Minor, Deputy City Attorney City and County of San Francisco

William B. Rostov, Staff Attorney Communities for a Better Environment

Alan Ramo Our Children's Earth Foundation & Southeast Alliance for Environmental Justice

Michael McCormick Gruneich Resource Advocates

1	PROCEEDINGS
2	5:45 p.m
3	COMMISSIONER PERNELL: Mr. Valkosky.
4	HEARING OFFICER VALKOSKY: Okay, thank
5	you. At this time we've had a representative of
6	another one of the intervenors join us.
7	If you could identify yourself for the
8	record, please.
9	MR. McCORMICK: My name is Michael
10	McCormick, representing the Neighboring Potrero
11	Owners Coalition.
12	COMMISSIONER PERNELL: Is that
13	residential owners or industrial owners?
14	MR. McCORMICK: It's not industrial,
15	it's there are some small retail, there are
16	some manufacturing, and then there are some
17	shipping.
18	COMMISSIONER PERNELL: Small business
19	owners?
20	MR. McCORMICK: Yes.
21	HEARING OFFICER VALKOSKY: Okay. So
22	commercial owners.
23	MR. McCORMICK: Right.
24	HEARING OFFICER VALKOSKY: Thank you.
25	As previously noticed, the committee

1	indicated we would conduct this conference
2	following the conclusion of the evidentiary
3	hearings. There are basically three purposes to
4	this conference. We want to have the parties
5	update us to the best extent possible on the
6	status of any outstanding information, determine
7	any refined estimates for the time required for
8	future hearings, and in that regard, we would be
9	interested in any corrections to the time
10	estimates, or the desire to present direct or
11	cross-examination as reflected on the handout
12	which you all have had for about a week and a
13	half. And finally, hear the opinions of the
14	parties on which topics each believes should be
15	scheduled next, and discuss any relevant concerns
16	So with those three purposes in mind,
17	and I'd like to stress that this is a limited
18	conference, let's proceed. I'd prefer to go on a
19	party-by-party basis, and so to the extent
20	possible, please refer to the outline mentioned.
21	Okay. Starting with Mr. Carroll, now,
22	there is some information you may have that I'm
23	sure everyone is interested in. I note that on
24	July 11th you filed your request for an amended
25	final determination of compliance with the

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2	MR.	CARROLL:	That.	is	correct.
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3 HEARING OFFICER VALKOSKY: Do you have
4 any knowledge of the procedure that the district

is going to follow, and by that I mean are they

6 going to have to revise just the FDOC, reissue of

PDOC or what is the status?

8 MR. CARROLL: I do not know

9 specifically. I have a meeting set for tomorrow

10 morning with Brian Bunger, who is the acting

district council for Bay Area to discuss exactly

12 that.

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13 HEARING OFFICER VALKOSKY: Okay, and I

suppose that would encompass the time required by

15 the district?

MR. CARROLL: Yes. I didn't get a

17 general indication from Mr. Bunker that the Air

18 District did not see any issues -- in fact,

19 they're supportive of the amendment -- but that

was the extent of the response that we've gotten

21 back. But tomorrow I expect to get a detailed

response, including a time line for any actions

that they think they need to take.

24 HEARING OFFICER VALKOSKY: Okay. And

when would you inform the committee and the other

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- 2 MR. CARROLL: Why don't we provide a
- 3 report within a week of tomorrow's meeting?
- 4 HEARING OFFICER VALKOSKY: That would be
- 5 fine.
- 6 MR. CARROLL: Okay.
- 7 HEARING OFFICER VALKOSKY: Okay. I note
- 8 for the record the switchyard amendment has been
- 9 filed on July 16th to your knowledge; is that a
- 10 complete amendment?
- MR. CARROLL: Yes, it is, and that's
- 12 correct, it was filed on July 16th. When I say
- it's complete, I guess -- from our perspective,
- it's complete. We have not heard any -- We
- haven't gotten any response from the staff.
- 16 HEARING OFFICER VALKOSKY: Right.
- 17 You've not heard from staff, and under a previous
- 18 ruling of the committee, any parties would have a
- 19 15-day period in which to request additional data
- 20 and you would have 15 days to respond. So as of
- 21 today you have not received additional data
- requests or anything?
- MR. CARROLL: We have not.
- MS. MINOR: That was 15 days from
- 25 receipt?

1	HEARING OFFICER VALKOSKY: No, 15 days
2	from filing.
3	MS. MINOR: Okay.
4	HEARING OFFICER VALKOSKY: So basically
5	that comes out to the end of the month.
6	MR. CARROLL: Well, let me be clear, we
7	did receive a data request from the Energy
8	Commission staff after the last hearings, but we
9	responded, or at least we thought we responded to
10	all of that in the filing itself. So when I say
11	we haven't received any further data requests, I
12	mean subsequent to the filing of the amendment.
13	HEARING OFFICER VALKOSKY: Yes. When I
14	referred to data requests, I meant requests that
15	you got after the filing.
16	MR. CARROLL: Okay. No, we have not.
17	HEARING OFFICER VALKOSKY: Okay. The
18	big question on everyone's mind, any information
19	on the status of the opinion from the National

21 MR. CARROLL: Yes. The EPA did

Marine Fishery Service?

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initiate, formally initiate the Section Seven

consultation with National Marine Fishery Service

under the Endangered Species Act by letter dated

25 July 16th. I just got a copy of the letter today.

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1 We will docket it.
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- 2 I also have for the parties a schedule
- 3 that we've put together based on the July 16th
- 4 date as far as how we would anticipate or hope
- 5 things would proceed from here on out.
- 6 HEARING OFFICER VALKOSKY: Okay. We can
- 7 certainly all read the letter. Is there any
- 8 additional information you have other than that
- 9 which is contained on the handout?
- MR. CARROLL: No, there isn't.
- 11 HEARING OFFICER VALKOSKY: Okay.
- 12 MR. CARROLL: As I said, we will docket
- 13 the July 16th letter and serve that on all the
- parties, and we'll do that this week.
- 15 MR. WESTERFIELD: Mike, can I ask you a
- 16 question about timing?
- MR. CARROLL: Yes.
- MR. WESTERFIELD: Under October 21, you
- mention the 90th, talk about 90 days, and then
- 20 NMFS must request from EPA an additional 60 days.
- 21 It's 60 days not 45? It's my recollection it's
- 45, but I could easily be wrong.
- MR. CARROLL: Well, I would only say
- 24 that I'm not an expert on the timing, but the
- 25 person that wrote this memo is. So I am pretty

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sure that she is correct, but I will confirm that
and if it's not correct I'll let everybody know.
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- 3 MR. WESTERFIELD: Okay. And then the
  4 other aspect of that is if NMFS were to request an
  5 extension from EPA, is it something that EPA can
  6 simply grant in their discretion, or is it
  7 something that you need to -- they need to give
  8 you notice of and give you an opportunity to
  9 comment on, or do you get to voice an opinion on
  - MR. CARROLL: Yes. We do get to voice an opinion on it, and in theory they're not supposed to grant it unless we concur, but as a practical matter, if we don't concur, then they issue a biological opinion that we are not happy with. So it's one of those rights that seldom get exercised.
- 18 MR. WESTERFIELD: Okay, all right.

whether an extension is needed?

- 19 So I guess --
- 20 HEARING OFFICER VALKOSKY: Okay. I'm
- sorry, Mr. Westerfield, did you have another
- 22 question?

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- MR. WESTERFIELD: I guess just the point
- is, it sounds like it's something that could
- 25 easily be extended by NMFS should they choose to

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2	MR. CARROLL: Yeah. I think the point
3	is, as a practical matter, if they requested an
4	extension, our position would probably be to grant
5	it to them because that would mean that they
6	needed additional time to complete the biological
7	opinion in a successful fashion.
8	What I will say, however, is that we did
9	meet with NMFS and obtained a commitment from the

meet with NMFS and obtained a commitment from the Western Regional Director that they would not seek an extension in this case. I would not say that that is absolutely ironclad, but it was a commitment from a very senior person at the agency that they would endeavor to complete this within the 90-day period without seeking an extension.

HEARING OFFICER VALKOSKY: Okay. Any

further questions on the NMFS? Mr. Rostov?

MR. ROSTOV: There's also an issue of

the essential fish habitat, and I was wondering if

there was an update on that. Is that on the same

or a similar time line?

MR. CARROLL: The EFH is, first of all, not a mandatory consultation, and, second of all, much shorter in nature than ESA. So our assumption has been all along that the EFH

1	consultation would occur within the time line of
2	the ESA consultation, and nothing has caused us to
3	doubt that assumption and we haven't talked with
4	the agencies about the EFH consultation as well.
5	So yes, we would expect the EFH
6	consultation to happen, and to happen within the
7	time frame that you see here for ESA.
8	HEARING OFFICER VALKOSKY: Anything
9	further from any other parties on this?
10	Turning your attention to the outline,
11	Mr. Carroll, and I would note that there are two
12	topics missing from that. We've gotten a
13	continuation of cultural resources and haz mat on
14	certain limited issues. With those additions, are
15	there any major corrections you'd like to make to
16	either of the witnesses you propose, time for
17	cross-examination, the estimated time?
18	MR. CARROLL: There is nothing in
19	particular that I am aware of now. I suspect that
20	there will be some changes, but nothing that I'm

HEARING OFFICER VALKOSKY: Okay. Yes, I understand, this is just for future scheduling purposes.

What about the topics which are --

aware of right now.

1	MR. RAMO: I'm sorry, Mr. Valkosky, were
2	you asking all of us or just Mr. Carroll?
3	HEARING OFFICER VALKOSKY: No, I'm just
4	asking Mr. Carroll. I'll go on a party-by-party
5	basis.
6	How about the order of the topics for
7	future hearings?
8	MR. CARROLL: What I would say is that
9	our recommendation would be to continue as we
10	have, taking topics that are least likely to be
11	affected in a significant way by the choice of
12	cooling systems.
13	HEARING OFFICER VALKOSKY: I agree, and
14	what I would like is an identification
15	MR. CARROLL: Which ones those are?
16	HEARING OFFICER VALKOSKY: Yes.
17	MR. CARROLL: Okay. Number four, power
18	plant reliability, and in this list, I don't want
19	to imply that these topics would not be affected
20	at all by a change in the cooling system, but I
21	think the I'm sort of picking out those where I
22	think the impacts would be the least.
23	Power plant reliability, noise, water
24	and soils, land use, air quality, public health,
2.5	socioeconomic resources, and local system effects.

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with issues at the Air District on that.

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HEARING OFFICER VALKOSKY: I think you

can assume that that would be set aside while that

was resolved.

7 MR. CARROLL: But I think any of those,
8 all of those subjects would fall into the next
9 category of subjects that I think could be picked
10 up and handled, and would not be substantially
11 affected by changes in the cooling system.

HEARING OFFICER VALKOSKY: Okay, and then conversely, the topics you did not identify are the ones which, in your estimation, would be most likely affected by the choice in cooling system; is that fair?

MR. CARROLL: Yes, and one other that I didn't mention was power plant efficiency. I think that would fall into the category as well.

HEARING OFFICER VALKOSKY: Okay. I assume you would assume the three continuation topics in there too?

MR. CARROLL: Yes.

24 HEARING OFFICER VALKOSKY: Okay. All 25 right. Do you have anything else you'd like to

1	add?

- 2 MR. CARROLL: No, thank you.
- 3 HEARING OFFICER VALKOSKY:
- 4 Mr. Westerfield, before we begin, I realize it's
- 5 kind of an unanswered question right now, but do
- 6 you have any idea on the time staff will require
- 7 to review the Air District filing?
- 8 MR. WESTERFIELD: The Air District
- 9 filing?
- 10 HEARING OFFICER VALKOSKY: The
- 11 applicant's amendment to the Air District, yes.
- 12 MR. WESTERFIELD: Well, I mean, we have
- 13 until approximately the end of the month in order
- to ask for any additional information, so I'm
- assuming that they're going to need to take a look
- at it in that time, in the 15-day time.
- 17 HEARING OFFICER VALKOSKY: No, I'm
- 18 talking about the Air District filing.
- MR. WESTERFIELD: Oh, I'm sorry.
- 20 HEARING OFFICER VALKOSKY: The amendment
- 21 to the FDOC. How much time will staff need to
- 22 review whatever it is the district comes out with?
- 23 And I realize you're not certain what that is, I'm
- just looking for a guideline.
- 25 Mr. Pryor?

1	MR. PRYOR: Although we normally request
2	three to four weeks after we get the FDOC to
3	incorporate conditions into other work,
4	considering the nature that this has been a
5	reduction in the emissions, if on the surface it
6	still looks to be an improvement, I would not
7	anticipate more than two weeks from the time the
8	FDOC or the amended FDOC is issued and provided to
9	us in order to do a supplemental assessment.
10	HEARING OFFICER VALKOSKY: And that
11	includes the production of supplemental testimony,
12	if so required?
13	MR. PRYOR: Yes.
14	HEARING OFFICER VALKOSKY: Okay, thank
15	you.
16	Okay, Mr. Westerfield, the same question
17	but regarding the switchyard amendment? You have
18	until either the 31st of this month or August 1st,
19	depending on how you count time to
20	MR. PRYOR: Mark Pryor again. I would
21	point out the amendment was docketed on July 17th,
22	not the 16th.
23	HEARING OFFICER VALKOSKY: I'm sorry,

MR. PRYOR: And that's selfish interest,

24 okay.

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1 because my supervisor will have to do the work
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- with staff, and it looks like we have up until a
- 3 week from tomorrow, 8/1.
- It has been provided to staff. I
- 5 received it on the 18th. I have not had an
- 6 opportunity to meet with staff to go over it and
- 7 to see whether we have any additional items.
- 8 There is a question in my mind what we
- 9 would have to issue, if anything, additional
- 10 analysis. That's a topic that has to be addressed
- 11 with technical staff.
- 12 HEARING OFFICER VALKOSKY: Okay. So
- 13 that's -- The update is that's a subject of staff
- 14 discussions, right?
- MR. PRYOR: Yes, sir.
- 16 HEARING OFFICER VALKOSKY: Thank you.
- 17 And again, either member of staff, any further
- 18 information from the National Marine Fishery
- 19 Service or any other agency that would be useful?
- 20 MR. PRYOR: The National Marine Fishery
- 21 Service, I spoke to them last week, and they had
- 22 indicated that they were expecting the initiation
- 23 consultation at any time from EPA. It appears as
- 24 though that has happened. So I'm sure they're
- 25 getting to work on it.

1	We have already mentioned the FDOC. We
2	don't know what characteristics that will take,
3	whether they will go through another process or
4	hopefully just an amendment that will be easy to
5	deal with. Fish and Game does not have permits,
6	but they will be available at the hearings for
7	aquatic bio.

And BCDC, their report was issued a few months back. Ms. Lacko is not here, I had hoped she'd show up but she hasn't, but she will be available to present the report at any hearing that you need. It appears it would be land use and aquatic bio/cooling options. She will be able to address the report, the content of the report, because insofar as what's been -- that's what's been approved by her commission. She cannot go outside the extent of that report.

HEARING OFFICER VALKOSKY: Okay. How about any interaction involving the NPDS permit or Regional Water Quality Board?

MR. PRYOR: The status of the NPDS permit is unchanged from the time of the prehearing conference.

24 HEARING OFFICER VALKOSKY: And refresh
25 me as to what that status is.

1	MR. PRYOR: There was a draft permit
2	that was issued about a year ago, but to our
3	knowledge there has been no other movement on it.
4	HEARING OFFICER VALKOSKY: Okay. To
5	your knowledge, is there any plan for further
6	movement on it by the Board?
7	MR. PRYOR: To my knowledge there is
8	none.
9	HEARING OFFICER VALKOSKY: Okay, thank
10	you.
11	Your preference for the order of topics
12	for future hearings?
13	MR. WESTERFIELD: Yes. I think that
14	we'd generally follow the outline that's listed in
15	your tentative remaining topic schedule, so we
16	would support continuation of TSE, facility
17	design, power plant efficiency and power plant
18	reliability, noise, water and soils, land use, air
19	quality, public health, socioeconomic resources,
20	LSE, and the or in some other order, picking up
21	the incomplete or uncompleted topics that have
22	already been started.
23	In short, we would support the idea of
24	reserving aquatic biology and alternatives, and

25 portions of these other topics associated with

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1 those, because of the remaining question about the
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- 2 cooling alternative.
- 3 HEARING OFFICER VALKOSKY: Another topic
- 4 would be visual; is that correct?
- 5 MR. WESTERFIELD: And we would also
- 6 reserve visual, yes.
- 7 HEARING OFFICER VALKOSKY: And when you
- 8 say reserving, that means keeping those topics and
- 9 also, I assume, local systems effect for the
- 10 latter topic? Am I understanding you correctly?
- MR. WESTERFIELD: We hadn't thought to
- 12 hold back on local system effects, so --
- 13 HEARING OFFICER VALKOSKY: Oh, okay,
- 14 that could just be my misstatement then.
- Do you have any dramatic changes to the
- witnesses you'll present or whether or not you'll
- 17 cross-examine, other than that as reflected on the
- 18 handout?
- MR. WESTERFIELD: Based upon our
- 20 experience in the last couple of days, we'd
- 21 probably add a little bit of time in a couple of
- 22 places.
- 23 HEARING OFFICER VALKOSKY: All right.
- 24 Could you give me at least a representative, or
- just at least the topic identification?

1	MR. WESTERFIELD: Right. Say water and
2	soils, considering the issues that are involved,
3	we'd certainly bump it up from ten minutes to at
4	least 30 minutes.
5	HEARING OFFICER VALKOSKY: So you're
6	disowning Mr. Ratliff's testimony, I take it?
7	MR. WESTERFIELD: We're just building
8	upon it.
9	HEARING OFFICER VALKOSKY: Okay.
10	MR. WESTERFIELD: And I think it might
11	also be useful to have Mike Ringer come back as
12	part of that panel. I can see that we'll need
13	closer to an hour for cross-examination rather
14	than 30 minutes. I mean, we would have changes in
15	the timing for aquatic biology, but since we're
16	putting it off I don't see the need to mention
17	that.
18	HEARING OFFICER VALKOSKY: You only
19	think we're putting it off. No, never mind, just
20	continue.
21	(Laughter.)
22	MR. WESTERFIELD: Well, I guess that was
23	a little said right.
24	Then socioeconomic resources we would,

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for example, ask for cross-examination of closer

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1
         to an hour instead of 30 minutes. Local system
 2
         effects, we'd do the same thing, raise our cross-
         examination time from 30 minutes to an hour.
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                   Nothing dramatic, but -- And that's all
 5
         we can think of.
 6
                   HEARING OFFICER VALKOSKY: Okay. Any
7
         other matters you'd like to bring to everyone's
         attention?
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9
                   MR. WESTERFIELD: I don't think so.
                   HEARING OFFICER VALKOSKY: Ms. Minor?
10
                   MS. MINOR: Okay.
11
12
                   HEARING OFFICER VALKOSKY: Let's see, if
13
         you have any additional information, please
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        provide it; otherwise, we'll go -- And this goes
15
        for the other parties too -- if you have
16
         additional information, let us know; otherwise,
         just focus on the time and witness estimates and
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18
         your suggested order of topics.
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                   MS. MINOR: I think the one thing that I
20
         will bring to the committee's attention is that
21
         the City, through the City's Public Utilities
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will bring to the committee's attention is that
the City, through the City's Public Utilities
Commission, has had two very early preliminary
discussions with representatives of Mirant about
an alternative hybrid cooling system that's an
alternative to the one that's proposed by the

1	
1	staff

2	Our PUC has developed just a high-level
3	schematic of what that could potentially look
4	like. I have copies for everyone today. We are
5	going to do more internal work, and we've talked
6	to Mirant and I've talked to a couple of the other
7	intervenors about having a session that was
8	similar to the all-parties session on air-cooled
9	condenser that I think we had probably six weeks
10	ago now that we found to be very effective.
11	We are looking at, because so many
12	people are not available in August, we are looking
13	at convening, and the City would host this
14	meeting, September 9th is the date we're looking
15	at. It seems far off, but again, so many people
16	were not available in August, and then that very
17	first Monday in September is Labor Day.
18	The last meeting, representatives from
19	the staff also attended. The City has not decided
20	yet whether we'll do a site tour, but if people
21	are interested in the site tour, we can do that.
22	Let me pass out the schematic that we're
23	talking here about.
24	HEARING OFFICER VALKOSKY: Okay. If you
25	could just clarify for me again, who will be

	ted?	

- 2 MS. MINOR: We will invite all the
- 3 parties and the staff.
- 4 HEARING OFFICER VALKOSKY: Okay. And
- 5 the purpose of the meeting?
- 6 MS. MINOR: The purpose of the meeting
- 7 would be to give all of the parties an opportunity
- 8 to look at a further possible alternative for a
- 9 cooling system for Unit Seven.
- 10 HEARING OFFICER VALKOSKY: All right,
- 11 thank you.
- MS. MINOR: And again, this is very
- 13 preliminary. The City has not approved it, it's
- 14 been developed at the working technical level. We
- have no information about costs, feasibility, and
- so forth. It's just right now a high-level
- 17 schematic about an idea that could possibly work.
- 18 HEARING OFFICER VALKOSKY: No, that's
- 19 significant new information, thank you.
- 20 Anything further on that line?
- MS. MINOR: And we'll actually send out
- 22 a written notice confirming the meeting on the
- 23 9th.
- 24 HEARING OFFICER VALKOSKY: Right. Yes,
- I assume since it's going to be a City meeting, it

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will be under City procedures.
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- Okay. With that --
- 3 MS. MINOR: And --
- 4 HEARING OFFICER VALKOSKY: I'm sorry, go
- 5 ahead.
- 6 MS. MINOR: I was just going to proceed
- 7 with adjusting some times.
- 8 HEARING OFFICER VALKOSKY: Go ahead.
- 9 MS. MINOR: Okay. Kind of based on the
- 10 experience the last couple of days, what I would
- 11 like to do is adjust downward actually some of the
- 12 time for direct testimony.
- So if we go to facility design, I'm
- going to reduce the City to 40 minutes;
- reliability, reduce that to 30 minutes; water and
- soils, reduce that to an hour; visuals, 30
- minutes; land use, 45 minutes; air quality, 45
- 18 minutes; public health, one hour; local system
- 19 effects, 30 minutes; alternatives, two hours.
- MR. WESTERFIELD: I'm sorry, what was
- 21 local system effects?
- 22 HEARING OFFICER VALKOSKY: Thirty
- 23 minutes.
- MS. MINOR: Thirty minutes.
- MR. WESTERFIELD: Thank you.

	23
1	COMMISSIONER PERNELL: And what was land
2	use?
3	MS. MINOR: Land use I reduced to 45
4	minutes.
5	HEARING OFFICER VALKOSKY: You've
6	captured the spirit. I appreciate it.
7	MS. MINOR: Now, in terms of we're
8	specifically looking at those topic areas that we
9	believe we can proceed on and not directly affect
10	the cooling options
1 1	HEADING OFFICED WALKOCKY. Or officet to

HEARING OFFICER VALKOSKY: Or affect to 11 12 the smallest possible level, yes.

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MS. MINOR: Okay. Continuation of transmission system engineering. We can probably do power plant efficiency, although there are some efficiency issues as they relate to some of the cooling options. We would not include noise, because noise is a significant issue for the aircooled condenser, so I would defer that.

Air quality would be deferred only until we hear from the Air District on Mirant's amendment. There are public health impacts related to the cooling system, but I do think we can proceed with that. Socioeconomics, we can proceed with that.

1	I would like to see local system effects
2	and alternatives together, and I think
3	alternatives we do we should defer until after
4	the cooling system is decided. So based on that,
5	I would defer local system effects as well.
6	I also did not include water and soils
7	in my list, and I believe both Mirant and the
8	staff did, because there is enough overlap with
9	aquatic biology that it seems it makes sense to do
10	those together.
11	COMMISSIONER PERNELL: So you won't
12	include
13	MS. MINOR: I would defer water and
14	soils to do that with aquatic, in the same group
15	with aquatic biology.
16	HEARING OFFICER VALKOSKY: How about
17	land use?
18	MS. MINOR: Land use, there is a portion
19	of land use that is again tied into the aquatic
20	biology issues. The BCDC access issues are only
21	relevant if, there's the once-through cooling
22	option, and so I would prefer not to segment the
23	land use issues and do it all together.
24	And then also the continued topics of
25	cultural resources and hazardous materials. I

1 would put those on the list of the ones we can

- 2 proceed with.
- 3 HEARING OFFICER VALKOSKY: And visuals
- 4 would go where?
- 5 MS. MINOR: Visuals, the ACC,
- 6 potentially quite significant impact on visuals,
- 7 and so I would defer visuals to the resolution of
- 8 the cooling option.
- 9 HEARING OFFICER VALKOSKY: And facility
- 10 design? That would be --
- 11 MS. MINOR: I think you'd defer that
- 12 until you know what the cooling system looks like.
- 13 HEARING OFFICER VALKOSKY: All right.
- 14 Okay, thank you. Do you have anything
- 15 else?
- MS. MINOR: No, I do not.
- 17 MR. WESTERFIELD: I just have one
- 18 question, Jackie. On your possible gathering on
- 19 the 9th, I assume this would be an informational
- 20 presentation only, rather than some sort of give-
- 21 and-take across the table about who is going to do
- 22 what?
- MS. MINOR: Right.
- MR. WESTERFIELD: Okay, great.
- MR. CARROLL: Well, I would not

1 necessarily characterize it that way. This would

- 2 be similar to the meeting that we had which was
- 3 held in our offices on air-cooled condensers.
- 4 Mr. Kennedy attended. And there was a fair amount
- of give-and-take and I would hope that there would
- 6 be at this one as well.
- 7 MS. MINOR: But it was informational as
- 8 opposed to advocacy.
- 9 MR. CARROLL: Yes.
- 10 MS. MINOR: I mean, and maybe
- 11 Mr. Kennedy can speak to whether he was
- 12 comfortable being there.
- MR. KENNEDY: I was certainly
- 14 comfortable being there. I think the question
- 15 that Bill is getting at is one of whether we need
- 16 to have this as a noticed workshop in the sense of
- 17 the Energy Commission staff ability to be part of
- 18 negotiations and give-and-take. I was there as an
- 19 observer and did not feel comfortable getting into
- 20 a give-and-take sort of thing, but seeing what was
- 21 going on and being discussed, there was certainly
- 22 no problem.
- 23 And I think that may be something that
- 24 the parties can, amongst ourselves, discuss and
- 25 figure out how to handle this aspect leading up to

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1 the meeting, whether we need it noticed by the
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- 2 Energy Commission staff as a workshop.
- 3 COMMISSIONER PERNELL: Okay. What is
- 4 the intent of the -- Well, scratch that. What is
- 5 the preference of the group, to have it -- It
- 6 sounds like staff can't participate in a give-and-
- 7 take if it's not noticed; is that what you're
- 8 saying?
- 9 MR. WESTERFIELD: Well, by give-and-
- 10 take, I think what Mr. Kennedy is talking about
- 11 would be sort of any -- certainly any negotiation
- in terms of trying to settle or resolve certain
- issues that would be connected with the --
- 14 COMMISSIONER PERNELL: All right, but
- 15 that's not what this is.
- MR. KENNEDY: That's not what it's
- 17 about, right?
- MS. MINOR: No.
- 19 MR. WESTERFIELD: So I think that's
- 20 beyond the line or almost out of line. Certainly
- 21 on the acceptable side of the line is an exchange
- of information on just what this cooling system
- 23 could be and possibilities, the options and that
- sort of thing from a technical point of view.
- I guess what gets fuzzy is when one side

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1 says, well, we'd like to do this and another party
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- 2 says, well, we think it should be another way.
- 3 You know, will you consider that, and what do you
- 4 want, what does somebody else want. So it becomes
- 5 a discussion of tradeoffs of proposals and
- 6 counterproposals.
- 7 MR. CARROLL: Let me be clear. Now that
- 8 I have sort of a better sense of what everybody
- 9 means by give-and-take versus informational, I
- 10 probably should have just kept my mouth shut when
- 11 Jackie said it was informational --
- 12 (Laughter.)
- MR. CARROLL: -- because the previous
- meeting was give-and-take of information --
- MS. MINOR: Yes.
- MR. CARROLL: -- but there wasn't
- 17 negotiation, give-and-take in that sense. And I
- 18 would hope that this one would be the same, and my
- 19 preference would be to do it the same way that we
- 20 did it the last time, because it actually worked
- 21 very well and I would hate to change the dynamic,
- 22 frankly.
- 23 MR. PRYOR: This is Mark Pryor. I asked
- 24 counsel to bring this up for two reasons. One,
- 25 that any member of the public that may read the

1	transcript of today's discussion would know that
2	the Energy Commission staff or consultants if they
3	attend the meeting would be limited to exchange of
4	information only, that we would not be talking
5	about any other form of give-and-take, if you
6	will. I just wanted to make that clear.
7	MR. HARRER: Our understanding also is
8	that this would not be an open public meeting.
9	HEARING OFFICER VALKOSKY: Okay.
10	MS. MINOR: Yeah, let me clarify that,
11	in the event that's an issue. This is a meeting
12	that's being convened by the City Attorney's
13	Office with Ed Smeloff. Neither of us would be
14	required to notice this as a Brown Act meeting or
15	under our local Sunshine ordinance.
16	Certainly, any intervenor who wanted to
17	bring a guest, and we will specify what room it's
18	in and we'll have a room that's large enough to
19	accommodate 20, 30 people, but it is not a room
20	where 100 people could show up and expect to be
21	able to attend. But certainly, we don't intend to
22	exclude anyone who is interested in being there
23	and hearing more about this hybrid cooling option.
24	MR. PRYOR: There may be the instance

25 where staff or one of our consultants would just

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1 have to remain silent and not participate, or it's
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- 2 extremely rare in these sorts of things that we
- 3 would have to leave the room. I would not
- 4 anticipate that, judging from Dr. Kennedy's report
- 5 at the last meeting.
- I just wanted full disclosure, if you
- 7 will.
- 8 HEARING OFFICER VALKOSKY: Well, and I
- 9 appreciate that, and I would also assume that the
- 10 second step to -- another step, not necessarily
- 11 the second step would be as appropriate, staff
- may, in fact, end up conducting its typical public
- 13 workshops and negotiations on something that may
- seem worthwhile; is that not correct?
- MR. PRYOR: That is correct.
- 16 HEARING OFFICER VALKOSKY: Okay. I'm
- sorry, Ms. Minor, anything else?
- MS. MINOR: No, that's it for us.
- 19 COMMISSIONER PERNELL: Well, let me
- 20 understand. Are we -- Is the meeting on,
- 21 everybody is comfortable with that?
- 22 (Laughter.)
- 23 COMMISSIONER PERNELL: It appears that
- it would be, the previous one was productive, so,
- 25 you know, I would want to hope that we could do

1 another one. As long as we're moving forward, I'm

- 2 happy.
- 3 HEARING OFFICER VALKOSKY: Okay.
- 4 Mr. Rostov, any additional information?
- 5 MR. ROSTOV: The new information just
- 6 relates to the submittal to the Air District, and
- 7 in that submittal we notice that Mirant relied on
- 8 source tests to reduce their estimation of their
- 9 production of pollution. And those source tests
- 10 weren't attached. So I don't know if we need to
- 11 do a data -- I mean, there's two things. It would
- 12 be nice to get the source test, and then it would
- 13 be nice to have an opportunity to look through
- 14 them and see if we need to ask some questions
- 15 about it.
- And then the second point on that is we
- 17 believe, CBE, that the public -- at the Air
- 18 District there should be an opportunity for public
- 19 comment. And sometime in the near future, either
- 20 I'm going to call Brian Bunger or write him a
- 21 letter, probably in the next couple of days saying
- that. So those were the two things I wanted to
- 23 say about it.
- 24 HEARING OFFICER VALKOSKY: Okay. Thank
- 25 you, and I certainly urge you to follow the Air

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1 District procedure -- excuse me, voice any
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- 2 concerns about the Air District procedure to the
- 3 Air District.
- 4 Mr. Carroll, how about the source test?
- 5 Is that something --
- 6 MR. CARROLL: I guess I'm not exactly
- 7 clear on what would be requested. What was
- 8 included with the submission was a table that
- 9 showed all of the source tests that were relied
- 10 upon.
- 11 Is the request for the raw data behind
- 12 all of the source tests?
- MR. ROSTOV: Yes, exactly.
- MR. CARROLL: I think that's pretty
- voluminous.
- 16 HEARING OFFICER VALKOSKY: So are you
- saying that it's burdensome, or --
- 18 MR. CARROLL: Yes, very much so. It
- 19 would seem -- I'm quessing that each of the source
- 20 tests, and there were probably 12 or 15, has a
- 21 backup data that's probably four or five inches
- 22 thick.
- 23 HEARING OFFICER VALKOSKY: How about
- 24 could you provide Mr. Rostov an opportunity to
- look at the source tests, and then he could make

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1 copies or extract whatever it is he wanted.
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- 2 MR. CARROLL: Sure, that would be fine.
- 3 HEARING OFFICER VALKOSKY: Would that be
- 4 sufficient, Mr. Rostov?
- 5 MR. ROSTOV: Yes.
- 6 MR. HARRER: Or would you like, would
- you prefer to have a reference to where to get
- 8 one?
- 9 MR. ROSTOV: No, because, I mean, that's
- 10 the problem. It seems like there's a shorter time
- line on this, and --
- MR. HARRER: Okay, that's fine.
- MR. ROSTOV: -- trying to locate ten or
- 14 fifteen source tests doesn't --
- 15 HEARING OFFICER VALKOSKY: Yeah, so, and
- again, after we've concluded, I will trust you
- gentlemen to work out a mutually agreed-upon
- 18 compromise.
- 19 MR. CARROLL: Sure. I'll contact
- 20 Mr. Rostov and make arrangements for the source
- 21 test data to be made available to him for review.
- 22 HEARING OFFICER VALKOSKY: Okay.
- MR. ROSTOV: Well, there's another
- 24 option, potentially. Could they put it on a
- 25 CD-ROM, or --

1	HEARING OFFICER VALKOSKY: Is that
2	doable, gentlemen?
3	MR. HARRER: It's not electronic. At
4	least, we don't have it electronically.
5	MR. CARROLL: Our consultants behind us
6	are saying no.
7	HEARING OFFICER VALKOSKY: Okay.
8	MR. ROSTOV: I guess I still have a
9	question. So the idea, we'd go through it and
10	look and see what we thought was relevant, but all
11	of it could be relevant, so what happens in that
12	instance? They would just provide it then, or
13	HEARING OFFICER VALKOSKY: Well, I mean,
14	you could copy it, they could provide it. I guess
15	there is another option, and that is you could
16	obtain it from the Air District also.
17	MR. ROSTOV: I'm not sure if they're Air
18	District documents.
19	MR. CARROLL: They are all public
20	documents because they're all source tests that

24 documents.
25 MR. HARRER: It's not all Region Nine,

were completed by other facilities and then

their own compliance, so they're all public

submitted to the appropriate agencies to verify

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though. It's not always local region.
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- 2 COMMISSIONER PERNELL: All right. Well,
- 3 they have -- Mr. Harrer had said that you can
- 4 review it and copy whatever you want.
- 5 MR. ROSTOV: Okay.
- 6 COMMISSIONER PERNELL: If it's public
- 7 documents, then you should be able to obtain it
- 8 from somewhere, but again, that's an option that
- 9 perhaps you guys can work out.
- 10 What we want you to do is have access to
- 11 it.
- MR. ROSTOV: Right.
- MS. MINOR: Let me just clarify, make
- 14 sure that I understand, because I haven't had a
- 15 chance yet to talk to our air quality people and I
- think we're probably also going to want to be in a
- 17 position to be able to file some comments with the
- 18 Air District.
- 19 Mike, are you saying that we can come
- 20 to, is it URS's office and look at the source
- 21 tests there?
- MR. CARROLL: I think that's probably
- where we would make them available, yes.
- MS. MINOR: So that would be here
- 25 locally?

1	MR	CARROLL:	Yes
<u></u>	T-1T/ •	CHILIOHH.	163

- MR. PRYOR: I have a concern of staff's.
- 3 I don't understand the air issues. I don't know
- 4 what these source tests are, I'm not an air
- 5 quality engineer.
- I would ask that if staff, the expert
- 7 needs to see those, that we could -- we'd be
- 8 afforded the same opportunity.
- 9 HEARING OFFICER VALKOSKY: Sure, and I
- 10 would also assume that staff, especially staff
- 11 would be able to access them through the District.
- I mean, am I missing something there?
- MR. PRYOR: Well, I don't know,
- 14 Mr. Valkosky. I may go to Tuan with this and he
- 15 says, yeah, I can get it, no problem. I just
- don't know, I thought I'd bring it up.
- 17 MR. CARROLL: But I guess I would point
- 18 out that we're happy to make them available and we
- 19 will, but from my perspective, I'm not quite sure
- 20 what the relevancy is, because all these source
- 21 tests are is the information that Mirant looked at
- 22 to determine what level it was willing to live
- 23 with. And we have signed up to that level and we
- 24 will have to live with it.
- 25 HEARING OFFICER VALKOSKY: I understand

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1 that, Mr. Carroll, and from my perspective the
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- 2 short relevancy is that I can potentially head off
- 3 extensive examination in a future air quality
- 4 hearing over the availability of the source tests,
- 5 okay?
- 6 MR. CARROLL: Okay.
- 7 (Laughter.)
- 8 MR. CARROLL: That's sufficient basis
- 9 for us to make it available, and --
- 10 HEARING OFFICER VALKOSKY: I think
- that's long-term efficiency, you know?
- 12 I'm sorry, Mr. Rostov, do you have any
- 13 preference for the order of the topics?
- MR. ROSTOV: I had a couple of changes.
- 15 HEARING OFFICER VALKOSKY: Sure.
- MR. ROSTOV: I had three witnesses, but
- 17 I'll just put them in as I go.
- 18 HEARING OFFICER VALKOSKY: Okay.
- MR. ROSTOV: On facility design, I've
- 20 reduced that from three to two hours, the cross-
- 21 examination. On power plant efficiency, I've
- 22 reduced that from three to one hour. On noise, I
- 23 can reduce it from four to one hour. Visual
- 24 resources, I just need an hour for cross-
- 25 examination instead of four.

2 to add two witnesses, and I can give you the	anted
2 os add one night of dan give you on	ose
names or just submit them in written form in	n a day
4 or two.	

- 5 COMMISSIONER PERNELL: Why don't you do
- 6 both.
- 7 MR. ROSTOV: Okay.
- 8 COMMISSIONER PERNELL: Give them to us
- 9 now, and then you can submit them.
- 10 MR. ROSTOV: Okay. For land use, the
- 11 names would be Allison Shore and David Frieberg,
- 12 F-r-i-e-b-e-r-g, and that would make our testimony
- up to 50 minutes.
- 14 HEARING OFFICER VALKOSKY: Okay, and you
- would then have a panel of five witnesses?
- MR. ROSTOV: Right, exactly.
- 17 HEARING OFFICER VALKOSKY: Okay.
- 18 MR. ROSTOV: And public health, we're
- 19 going to add one witness, just from CBE, and her
- 20 name is Marsha Sims, and that would be 15 minutes
- 21 for that. On local systems effects, we can reduce
- the cross-examination from six to three hours.
- 23 And then I just have one more question
- 24 about the Air that --
- 25 HEARING OFFICER VALKOSKY: Sure.

1	MR. ROSTOV: Once we review the source
2	tests, and also, I must admit preparing for this,
3	I haven't had time to review the submissions,
4	fully review the submissions regarding air. Will
5	we have an opportunity to do data requests if we
6	want?
7	HEARING OFFICER VALKOSKY: You know,
8	again, I don't want to open discovery. I would
9	recommend that the committee at that time would
10	entertain a motion and it would depend upon the
11	persuasiveness of the motion, rather than just
12	blanket opening, okay.
13	MR. ROSTOV: Okay, that's fine.
14	MR. CARROLL: And I guess I would simply
15	add, I mean, this is I guess proving out that no
16	good turn goes unpunished.
17	If the process of reducing our emissions
18	by 50 percent becomes overly burdensome, we will
19	simply withdraw the amendment.
20	HEARING OFFICER VALKOSKY: No, and
21	Mr. Carroll, I think what you're saying is not
22	that, although I understand your viewpoint, it is
23	the desire of the parties to preserve their
24	options in the future dealing with an as-yet-
2.5	unknown tangent, and I think that's what that's

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the way I interpreted that, okay?
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- 2 MR. CARROLL: Okay.
- 3 MR. ROSTOV: And the motion is fine.
- 4 That's exactly right.
- 5 And then for the order of topics, I am
- 6 going to -- I essentially agree with what the City
- 7 did, what the City's were.
- 8 HEARING OFFICER VALKOSKY: Okay.
- 9 Anything else, Mr. Rostov?
- 10 MR. ROSTOV: No. Oh, I just have one
- 11 more question for Mr. Carroll. Maybe this will
- 12 save me some time.
- 13 HEARING OFFICER VALKOSKY: Sure.
- MR. ROSTOV: So in your amendment, are
- those the emission limits for PM10 that you're now
- 16 estimating? Are those going to be federally
- 17 enforceable permit levels that you're going to put
- in through a Title V permit?
- MR. CARROLL: Yes.
- MR. ROSTOV: Okay.
- 21 HEARING OFFICER VALKOSKY: Mr. Ramo,
- first, any new information?
- MR. RAMO: Yes, we were just thrilled
- 24 with Mirant's presentation on air quality, so we
- just want to be able to explain to people how

- 1 great it is.
- One thing I'll put on the record. Mike,
- 3 I believe we have an informal agreement that you
- 4 will be providing to us information regarding the
- 5 new emission credits used for offsets?
- 6 MR. CARROLL: Yes.
- 7 MR. RAMO: Okay. Basically, I asked the
- 8 same kind of information that was provided for the
- 9 other credits: location, when they were
- 10 generated, that kind of information.
- 11 That's all the new information I have.
- MR. CARROLL: And just to be clear on
- that, there really aren't any new credits, but
- some of the certificate numbers have changed. And
- so I just don't want people to think that we've
- gone out and acquired credits that people haven't
- 17 previously seen before, so we'll provide sort of
- an accounting so that people can track numbers as
- 19 they've changed.
- 20 HEARING OFFICER VALKOSKY: Mr. Ramo, any
- 21 changes in witnesses or times?
- 22 MR. RAMO: Yes, and since some of these
- 23 witnesses are joint witnesses and I was doing some
- 24 last-second confirmation with CBE -- Will, if I
- get anything wrong, let me know, but on topic

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1 number one, we do want to reserve some time for
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- 2 cross-examination and I would put in 20 minutes.
- 3 On topic two, facility design, we will
- 4 be withdrawing our witness on that topic.
- 5 HEARING OFFICER VALKOSKY: Okay.
- 6 MR. RAMO: On topic number four, power
- 7 plant reliability, we will be withdrawing our
- 8 witness.
- 9 So believe it or not, I am reducing time
- 10 as well as adding.
- 11 HEARING OFFICER VALKOSKY: Well, yeah,
- in the reductions, everyone has got the spirit. I
- 13 encourage everyone to --
- MR. RAMO: All it took is three days of
- 15 lengthy hearings.
- MR. CARROLL: Without food.
- 17 (Laughter.)
- 18 HEARING OFFICER VALKOSKY: Nothing like
- 19 a dose of reality to help everyone focus.
- 20 MR. RAMO: On topic number five, noise,
- 21 we were originally listing witnesses who really
- 22 are devoted to cooling water options. As long as
- I understand that it would be the committee's
- 24 intention to allow testimony during the cooling
- 25 water options on noise to the extent it related

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only to the cooling water issue, I would have no
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- 2 problem withdrawing our witnesses on noise.
- 3 HEARING OFFICER VALKOSKY: Okay. That
- 4 would be the committee's intention.
- 5 MR. RAMO: Then I will withdraw OCD and
- 6 SAEJ's -- Well, I guess we have no time in cross-
- 7 examination; we'll keep it that way.
- 8 HEARING OFFICER VALKOSKY: I'm sorry,
- 9 what topic was that?
- 10 MR. RAMO: That was number five, noise.
- 11 HEARING OFFICER VALKOSKY: Okay.
- 12 MR. RAMO: For the same reason on number
- seven, visual resources, we'll withdraw as least
- 14 Schlissel and Keith. CBE may still want to have
- 15 Karras testify.
- 16 MR. ROSTOV: No, I think we withdraw him
- 17 too on the same --
- MR. RAMO: Okay. So we'll withdraw our
- joint witnesses on number seven. And I will not
- 20 reserve any time for cross-examination on that
- 21 topic, number seven. Our intent would be to
- 22 extend visual resources and related cooling water
- options and will be taken up at that time.
- Going to issue number 13, local system
- 25 effects, I will Schlissel and Keith to Garbesi,

1	222	ahanaa	+ h o	diroct	from	+00	+ ~	+ h i x+ + + +	minutes.
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- 2 And the same on number 14, alternatives, I will
- 3 add Schlissel and Keith to Garbesi, and change it
- 4 to thirty minutes.
- 5 And I would request, if it's possible,
- 6 since Schlissel and Keith are out-of-state
- 7 witnesses, that if local system effects,
- 8 alternatives, and cooling options could all be
- 9 reserved for the same period of hearings, that
- 10 would be appreciated.
- 11 COMMISSIONER PERNELL: Anyone have any
- 12 objections to that?
- MS. MINOR: Well, that's consistent with
- 14 our recommendation.
- 15 HEARING OFFICER VALKOSKY: That was
- local systems effects, cooling options, and what
- was the other one?
- MR. RAMO: Alternatives.
- 19 HEARING OFFICER VALKOSKY: Alternatives.
- 20 COMMISSIONER PERNELL: Because of our
- out-of-town experts.
- 22 HEARING OFFICER VALKOSKY: Right, so the
- 23 preference is to have those during the same
- 24 period.
- MR. RAMO: Yes.

1	HEARING OFFICER VALKOSKY: Okay.
2	MR. WESTERFIELD: Well, we're not sure
3	we're going to agree with that, actually.
4	HEARING OFFICER VALKOSKY: We're not
5	making any decisions right now, we're just getting
6	the input of the parties.
7	So are you disagreeing with having it
8	during the same period or with the order?
9	MR. WESTERFIELD: Yes.
10	HEARING OFFICER VALKOSKY: Okay.
11	MR. WESTERFIELD: We don't see the need
12	to have all of those done at the same time.
13	HEARING OFFICER VALKOSKY: Okay.
14	COMMISSIONER PERNELL: When you say the
15	same time, do you mean the same day?
16	(Laughter.)
17	COMMISSIONER PERNELL: The same group?
18	MR. WESTERFIELD: Sure. I mean, for
19	example, I think we're prefer to have alternatives
20	last. It may or may not necessarily get grouped
21	with aquatic biology, and at the same time, we
22	don't see the need to have local system effects
23	covered at the same time as aquatic biology.
24	COMMISSIONER PERNELL: Well, the need
25	would be because of transportation constraints, I

1	guess. I	Γ	mean,	Ι	don'	t	understand	why		Is	i	t
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- 2 because you have to have certain topics done first
- 3 before you can actually get to alternatives, or
- 4 it's just your preference not to have them?
- 5 MR. WESTERFIELD: Well, we just -- I
- 6 mean, I'm sympathetic to the idea of needing,
- 7 having to convenience witnesses who are interested
- 8 in testifying to the same thing, but at the same
- 9 time, I mean, I could see that aquatic biology is
- something that's going to last a very, very long
- 11 time. And it's hard for me to perceive that a
- 12 witness from out of town might stay in town for
- 13 several weeks in order to -- or gosh knows how
- 14 long for that.
- 15 HEARING OFFICER VALKOSKY: Understood,
- Mr. Westerfield, and I'm interpreting Mr. Ramo's
- 17 request as something that if it possible, and, you
- 18 know, that's what it is. Please realize, all
- we're trying to do now is get enough information
- so the committee can come up with a future
- 21 schedule which will satisfy no one, okay?
- 22 (Laughter.)
- 23 COMMISSIONER PERNELL: That's really
- 24 true.
- MR. WESTERFIELD: Thank you.

1 COMMISSIONER PERNELL: But we want you

- 2 to know we're trying.
- 3 HEARING OFFICER VALKOSKY: Okay.
- 4 Anything else, Mr. Ramo?
- 5 MR. RAMO: Yes, and other than what I
- 6 just said in terms of those particular items, we
- 7 generally agree with the City's approach. I would
- 8 just add that I felt, from the perspective of our
- 9 clients, that Mirant and the City in good faith
- 10 began a discussion on looking at and investigating
- 11 various cooling water options. And, as I
- indicated before, I felt that it was very
- important to allow the parties to attempt to do
- so. Because I think that ultimately has the best
- 15 chance of resulting in a solution that everybody
- 16 can live with.
- 17 If at some point Mirant, the City, who I
- 18 think are the two key players, frankly, with, of
- 19 course, the City responding to its constituents,
- 20 if they feel that that attempt is no longer
- 21 worthwhile, I think there is -- Even I have a
- 22 limit for waiting for the National Wildlife
- 23 Fishery Service. And if they start asking for
- 24 extensions, I think at some point we have to
- 25 address these issues.

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- 2 HEARING OFFICER VALKOSKY: No, I agree.
- 4 now I'm just letting things play out, in a sense.
- 5 Lastly, Mr. McCormick?
- 6 MR. McCORMICK: We have neither any new
- 7 information or any changes in any cross-
- 8 examination of the topics. And as far as the
- 9 topics order is concerned, we agree with the order
- 10 presented by the City.
- 11 COMMISSIONER PERNELL: Are you getting
- 12 our information? Did you get this topic list?
- MR. McCORMICK: Yes.
- 14 COMMISSIONER PERNELL: Okay. So you are
- on the mailing list?
- MR. McCORMICK: Yes.
- 17 COMMISSIONER PERNELL: Okay.
- 18 HEARING OFFICER VALKOSKY: Okay. Is
- 19 there anything else anyone would like to discuss?
- 20 MS. MINOR: Well, I just would like
- 21 clarification as to I'm assuming we're not having
- hearings anytime in August; is that correct?
- 23 HEARING OFFICER VALKOSKY: I think
- 24 that's pretty safe. Yes. It's short of a
- guarantee, but I think it's pretty safe.

1	Okay. Any public comment?
2	COMMISSIONER PERNELL: Let me just close
3	by saying that first of all, it's going to take
4	the committee some time to digest the information
5	we've received over the last three days. And I do
6	want to say on behalf of the committee that I
7	appreciate everybody's patience, especially with
8	me, but we had a schedule, and my job is to kind
9	of shepherd us through that.
10	So we will try and not, given the time
11	and experience we just went through, we want to
12	try and not have as many subjects that we thought
13	weren't controversial, so I hate to think about
14	how long the controversial ones will last
15	(Laughter.)
16	COMMISSIONER PERNELL: but again, I
17	want to thank you for getting through this. I
18	mean, the object is to get through the process.
19	And I think that everybody, and I especially
20	encourage the City and Mirant working together,
21	along with the intervenors coming up with some
22	additional options.
22	

So I just wanted to say on behalf of the committee and the Commission that I really thank you for hanging in there with us on this. And, by

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1 the way, if we wouldn't have done that, I don't
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- 2 know if we would have gotten done. Because we
- 3 would have run out of time here. So you were
- 4 patient, I didn't get cursed out, so I'm happy
- 5 with that.
- We will, the committee will send out
- 7 notices and, again, I don't think it will be
- 8 within the next couple of weeks, so I don't think
- 9 you need to worry about that. But you will get
- 10 noticed, and we will schedule to the best of our
- ability groups of topics and go through them that
- 12 way, rather than having one day, going back,
- 13 waiting two weeks and having another day. And
- it's kind of the preference of the committee. So
- don't get mad with the hearing officer or staff or
- anybody, it's strictly on the committee in terms
- of the schedule.
- But if we put out a schedule and for
- some reason it doesn't fit, we need to know. We'd
- 20 probably need to know -- Is there a draft schedule
- 21 for us, or --
- 22 HEARING OFFICER VALKOSKY: No. What I
- 23 would like to know, and actually, a good
- 24 suggestion -- Well, I will attempt to contact the
- 25 parties informally by e-mail insofar as dates for

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- 2 unless the parties would like to take the
- 3 initiative and, within the next couple of weeks,
- 4 indicate which dates witnesses are not available.
- 5 COMMISSIONER PERNELL: And they have to
- 6 be legitimate reasons.
- 7 HEARING OFFICER VALKOSKY: Yes, for all
- 8 the topics, and I would suggest you cover as much
- 9 of the time period in the year from September on
- 10 out as you can.
- MR. WESTERFIELD: We'd be happy to do
- 12 that; however, the number of topics is such a
- 13 broad one --
- 14 HEARING OFFICER VALKOSKY: I understand
- that, but all of the parties did that for the
- 16 first set of topics.
- MR. WESTERFIELD: But didn't we have a
- 18 discrete set of topics at that --
- 19 HEARING OFFICER VALKOSKY: No.
- MR. WESTERFIELD: Oh, we didn't?
- 21 HEARING OFFICER VALKOSKY: No, we
- 22 didn't. It was all the topics.
- MR. WESTERFIELD: Okay.
- 24 HEARING OFFICER VALKOSKY: And that was
- very helpful, frankly. So, in fact, I think I'll

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1 retract the e-mail contact and I would request
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- 2 that the parties do that within the next week,
- 3 okay?
- 4 COMMISSIONER PERNELL: Because we don't
- 5 want to be left, Mr. Carroll, where, you know, the
- 6 time has hurt us. We do have to move on, but we
- 7 want to be accommodating to the parties.
- 8 MR. RAMO: Do you want the submissions
- 9 by e-mail to you, or --
- 10 HEARING OFFICER VALKOSKY: E-mail is
- fine. Yeah, it doesn't have to be more formal
- 12 than that.
- MS. MINOR: I just have one further
- 14 questions, and I'm not familiar with your
- 15 procedures in this regard. Should we file errata
- 16 to the transcripts, errata sheets? Was that part
- of your practice?
- 18 HEARING OFFICER VALKOSKY: That has been
- done. It is not typically done, and I think to
- 20 the extent it is done it's when it is, quote, a
- 21 significant misprint in the transcript.
- 22 And, with that, I'd like to thank the
- 23 parties for their attendance, participation,
- 24 professionalism, and endurance.
- 25 COMMISSIONER PERNELL: All right. If

1	there is nothing else to come before the
2	committee, this meeting is adjourned. Thank you
3	again.
4	(Thereupon, the conference was
5	adjourned at 6:50 p.m.)
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## CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission committee conference; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said matter, nor in any way interested in outcome of said matter.

IN WITNESS WHEREOF, I have hereunto set my hand this 7th day of July, 2002.